# PROPOSED CONSOLIDATED PLAN ONE-YEAR ACTION PLAN

FOR FY 2012 (July 1, 2011 – June 30, 2012)



Fairfax County, Virginia

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Information about the planning process for the Consolidated Plan is available on the web at: http://www.fairfaxcounty.gov/rha





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# CONSOLIDATED PLAN ONE-YEAR ACTION PLAN FOR FISCAL YEAR 2012 FAIRFAX COUNTY, VIRGINIA

#### **PREFACE**

This One-Year Action Plan indicates Fairfax County's intended use of Community Development Block Grant (CDBG), HOME Investment Partnerships Program HOME), Emergency Shelter Grant (ESG) and Housing Opportunities for Persons with AIDS (HOPWA). It represents the first year's operationalization of the County's Five-Year Consolidated Plan for these sources of federal funds and is based on the goals and strategies in the Five-Year Plan.

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Abbreviati	iona		
CCFAC		solidated Community Funding Advisory Committee	
CCFP		Isolidated Community Funding Pool	
CDBG		nmunity Development Block Grant	
CSBG		nmunity Services Block Grant	
ESG	Eme	ergency Shelter Grant	
FCRHA		fax County Redevelopment and Housing Authority	
HOME		ne Investment Partnerships Program	
HOPW		using Opportunities for Persons with AIDS	
HUD NSP		. Department of Housing and Urban Development ghborhood Stabilization Program	
SAC		ection Advisory Committee	
SAFAH		plemental Assistance for Facilities to Assist the Homeless	
VHDA		ginia Housing Development Authority	

# EXECUTIVE SUMMARY ONE-YEAR ACTION PLAN FOR FY 2012

#### **PURPOSE**

The Consolidated Plan is a requirement of the U.S. Department of Housing and Urban Development (HUD) as a condition of receiving funding under certain federal programs. The Consolidated Plan is a five-year comprehensive planning document that identifies Fairfax County's overall needs for affordable and supportive housing, for homeless shelters and services, for community and economic development, and for building public and private partnerships. The Consolidated Plan also defines the County's strategy, priorities and objectives for addressing identified needs.

A One-Year Action Plan is required for each of the five years of the Consolidated Plan. This One-Year Action Plan for FY 2012 covers the period July 1, 2011, through June 30, 2012, and contains a description of how Fairfax County intends to utilize funds from the programs included in the Consolidated Plan in order to meet the needs identified. This Action Plan incorporates recommendations for the use of the Community Development Block Grant (CDBG), the HOME Investment Partnerships Program (HOME) funds, Emergency Shelter Grant (ESG), and Housing Opportunities for Persons with AIDS (HOPWA) funds. The Action Plan lists the projects and activities planned including proposed use of funds by the Fairfax County Redevelopment and Housing Authority (FCRHA) for FY 2012. The goals and objectives that are being addressed through the use of funds are also indicated in this Action Plan.

#### **BACKGROUND**

The Fairfax County Board of Supervisors has designated the Consolidated Community Funding Advisory Committee (CCFAC) as the citizen advisory group charged with overseeing the Consolidated Plan process. The CCFAC is also charged with oversight and developing funding priorities for the Consolidated Community Funding Pool (CCFP), a competitive funding process for nonprofit community based programs. The CCFAC oversees all aspects of the CCFP including policies, priorities, and planning and development of evaluation criteria for proposals.

Fairfax County's Five-Year Consolidated Plan for FY 2011-2015 contains broad goals and objectives to address priority needs with the resources available through the Consolidated Plan. The County's goals and objectives address a broad range of needs pertaining to affordable housing, homelessness, community services, employment and economic opportunities, community development and revitalization, neighborhood preservation, and institutional structures/coordination, monitoring, and evaluation. The full text of these goals and objectives appears in a subsequent section of this plan.

#### ADDRESSING NEEDS AND GOALS

An estimated \$9.8 million in federal funds under the Consolidated Plan, and an estimated \$11.1 million in federal, state and local funds through the CCFP (which includes \$2 million in Consolidated Plan funds), will be available in FY 2012 to provide decent housing, establish and maintain a suitable living environment, and expand economic opportunities, especially for low- and moderate-income persons. Further, HUD has made federal grants to Fairfax County human services organizations that provide services to the County's homeless populations.

For this Action Plan, FY 2012 funding for the Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), and Emergency Shelter Grant (ESG) is based on funding levels of FY 2011 until formal notification from HUD of actual grant levels. Funding for the Housing Opportunities for Persons with AIDS (HOPWA) program is estimated at the FY 2010 expenditure level and actual funding will depend on the final allocation made available to Northern Virginia jurisdictions through the Northern Virginia Regional Commission and the District of Columbia, recipient of the funds. The Federal and State Community Services Block Grant (CSBG) and local Fairfax County General Funds included in the Consolidated Community Funding Pool are based on FY 2010 County budget levels, as the FY 2011 County Budget was to be approved by the Fairfax County Board of Supervisors on April 27, 2010.

The County anticipates receiving funding from the following federal programs administered by HUD:

Community Development Block Grant (CDBG)	\$ 6,463,133
HOME Investment Partnerships Program (HOME)	\$ 2,692,612
Emergency Shelter Grant (ESG)	\$ 262,768
Housing Opportunities for Persons with AIDS (HOPWA)	\$ 380,000
Total	\$ 9,798,513

An estimated \$11.1 million is anticipated to be available in the CCFP for funding projects and activities in FY 2012, subject to Board of Supervisors appropriations.

CDBG Affordable Housing Funds <sup>1</sup>	\$ 1,113,445
CDBG Targeted Public Service Funds <sup>2</sup>	\$ 969,469
Federal and State CSBG Funds <sup>3</sup>	\$ 390,157
County General Funds <sup>3</sup>	\$ 8,580,530
Total	\$11,053,601

#### COMMENTS ON ACTION PLAN FROM PUBLIC HEARING AND 30-DAY COMMENT PERIOD

The Fairfax County Board of Supervisors held a public hearing on the draft Consolidated Plan One-Year Action Plan for FY 2012 on March 29, 2011, and the 30-day comment period for submission of written comments ended on March 29, 2011. A summary of these comments is in the Comments section on page 67 of this Action Plan.

Proposed Fairfax County Consolidated Plan One-Year Action Plan for FY 2012

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<sup>&</sup>lt;sup>1</sup> The "Affordable Housing Funds" are CDBG funds allocated to the CCFP to provide funding to eligible nonprofit corporations or CDBG Participating Jurisdictions (Towns of Clifton, Herndon, and Vienna, and the City of Fairfax), for projects and activities in accordance with CDBG eligibility criteria and priorities and CCFP priorities approved by the Board of Supervisors.

<sup>&</sup>lt;sup>2</sup> The "Targeted Public Service Funds" are CDBG funds allocated to the CCFP to provide funding to eligible nonprofit corporations or CDBG Participating Jurisdictions (Towns of Clifton, Herndon, and Vienna, and the City of Fairfax), for projects and activities in accordance with CDBG eligibility criteria and priorities and CCFP priorities approved by the Board of Supervisors.

<sup>&</sup>lt;sup>3</sup> The County General Funds figure and Federal and State CSBG Funds figure are based on the FY 2011 County budget. Numbers will be updated, if necessary, after the FY 2012 County budget is approved.

#### ONE-YEAR ACTION PLAN USE OF FUNDS FY 2012

#### INTRODUCTION

Fairfax County's Consolidated Plan combines the broad planning requirements of the National Affordable Housing Act of 1990 with the annual applications and reporting for the following four HUD programs administered locally by the County:

- Community Development Block Grant (CDBG)
- HOME Investment Partnerships Program (HOME)
- Emergency Shelter Grant (ESG)
- Housing Opportunities for Persons with AIDS (HOPWA) (administered via Northern Virginia Regional Commission)

The Fairfax County Board of Supervisors has designated the CCFAC as the citizen advisory group charged with overseeing the Consolidated Plan process. The CCFAC also is charged with developing funding priorities, evaluation criteria, and policies for the Consolidated Community Funding Pool (CCFP), which funds projects that provide for community services and affordable housing development, administration, construction, acquisition, and/or rehabilitation.

The CCFP funding sources include the Federal and State Community Services Block Grant (CSBG), the Fairfax County General Fund, and a portion of the County's Community Development Block Grant. A bi-annual funding cycle is used for the CCFP.

In addition, the FY 2012 Action Plan incorporates recommendations for the use of CDBG and HOME funds by the FCRHA. The CCFAC held a Needs Hearing on November 9, 2010. Subsequent to a public hearing by the Board of Supervisors on March 29, 2011 and the end of the 30-day comment period or submission of written comments on March 29th, the CCFAC will consider comments received on the draft Action Plan at its meeting April 12, 2011. Subsequently, the CCFAC will forward its recommended Proposed Consolidated Plan One-Year Action Plan for FY 2012 to the Board of Supervisors for approval on April 26, 2011.

#### EVENTS LEADING UP TO THE ACTION PLAN

The CCFAC established a work plan and schedule that outlined a number of projects and activities for the fiscal year 2011. These projects and activities are highlighted in the following sections.

On November 9, 2010, the CCFAC held a Needs Hearing to provide an opportunity for members of the public to address the CCFAC on housing, community development, human services, and other issues.

<u>CCFAC/FCRHA Working Advisory Group</u>: Composed of three CCFAC members and three FCRHA commissioners, plus the FCRHA commissioner who serves on both. The Working Advisory Group (WAG) discussed community needs and funding priorities to formulate funding recommendations to the Board of Supervisors. The WAG reviewed the FCRHA Strategic Plan recommendations for funding to be included in the draft proposed FY 2012 One-Year Action Plan prior to release for public comment. Since the Fairfax County Board of Supervisors designated CCFAC as the citizen advisory group charged with overseeing the Consolidated Plan process, the WAG's recommendations for funding priorities were then submitted to the CCFAC.

The CCFAC reviewed the WAG's recommendations and will review all public comments to develop a final set of recommendations to present to the Board of Supervisors.

<u>Public Hearing on Proposed Action Plan for FY 2012</u>: The Board of Supervisors held a public hearing on March 29, 2011 on the Proposed Consolidated Plan One-Year Action Plan for FY 2012. At the hearing, citizens had the opportunity to express their views on housing, community development, and community service needs and fair housing issues in the County, as well as comment on the County's community development performance.

#### HIGHLIGHTS OF COMMUNITY PROFILE

Fairfax County is established as an Urban County under the Code of Virginia, governed by a Board of Supervisors comprised of nine members elected from nine magisterial districts and a chairman elected at-large. The Board of Supervisors appoints the County Executive. The Towns of Herndon, Vienna, and Clifton have elected Mayors and Town Councils and defined areas, but are part of the County and are included in the demographic and other statistical information cited in the Consolidated Plan. These towns and the City of Fairfax are participating jurisdictions in the County's Consolidated Plan process.

<u>Population:</u> The population of Fairfax County in 2010 was 1,081,726 and there were 386,131 households, with an average size of approximately 2.75 persons per household. This represents a population increase of 111,255 (10.3 percent) since the 2000 Census. While this growth rate is smaller in comparison to some other jurisdictions in the region, Fairfax County still accounts for nearly 20 percent of the total population for the Washington Metropolitan Primary Statistical Area. Current projections for 2015 anticipate the total number of households will be 396,036 (a 2.6 percent increase from 2010) and the total number of housing units will be an estimated 410,954 (a 3.8 percent increase from 2010).

<u>Diversity:</u> According to the 2010 Census, racial and ethnic minorities are nearly 40 percent of the County's residents. The minority population has risen over 50 percent since 1990. Asians are the largest minority group in Fairfax County with 17.5 percent of the population. Hispanics now represent 15.6 percent of the population, a growth from just 6.3% twenty years ago. The Black population has remained fairly stable since 1990 currently stands at 9.2 percent.

According to the American Community Survey (2009), the percentage of foreign born in the County's total population has grown from 9.1 percent in 1980 to 27.6 percent in 2009. The increase in diversity is best seen in the youngest and oldest segments of the population. According to the Report of Student Membership by Ethnic Group and Gender, the number of minority students in the Fairfax County Public Schools increased from 26.6 percent in 1989-1990 to 54.7 percent in 2008-2009. Meanwhile, diversity in the senior population is also increasing. In 1980, 6.4 percent of persons age 65 and older were racial minorities but by 2000 that proportion had nearly tripled to 18.3 percent.<sup>5</sup>

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<sup>&</sup>lt;sup>4</sup> Fairfax County Department of Neighborhood and Community Services

<sup>&</sup>lt;sup>5</sup> American Community Survey 2009

6.4 percent of persons age 65 and older were racial minorities but by 2000 that proportion had nearly tripled to 18.3 percent.<sup>6</sup>

The percentage of ethnic and cultural minorities among the county's older adults is less than the general population but will increase as the boomers grow older. People of language or cultural minorities are dispersed throughout Fairfax County. The percentage of older adults speaking a language other than English at home doubled between 1980 and 2000 and continues to grow. The 2009 American Community Survey indicated that 35 percent of Fairfax County's residents age five years and older spoke a language other than English at home. Fairfax County Public Schools information indicates that 44 percent of all elementary school students spoke a language other than English at home as of May 2009. These households containing elementary students who speak languages other than English at home form a very diverse group with more than 100 different languages being spoken.

Not all households which speak a language other than English contain members who are immigrants. Data from the 2000 Census indicate that 83 percent of the households that spoke a language other than English at home had at least one member who was an immigrant. However, all of the household members were native-born citizens in 17 percent of these households.<sup>8</sup>

<u>Age:</u> According the American Community Survey, the 2009 median age in Fairfax County was 37.3. Since 1980, the percentage of Fairfax County residents under the age of 45 has slowly decreased. Meanwhile, the percentage of persons 65 and older increased from 4.5 percent in 1980 to 9.7 percent of the total population in 2009. The elderly are the fastest growing age segment in Fairfax County and are projected to comprise 11.2 percent of the County's population by the year 2015. During that same period, the percentage of children and youth under age 20 are expected to decrease from 26.3 percent in 2010 to 25.8 percent in 2015.

<u>Education</u>: Overall, Fairfax County residents are highly educated. According to the 2009 American Community Survey, the percent of Fairfax County adults 25 years of age or older who had graduated from high school was 91.8 percent and 58.1 percent of residents had attained at least a bachelor's degree or higher education. Only 8.1 percent of Fairfax County residents age 25 or older has less than a completed high school education or equivalency.

<u>Business/Employment:</u> The George Mason University Center for Regional Analysis has reported that Fairfax County's economic vitality is "inextricably tied" to its response to the need for affordable workforce housing, and that the county's continued growth is "highly dependent" on the availability of housing that is "affordable to workers from the full spectrum of the economy". Fairfax is currently home to 119,869 businesses including 366 foreign-owned firms and 295 trade associations. According to the Census Bureau, about 97 percent of the companies in Fairfax County are small businesses with fewer than 100 employees and less than \$1 million in annual revenue. However, Fairfax County continues to attract technology-based businesses, with 6,184 such companies in 2009. The County's civilian labor force in December 2010 was 607,562, and the 574,600 jobs located in the county represent the average employment for the second quarter of 2010. The unemployment rate at the end of 2010 was 5.4 percent compared to 2.0 percent in 2007.

<sup>8</sup> Fairfax County Department of Neighborhood and Community Services

<sup>&</sup>lt;sup>6</sup> Fairfax County Consolidated Plan One-Year Action Plan for FY 2010

 $<sup>^{7}</sup>$  The Fairfax Area Commission on Aging 50 + Action Plan

<sup>&</sup>lt;sup>9</sup> Fairfax County Department of Systems Management for Human Services, 2008; United States Census Bureau, Census of Population, 1970 through 2000; ACS 2008 (median age); and Fairfax County Department of Systems Management for Human Services, 2009 (population and age distribution)
<sup>10</sup> Virginia Employment Commission

<u>Urbanization</u>: The urbanization of the County reflects the change from a suburban bedroom community of the 1960's and 1970's to becoming an employment center during the 1980's. As of the 2000 Census, Fairfax County was nearly 99 percent urban (the most recent available figure).

Fairfax County is established as an Urban County under the Code of Virginia, governed by a Board of Supervisors comprised of nine members elected from nine magisterial districts and a chairman elected at-large. The Board of Supervisors appoints the County Executive. The Towns of Herndon, Vienna, and Clifton have elected Mayors and Town Councils and defined areas, but are part of the County and are included in the demographic and other statistical information cited in the Consolidated Plan. These towns and the City of Fairfax are participating jurisdictions in the County's Consolidated Plan process.

Income and Housing Cost Burden: While Fairfax County has one of the highest median household incomes in the nation (estimated \$102,499 in 2009), there were an estimated 58,106 persons living below the poverty level in 2009 (based on data from the American Community Survey (ACS). Although the percent of the population below poverty in Fairfax County (4.8 percent) is among the lowest of Virginia jurisdictions, the number of persons below poverty in Fairfax County is larger than the total population of 99 of the 134 local jurisdictions in Virginia. Persons with extremely-low incomes in a typically high-income area have a high incidence of housing problems. According to the 2009 Comprehensive Housing Affordability Strategy (CHAS) tables provided by the United States Department of Housing and Urban Development (HUD), 14,516 (87 percent) Fairfax County renter households with incomes below 30 percent of the area median income have what is described as "one or more housing problems" defined as having a significant cost burden (meaning over 30 percent of their income is used for housing costs), incomplete plumbing facilities, incomplete kitchen facilities, or overcrowding (defined for CHAS data as being over 1 person per room) (CHAS 2009).

#### COMMUNITY DEVELOPMENT AND NEIGHBORHOOD PRESERVATION

The table below summarizes the respective federal, State, local, and private resources that are expected to be available to implement the Consolidated Plan One-Year Action Plan for FY 2012 (see Appendix D for a detailed descriptions of these resources).

# HOUSING AND COMMUNITY DEVELOPMENT RESOURCES EXPECTED TO BE AVAILABLE

Fairfax County, Virginia

(see Appendix D for detailed descriptions of resources)

(see 1.1pp	maix B for actained descrip		
		LOCAL	
FEDERAL RESOURCES	STATE RESOURCES	GOVERNMENT	PRIVATE
		RESOURCES	RESOURCES
Home Investment Partnerships	Virginia Housing	Consolidated Community	Financial
Program (HOME)	Development Authority	Funding Pool (CCFP)	Institutions
MODE C W 4	(VHDA) Loans		D: . D 1
HOPE for Youth	Virginia Housing Partnership Fund	County Funds including Housing Trust Fund	Private Developers
Community Development Block Grant	Homeless Intervention	Affordable Housing	Other Private
(CDBG)	Program	Partnership Program	Businesses
CDBG Section 108 loans	Sponsoring Partnerships and	Fairfax County Rental	Nonprofit Housing
	Revitalizing Communities	Program (FCRP)	Development
	Program (SPARC)		Corporations
Emergency Shelter Grants (ESG)	State Tax Credit for	Bridging Affordability	Nonprofit Service
Housing Opportunities for Persons with	Elderly/Disabled Housing	Program	Organizations Private Tax Credit
AIDS (HOPWA)			Investors
Public Housing Operating Subsidy		Home Improvement Loan	
		Program	
Capital Fund Grant Program		Home Repair for the Elderly	
Comment Committee District		Program	
Community Services Block Grant (CSBG)			
Department of Energy (DOE) /Other		First-Time Homebuyers	
Energy Programs		Program	
Shelter Plus Care		Emergency Housing and	
		Shelter Program	
Low-Income Housing Tax Credits		Emergency Assistance Prog.	
Preservation Programs Housing Choice Voucher Program			
Housing Choice Voucher  Housing Choice Voucher			
Homeownership Program			
Neighborhood Networks Grant (HUD)			
Supportive Housing for Persons with			
Disabilities (Section 811)			
Supportive Housing of the Elderly (Section 202)			
Surplus Housing for Use to Assist the			
Homeless			
Supportive Housing Program (SHP)			
Veterans Affairs Supportive Housing			
(VASH)			

The Investing in Communities Program (ICP) served as part of the effort for the Neighborhood Revitalization Strategy Areas (NSRAs). Due to a change in strategy focus, the County decided to reallocate CDBG funds to other revitalization activities. The NSRA program ceases to be a formal program and is considered phased out, and the ICP was phased out as well.

#### LEVERAGING AND MATCH

A variety of sources are used to leverage funds. Both private and nonprofit developers (including the FCRHA) utilize Low-Income Housing Tax Credits, Virginia Housing Development Authority (VHDA) financing, and private financing. The FCRHA uses proceeds of its own revenue bonds as well as grants and loans. The Fairfax County Department of Housing and Community Development (HCD) has worked with VHDA, various banks and private investors to structure projects involving as many as 12 or more sources of funding. Section 108 loans and revolving loan funds from the Housing Trust Fund or FCRHA development accounts are also used. The match for operational programs, such as the emergency shelter programs, transitional housing, housing counseling, education and training programs, and emergency homelessness prevention funds is appropriated in the applicable agency budget. A combination of federal, State, and local funds are frequently involved.

#### PUBLIC LAND OR PROPERTY TO BE UTILIZED

The FCRHA is empowered under Title 36 of the Code of Virginia to acquire and own real property. A number of projects are currently in various stages of development on land owned or being acquired by the FCRHA. Olley Glen, which will be 90 units of independent living for seniors, was completed in October 2010.

The Lewinsville project includes the demolition of an existing building (formerly used as an elementary school) in order to: increase independent housing units for seniors from 22 to approximately 73, expand the Lewinsville Senior Center, improve the Adult Day Health Care and two child daycare centers. The FCRHA is the development agent for the Fairfax County Board of Supervisors and has a 99-year lease to develop the land and construct the building. Additionally, the grounds will provide supplemental landscape screening, increased parking, outside activity areas for seniors, two playgrounds for child care facilities and a soccer and baseball practice field.

The Residences at North Hill Park is Phase II of a 25-acre portion of a larger 48-acre parcel (TM 0924-01-0082A) acquired by the FCRHA in April 1981. A 25-acre portion of the property was zoned R-MHP and a Generalized Development Plan for Mobile Home Park development was approved by the Board of Supervisors in 1982. Phase I consists of 14 acres (known as Woodley Hills Estates); it was developed for 115 manufactured (mobile) homes and was completed in 1991. Phase II, known as The Residences at North Hill Park, is under development and will consist of a total 67 manufactured homes on the remaining 11 acres. Fifty (50) of the units will be multi-section manufactured units and seventeen (17) will be single-section units. The FCRHA intends to own 20 of the 67 manufactured units and rent them to income eligible tenants. The remaining 47 units will be sold to income-eligible applicants who will purchase the units and pay a monthly lot rent for use of the foundation, individual parking and neighborhood amenities. Development will include a new street system and underground utilities including natural gas. Units will meet all HUD manufactured housing criteria and will be certified under the Energy Star program for energy efficiency. The new development will have generous open space, a multipurpose court, several storm water facilities to improve the quality of storm water released, landscaped lots and sidewalks to neighborhood areas. Construction is anticipated in late 2011. It is planned that the remaining 20+ acres will be developed by the Fairfax County Park Authority as a passive, community park.

The Mondloch II project consists of substantial renovation of the existing homeless shelter and conversion to residential studio units for formerly homeless adults. The construction documents are nearly completed; and construction is anticipated to begin in the late fall of 2011, following issuance of the building and site permits. The renovated Mondloch II will provide 20 studio units which include living space, a bathroom and kitchenette. Other interior improvements include a new lobby, a spacious meeting area, a laundry room and administrative offices for the management staff. Exterior

improvements consist of a small courtyard and additional landscaping. The project will incorporate sustainable (green) design and universal design features.

Using a creative structure, the FCRHA and the County have successfully completed the permanent financing of Wedgewood Apartments in the Braddock district. The financing will result in \$4.0 million being paid back annually to the County to be used for the Bridging Affordability Program which provides rental assistance to income eligible applicants on county waiting lists. Also in FY 2012, development of affordable/workforce housing on the campus of the Fairfax County Government Center is expected to be in the plan approval process.

Government Center Residences: In 2008, Fairfax County, selected Dallas-based JPI Development Services to build and operate an innovative, high quality, mixed income, 270-unit apartment complex on its Government Center campus. The County, using no cash of its own, will leverage an investment of \$45 million by JPI's Assignee, Jefferson Apartment Group, through a long-term ground lease of the 8.8 acre county-owned site. Jefferson Apartment Group will build the four-story project, which will provide affordable workforce housing to county households that earn between 50 and 100 percent of the Area Median Income. Situated in a wooded setting and incorporating green building, low impact and sustainable design features, amenities at the project will include garage parking, fitness and children's play areas, swimming pool, conference room and outdoor courtyards, and will be connected to the adjacent Government Center by a trail system. Located across the street from Fairfax Corner's restaurants, shopping and movie theaters, the apartment complex will be close to transportation networks and the Fairfax Connector bus system. Jefferson Apartment Group anticipates completing the County zoning and plan approval process in 2011, with the first apartments available December 2012.

#### SPECIFIC GOALS AND OBJECTIVES IN THE FIVE-YEAR PLAN FOR FY 2011-2015

The CCFAC has identified specific goals and objectives for each of the major program sections of the Five-Year Consolidated Plan.

On January 26, 2010, the Fairfax County Board of Supervisors adopted a "Housing Blueprint" which established the county's affordable housing policy direction for FY 2011 and beyond. The Housing Blueprint reflects the philosophy of the Board that affordable housing is a continuum ranging from the needs of the homeless to first-time homebuyers. In between these two poles, the continuum includes the diverse housing needs of hard-working, but low paid families; senior citizens; persons with disabilities; and the workforce across Fairfax County. The goals and priorities set forth in the Housing Blueprint and this Consolidated Plan were the product of collaboration of County officials and staff, representatives from the non-profit community and for-profit development sector, and the citizens of Fairfax County and supplemented by data compiled from local sources, HUD, and the U.S. Census. The goals established for the next 10 years in the Housing Blueprint will drive the Consolidated Plan for FY 2011-2015.

Goals for the next 10 years

- To End Homelessness in 10 years
- To provide affordable housing options to those with special needs
- To reduce the waiting lists for affordable housing by half in 10 years
- To produce workforce housing sufficient to accommodate projected job growth

Proposed Fairfax County Consolidated Plan One-Year Action Plan for FY 2012

<sup>11</sup> www.e-ffordable.org/documents/BlueprintSnapshot2.pdf

To accomplish these goals, Fairfax County will draw upon the community and private sector to leverage resources through partnerships. The County will complete projects already in the pipeline as well as embark on new initiatives.

Consistent with the Housing Blueprint, the philosophy driving the priority needs is that affordable housing is a continuum ranging from the needs of the homeless to first-time buyers. Included in this range are the diverse housing needs of hard-working, but low paid families; senior citizens; persons with physical or mental disabilities; and the workforce across Fairfax County. The consensus among the parties establishing the housing priorities for the next 10 years is that affordable housing priorities have changed and that the emphasis should shift to those with the greatest need.

## Those identified as having the greatest need include:

- Individuals and families who are homeless
- Households with low to extremely-low incomes
- Special needs populations including persons with physical or mental disabilities and seniors
- The workforce essential to Fairfax County's economic health and growth

#### Specific Housing Objectives

The table below shows the specific objectives to meet the four goals outlined above.

#### **Consolidated Plan Housing Objectives**

Objective	Objective Description
Number	
1	Provide housing affordable to homeless individuals and families
2	Provide housing affordable to persons with physical or mental disabilities, including persons with HIV/AIDS
3	Provide housing affordable to households with low to extremely-low incomes (<50 percent MFI) and other special needs populations
4	Provide sufficient workforce housing through land use policy
5	Provide sufficient workforce housing through private sector partnerships
6	Preserve existing Public Housing
7	Promote resident self-sufficiency
8	Foster coordination and partnerships

#### **Proposed Outcomes/Activities**

Through the following proposed activities/outcomes the County will increase the number of housing units available to those most in need including homeless individuals and families, extremely-low income households, and special needs populations such as large families and seniors and persons with physical or mental disabilities; will increase the number of housing units available in order to reduce current waiting lists; and will increase the number of workforce housing units available.

#### To End Homelessness in 10 Years

The County will address the 10-year need for 2,650 additional units/permanent housing opportunities for homeless individuals and families through several means.

*Improved Affordability/Accessibility (Objectives 1, 14 through 18):* Examples of activities beginning in FY 2011 include but are not limited to:

- Bolster the existing resources, including providing housing opportunities funded with re-targeted and additional federal resources (such as Continuum of Care units, Project-Based Vouchers, Family Unification Program (FUP) vouchers), the conversion of non-profit owned transitional housing and additional non-profit acquisitions, as well as the use of FCRHA-owned housing.
- *Initiate other efforts to house and serve homeless persons*, including renovating an existing shelter facility, new construction, federal vouchers, and private sector partnerships.
- *Using local resources, if appropriated,* to fund non-profit rental subsidy programs, short-emergency assistance, and non-profit housing acquisition.

### To Provide Affordable Options to Special Needs Populations

The County will provide affordable housing options to special needs populations including low to extremely-low income households, seniors, large-families, and persons with physical or mental disabilities through several means.

*Improved Affordability/Accessibility (Objectives 2 and 3, 14 though 18):* Examples of activities beginning in FY 2011 include but are not limited to:

- *Bolstering the existing resources*, by converting group homes to affordable housing for larger families, a home-sharing referral program for seniors and persons with disabilities, delivery by FCRHA of new 90-unit senior independent living development, and renovation of existing FCRHA housing stock, and the purchase/development of accessible units.
- Initiate other efforts to house and serve seniors and persons with physical or mental disabilities, including identifying county surplus land for future affordable housing development, incorporation of Universal Design in FCRHA new construction/rehabilitation, and require projects financed by the FCRHA to provide accessible where economically feasible. Partnerships with non-profits, completing projects in the pipeline.
- Provide additional resources to address the needs of extremely-low income households, seniors, large-families, and persons with physical or mental disabilities. Planned activities include those described above and the renovation of an existing assisted living facility.

#### To Reduce the Waiting Lists by Half in 10 Years

The County will address the FCRHA waiting list of 12,500 households (includes federal and local programs), the 1,200 on the CSB waiting list, and the 100 on the shelter waiting list and address the FY 2011 rental assistance need for 690 households by several means.

*Improved Affordability/Accessibility (Objectives 2 and 3, 6 and 7; 14 through 18):* Examples of activities beginning in FY 2011 include but are not limited to:

- Bolster the existing resources, by ensuring maximum lease-up in FCRHA programs and
  properties, establishment of a collaborative referral process with non-profit owners, and nonprofit acquisitions using federal resources such as the HOME Community Housing Development
  Organization (CHDO) set-aside, and Neighborhood Stabilization Program (NSP) funds granted
  to Fairfax County.
- *Initiate other efforts to reduce waiting lists*, such as exploring tax exemption for developers of housing for persons earning extremely low-incomes, completion of FCRHA pipeline projects, and the use of voluntary cash contributions received from developers via the land use rezoning process to develop additional affordable units.

• Provide additional funding to reduce waiting lists, including potentially using local resources to complete the FCRHA development pipeline and fund non-profit operate rental subsidy programs and affordable housing development.

# To Increase Workforce Housing through Creative Partnerships and Public Policy

The County will address the need for 63,660 net new housing units affordable to households earning up to 120 percent MFI based on projected job growth through 2025 (source: George Mason University, Center for Regional Analysis) through bolstering existing resources and initiating other efforts.

Economic Opportunity and Improved Affordability/Accessibility (Objectives 4 and 5; 14 through 18): Examples of activities beginning in FY 2011 include but are not limited to:

- Bolstering the existing resources through units delivered by private developers under the county's Workforce Housing Policy and the county's Affordable Dwelling Unit (ADU) program, as well as the county's homeownership programs and the development of affordable housing on county-owned land.
- *Initiate other efforts to increase workforce housing* via county land use policy and other means, including partnering with non-profits and completing projects in the pipeline.

#### Non-Housing Objectives:

Fairfax County has identified three broad categories within non-housing community development:

- Community Services
- Employment and Economic Opportunities
- Neighborhood Preservation, Residential and Commercial Revitalization

Consistent with the County's Housing Blueprint, the County's non-housing community development priorities reflect the philosophy of the Board that affordable housing is a continuum ranging from the needs of the homeless to first-time homebuyers. This continuum requires that non-housing community development priorities complement the County's housing priorities.

The County's priorities for non-housing Community Development reflect the goals to:

- 1. To End Homelessness in 10 Years
- 2. To Provide Affordable Housing Options to Those with Special Needs
- 3. To Reduce the Waiting Lists for Affordable Housing by half in 10 Years
- 4. To Produce Workforce Housing Sufficient to Accommodate Projected Job Growth

#### Specific Non-Housing Community Development Goals and Objectives

Goal 1: Community Services: Maintain and strengthen a safe, healthy and vibrant community through a human service system that is responsive to all populations and their diverse needs including children, the elderly, persons with disabilities, or those with other special needs, with emphasis on benefiting low and moderate income persons and families.

#### Objectives:

- 1.1 Promote healthy, positive child and youth development through a community support system that meets the diverse needs of all children and provides positive alternatives that help in the prevention of gang activity.
- 1.2 Identify gaps and develop strategies to meet critical current and emerging service needs in the community.

- 1.3 Encourage and support a coordinated public and private network of community services that fosters stability and maximizes independence of individuals and families.
- 1.4 Promote a human service system that ensures residents are able to meet basic and emergency human needs, that emphasizes prevention and early intervention to minimize crises and that preserves individual and family stability.
- 1.5 Encourage best practices, sensitivity to cultural differences and enhanced performances in service delivery to ensure residents receive high quality services as needed.
- Goal 2: <u>Employment and Economic Opportunities:</u> Reduce poverty and foster self-sufficiency by using public and private resources to provide essential training and support services, and by encouraging employment opportunities and development of business.
  - 2.1 Strengthen current job skill training and employment programs to prepare potential workers for better job opportunities and strengthen communication and partnerships with employers to remove barriers and to improve access to and increase the number of job placements in enhanced employment, especially for families with low income.
  - 2.2 Promote training and educational opportunities for workers to gain skills necessary for jobs that provide wages for individuals and families to be self-sufficient and that support family stability.
  - 2.3 Strengthen the provision and flexibility of supportive services for individuals to begin new jobs or continue in existing jobs by ensuring they have access to affordable child care, disabled adult and elderly care, transportation, English as a Second Language programs and/or other needed support.
  - 2.4 Support community efforts in the development and assistance to micro-enterprises and small businesses to reduce small business failures and to retain and create more jobs.
  - 2.5 Ensure that the commercial revitalization program serves as a resource to achieve a portion of these objectives.
- Goal 3: Neighborhood Preservation, Residential and Commercial Revitalization: In commercial and residential areas that are vulnerable to instability, facilitate reinvestment, encourage business development, promote public and private investment and reinvestment, preserve affordable housing and prevent or eliminate the negative effects of disinvestment and foreclosures.
  - 3.1 Develop strategies of prevention and early intervention in communities in danger of deterioration to reduce the need for greater community investment and improvements in the future. Continued implementation of Board Foreclosure Strategy.
  - 3.2 Review existing plans for Conservation Areas, Redevelopment Areas, residential Revitalization Areas, Commercial Revitalization Districts, Commercial Revitalization Areas and Neighborhood Strategy Areas to promote a comprehensive and coordinated approach to meeting community development needs while maintaining the affordable housing stock and the unique character of each community.
  - 3.3 Build on community strengths and involve the residents in decision making on needs, priorities, plans, improvements, and solutions to community concerns; in cooperation with the in cooperation with the county's Code Enforcement Strike Team.

#### Institutional Objective:

Goal: Ensure broad community input throughout the development and implementation of the Consolidated Plan, build public/private partnerships to implement the Plan, and monitor and evaluate

*the goals, strategies and program outcomes.* Examples of the activities planned to achieve this goal starting in FY 2011 include:

- Implement the Citizen Participation Plan and monitor and evaluate the effectiveness of community outreach and education on community needs, plans and priorities; funded programs and results; and the effectiveness of the citizen participation process under the Consolidated Plan.
- Identify and pursue new resources and partnerships within the community and continue to strengthen capacity and coordination among County agencies and service programs to support the Consolidated Plan goals, objectives, strategies and annual action plans.
- Emphasize expanding the capacity of private non-profit agencies to meet community needs through the provision and identification of training, technical assistance, mentoring and leveraging of resources provided by the County.
- Promote broad assessment, awareness and understanding of community needs. Emphasize
  outreach efforts to those who may be neediest in the population and least able to access
  community services. Monitor changes in the community and associated services needs and alter
  service delivery as warranted.
- Monitor the performance of programs and projects funded through the Consolidated Community
  Funding Pool, as well as the overall community impact. Develop and implement strategies for
  enhanced performance and benefit to the community, such as projects may not be refunded in
  subsequent years if performance objectives are not achieved.

The County has addressed and continues to address the needs of persons with disabilities and is further strengthening its efforts by adopting specific policies targeted towards universal design and accessibility.

#### FLOAT-FUNDED ACTIVITIES

CDBG grantees have a line of credit established by HUD that covers the amount of CDBG funds approved by HUD when the Consolidated Plan Action Plan is approved. Sometimes, however, activities take longer to get started than initially anticipated and funds remain in the grantee's line of credit. When this occurs HUD permits grantees to use a financing technique called float funding.

Under the float funding provision, the grantee uses the amount of funds available in the line of credit to fund an alternative eligible activity with the assumption that these funds will be repaid by the alternate activity and then used to fund the originally planned activity. No float-funded activities are planned in the program year by Fairfax County.

#### FEDERAL RESOURCES TO BE APPLIED IN FY 2012

For this Action Plan, FY 2012 funding for the CDBG, HOME, and ESG is based on the funding levels of FY 2011 until formal notification from HUD of grant levels. Funding for the HOPWA program is estimated at the level in the FY 2011 expenditure level, but actual funding will depend on the final allocation made available to Northern Virginia jurisdictions through the District of Columbia, the direct recipient of the funds.

The federal funding expected to be received by Fairfax County for FY 2012 totals \$9,798,513.

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# FEDERAL RESOURCES TO BE APPLIED IN FY 2012

	Goals &	FY 2012			
Project/Activity	Objectives	CDBG	HOME	ESG	HOPWA
Project ID - #1 Payment on Section 108 Loans: Annual payments on six loans under Section 108 of the Housing and Community Development Act of 1974, as amended. Funding through five of the loans has been used by the FCRHA for affordable housing development and preservation, and for the reconstruction of Washington Plaza in Reston, and the payment amount includes a portion for a loan to fund affordable housing preservation and Olley Glen. The sixth loan, to the County, was used for road and storm drainage improvements in five Conservation Areas: Bailey's, Fairhaven, Gum Springs, James Lee, and Jefferson Manor. Loan applications were approved by the Board of Supervisors, who pledged future CDBG funds for the payment of annual interest and principal premiums due on the notes.  Priority Need – Other Performance Indicator - N/A CDBG Citation – 570.703 (c) CDBG National Objective - LMH Start Date – 07/01/11 Completion Date – 06/30/12 Other Resources: N/A Matrix Code: 19F Purpose: N/A	Housing Objective 1, 2, 3 Neighborhood Preservation, Residential and Commercial Revitalization 3.1, 3.2	\$1,681,367			
Project ID - #2 Fair Housing: New entitlement funds will be used by the County's Office of Human Rights and Equity Programs to contract for fair housing testing, to conduct fair housing outreach and education activities in the housing market and to investigate fair housing complaints. Carried over funds of \$75,000 will be used by the FCRHA for activities that affirmatively further fair housing for FCRHA clients and at FCRHA properties.  Priority Need – Planning/Administration  Performance Indicator – Number of fair housing tests; number of individuals trained; number of cases remedied  CDBG Citation - 570.206 (e) CDBG National Objective – N/A Start Date – 07/01/11 Completion Date – 06/30/12  Other Resources: N/A  Matrix Code: 21D Purpose: N/A	Housing Objective 1, 2, 3, 8	\$57,514 \$75,000*  *Reallocated from Public Improvements in Conservation Areas and Revitalization prior year carried over funds	\$ 24,427		
Project ID - #3 Planning (Programs and Compliance): Continued	Institutional				

	Goals &	FY 2012			
Project/Activity	Objectives	CDBG	HOME	ESG	HOPWA
funding to provide for planning and implementation of the County's housing and community development programs. Funding is required to meet CDBG and HOME regulations, local procedures, to prepare and process the County's Consolidated Plan and related citizen participation and public input processes, prepare community plans and implement housing and community development projects, as well as identifying and pursuing other non-entitlement funding to implement projects. Planning will include FCRHA activities that will affirmatively further fair housing. Funding provides for salaries and fringe benefits for four full-time positions and one half full-time position, plus related operating costs.  Priority Need – Planning/Administration  Performance Indicator – N/A  CDBG Citation - 570.205 (a) CDBG National Objective – N/A  Start Date – 07/01/11 Completion Date – 06/30/12  Other Resources: N/A  Matrix Code: 20 Purpose: N/A	Objective	\$475,921			
Project ID - #4 General Administration: Continued funding for the general administration of the County's CDBG, NSP, and HOME-funded programs and projects, as well as projects funded under the Section 108 and Economic Development Initiative. Funding provides for administration of housing and community development programs and projects, including contract management for projects and programs funded through the Consolidated Community Funding Pool, required local, state, and federal reports and preparation of documents, provision of technical assistance, financial management, and administrative and professional support to the CCFAC and various citizen participation processes. General Administration will include FCRHA activities that will affirmatively further fair housing. Funding provides for salaries and fringe benefits for six full-time positions and one half-time position, plus related operating costs.  Priority Need – Planning/Administration Performance Indicator – N/A CDBG Citation - 570.206 (a) CDBG National Objective – LMMH(NSP) Start Date – 07/01/11 Completion Date – 06/30/12 Other Resources: N/A Matrix Code: 21A Purpose: N/A	Institutional Objective	\$677,791			

	Goals &		FY 2012				
Project/Activity	Objectives	CDBG	HOME	ESG	HOPWA		
Project ID - #5 HOME Administration: Under the HOME Program,	Institutional						
local jurisdictions may designate 10% of the HOME grant for administrative costs. Included in this limit is the \$24,427 in HOME funds proposed for Fair Housing activities. The balance of the administrative funds will be used to support the operation of the HOME Program and the projects receiving HOME funding. Proposed funding provides for salaries and fringe benefits for one and a half full-time positions, plus related operating and equipment costs and eligible preliminary costs related to the planning and design of housing development proposed by the FCRHA.  Priority Need – Planning/Administration Performance Indicator – N/A HOME Citation – 92.207 CDBG National Objective – N/A Start Date – 07/01/11 Completion Date – 06/30/12 Other Resources: N/A	Objective		\$ 246,337				
Matrix Code: 19A Purpose: N/A  Project ID: #6 Affordable Haysing Funds: An ellegation to the	Housing						
Project ID - #6 Affordable Housing Fund: An allocation to the Consolidated Community Funding Pool (CCFP) to provide funding to eligible nonprofit corporations or CDBG Participating Jurisdictions (Towns of Clifton, Herndon, and Vienna, and the City of Fairfax) for the provision, development and preservation of affordable housing in accordance with CDBG eligibility criteria and priorities and the CCFP priorities adopted by the Board of Supervisors. Funding for specific programs and projects are subject to appropriations by the Board of Supervisors.	Housing Objective 1, 2, 3, 8	\$1,113,445					
Priority Need – Rental Housing							
Performance Indicator – Number of Households Assisted CDBG Citation – To be determined based on allocations to CCFP							
projects							
CDBG National Objective - To be determined based on allocations							
to CCFP projects Start Date – 07/01/11 Completion Date – 06/30/12							
Other Resources: County General Funds and CSBG funds for the							
CCFP and Private Funds through nonprofits							
Matrix Code: To be determined based on allocations to CCFP							
projects							
Purpose: To be determined based on allocations to CCFP projects  Project ID - #7 Targeted Public Services: An allocation to the	Housing						
Consolidated Community Funding Pool (CCFP), determined by a HUD-	Objective	\$ 969,469					
required limit of 15% of CDBG award, to be used for Targeted Public	7, 8	, , , , , , , , , , , , , , , , , , , ,					
Services. Funds are provided for CCFP awards to eligible nonprofit	Community						

	Goals &	FY 2012			
Project/Activity	Objectives	CDBG	HOME	ESG	HOPWA
corporations or CDBG Participating Jurisdictions (Towns of Clifton, Herndon, and Vienna, and the City of Fairfax) for the delivery of public services in accordance with CDBG eligibility criteria and priorities and the CCFP priorities adopted by the Board of Supervisors. Funding for specific programs and projects are subject to appropriations by the Board of Supervisors.  Priority Need – Public Services Performance Indicator – Number of Households Assisted CDBG Citation - 570.201 (e) CDBG National Objective - To be determined based on allocations to CCFP projects Start Date – 07/01/11 Completion Date – 06/30/12 Other Resources: County General Funds and CSBG funds for the CCFP and Private Funds through nonprofits Matrix Code: To be determined based on allocations to CCFP projects Purpose: To be determined based on allocations to CCFP projects	Services 1.1, 1.2, 1.3, 1.4, 1.5				
Project ID - #8 Down Payment and Closing Costs Assistance for First-Time Homebuyers Program: The goal of this program is to increase the overall homeownership rate among low-income households in Fairfax County. The focus will be first-time homebuyers who reside and/or work in the county. This program provides homebuyer acquisition loans for up to \$50,000 to purchase homes.  Priority Need — Owner Occupied Housing Performance Indicator — Number of Units Purchased Outcome: 25-30 low-income homebuyers will have affordable housing through homebuyer acquisition loans for the purpose of providing decent affordable housing.  HOME Citation — 92.205 (a), 92.254 CDBG National Objective — N/A Start Date — 07/01/11 Completion Date — 06/30/12 Other Resources: State Programs and Private Financing Matrix Code: N/A Purpose: N/A	Housing Objective 5		\$950,000		
Project ID - #9 Home Repair for the Elderly Program: Continued funding of the Home Repair for the Elderly Program (HREP) which provides minor repairs at no cost to the homeowner for an estimated 100 homes of eligible low-income elderly or disabled persons. The HREP provides up to about one week of work and \$500 in material expenses by the HREP crew. Proposed funding provides for salaries and fringe benefits for five full-time positions (HREP crew and clerical support),	Housing Objective 3	\$275,000			

	Goals &		FY 2012	2	
Project/Activity	Objectives	CDBG	HOME	ESG	HOPWA
plus related operating and equipment costs. These funds are supplemented by County funds generated from payments on loans through the Home Improvement Loan Program for the costs of outside contracting and materials. Priority Need – Owner – Occupied Housing Performance Indicator - Number of homes repaired for elderly/disabled Outcome - 100 households have sustained affordable housing through minor home repairs for the purpose of providing decent affordable housing. CDBG Citation - 570.202 (a) CDBG National Objective - LMH Start Date – 07/01/11 Completion Date – 06/30/12 Other Resources: N/A Matrix Code: 14A Purpose: N/A  Project ID - #10 Tenant Based Rental Assistance – Homeless Prevention, Partnership for Permanent Housing, and Non-elderly Disabled: Rental assistance to prevent and end families/individuals from homelessness (\$300,000.00) and rental assistance for non-elderly disabled households that meet the Commonwealth of Virginia DMAS definition of being at risk of institutionalization or who want to return to the community from institutions (\$330,000). Also, to fund the program to provide rental assistance to help families/individuals to transition from homelessness and transitional housing to permanent rental housing, with a goal of homeownership (PPH) (\$120,000). Priority Need – Rental Housing Performance Indicator – Number of households assisted Outcome – 50-70 households have affordable housing through rental assistance programs for the purpose of providing decent affordable housing.	Housing Objective 1, 2, 3, 8	CDBG	\$373,327 \$376,673* *Reallocated from TBRA - Partnership for Permanent Housing and Homeless prior year carried over funds.	ESG	HOPWA
HOME Citation – 92.209 CDBG National Objective - N/A					
Start Date – 07/01/11 Completion Date – 06/30/12 Other Resources: N/A					
Matrix Code: 31F Purpose: Homeless Rental Housing					
Project ID - #11 Rehabilitation of FCRHA Properties: Funding will be used to rehab FCRP residential properties and group homes to maintain safety and quality of life. The \$950,000 in HOME funds will be used at the following properties: Murraygate, Mondloch House, and Little River Glen.	Housing Objective 1, 2, 3 Community Services	\$200,000	\$950,000*  *Reallocated from Silver		
Priority Need – Rental Housing	1.1, 1.2, 1.3, 1.4,		Lining		

	Goals &		FY 2012				
Project/Activity	Objectives	CDBG	HOME	ESG	HOPWA		
Performance Indicator – Number of units rehabbed; number households with improved housing Outcome - 340 households have sustained affordable housing through rehabilitation of housing for the purpose of providing decent affordable housing. CDBG Citation - 570.202 (b) CDBG National Objective - LMH Start Date – 07/01/11 Completion Date – 06/30/12 Other Resources: Matrix Code: 14D Purpose: N/A	1.5		Initiative prior year carried over_funds.				
Project ID - #12 Homeownership Program: Proposed funding provides for salaries and fringe benefits to support three full-time and one full-time limited-term positions involved in homeownership activities. The positions provide support to the First-Time Homebuyer and the Moderate Income Direct Sales Programs. Duties include application intake/data entry, waiting list maintenance, application processing, certifying applicant eligibility, marketing and conducting drawings for new and resale units, establishing resale prices, monitoring second trust loans, program compliance, conducting required annual occupancy certifications, dissemination of program information, providing educational programs and/or counseling for applicants/homeowners and assistance to homebuyers and builder sales staff. This program will enable assistance to families in approximately 100 homes and 300-400 families on the waiting list of certified eligible applicants. The number of households anticipated to be served through orientations and other marketing activities is 2,400. Priority Need – Owner-Occupied Housing  Performance Indicator – Number of households Assisted Outcome - 100 households have new access to homeownership through homebuyer programs for the purpose of creating decent affordable housing.  CDBG Citation - 570.201 (k) CDBG National Objective - LMH Start Date – 07/01/11 Completion Date – 06/30/12 Other Resources: State Programs, County ADU and MIDs Programs, & CDBG Program (Prior Years) Matrix Code: 05R Purpose: N/A	Housing Objective 5	\$ 408,674					
Project ID - #13 Relocation Program: Proposed funding provides for salaries and fringe benefits to support two full-time and one full-time limited term positions to provide federally mandated relocation and advisory services to approximately 1000 persons affected by the County and FCRHA programs. Also, continued support for staff to develop and	Housing Objective 1, 2, 3, 5	\$ 296,560					

	Goals &	FY 2012				
Project/Activity	Objectives	CDBG	HOME	ESG	HOPWA	
implement FCRHA homeownership initiatives. Relocation reviews will be completed as required on CDBG, HOME and Section 108 loan funded projects and relocation activity performed by nonprofit organizations. Technical assistance may be given to landlords, developers, and tenants of preservation projects and rehabilitation projects. Ongoing activities will also include the Homeownership Education Counseling for First Time Homebuyers, the Housing Choice Voucher Homeownership Program, and a County Affordable Dwelling Unit Foreclosure Program.  Priority Need – Other  Performance Indicator – Number of Households Assisted Outcome - 1000 persons have access to sustained affordable housing through relocation and advisory services for the purpose of providing decent affordable housing. 240-360 persons per year have new or sustained access to homeownership through pre- and post homebuyer counseling and homebuyer programs for the purpose of creating decent affordable housing.  CDBG Citation - 570.201 (i) CDBG National Objective - LMH Start Date – 07/01/11 Completion Date – 06/30/12  Other Resources: Private Owners  Matrix Code: 08 Purpose: N/A  Project ID - #14 CHDO Set-Aside: The federal HOME regulations require that a minimum of 15% of the total HOME grant be set-aside for investment in housing to be developed, sponsored, or owned by nonprofit groups, which have been certified as Community Housing Development Organizations (CHDOs). In recognition of limited resources, as well as the value of collaboration, the FCRHA will act as a catalyst and facilitator, and will pool resources to encourage partnerships with nonprofits in FY 2012 for the development and preservation of affordable housing, that could range from multifamily to homeownership to housing for persons with disabilities to senior housing. CHDO set-aside activities will serve to either preserve existing affordable housing or develop additional affordable housing units for low-income homebuyers and renters. The total number of households to be served will be determ	Housing Objective 1, 2, 3, 8	CDBG	\$ 403,892 \$336,344* *Reallocated from Silver Lining Initiative prior year carried over funds.	ESG	HOPWA	
Priority Need – Rental Housing Performance Indicator – Number of Households Assisted						
Outcome: Housing affordability for the purpose of providing decent						
affordable housing for low- and moderate-income households.						
(Number of households to be determined based on proposals.)						
CDBG Citation – 92.300 CDBG National Objective – N/A						

	Goals &	FY 2012				
Project/Activity	Objectives	CDBG	HOME	ESG	HOPWA	
Start Date – 07/01/11 Completion Date – 06/30/12 Other resources: N/A						
Matrix Code: N/A Purpose: N/A						
Project ID - #15 Non-Profit Affordable Housing Project - Blueprint:  Consistent with the FY 2012 Housing Blueprint metrics, financing to non-profit partner(s) to acquire approximately 200 units of affordable rental housing will be provided. The property would serve a range of incomes, from extremely low-income (30 percent of Area Median Income and below) through workforce incomes. (Countywide)  Priority Need – Rental Housing Performance Indicator – Number of individuals/households assisted Outcome – Approximately 200 households will have affordable housing through affordable housing preservation and/or development for the purpose of providing decent affordable housing.  CDBG Citation - 570.201 (a) CDBG National Objective – LMH Start Date – 07/01/11 Completion Date – 06/30/12 Other Resources: Local Housing Trust Fund, Private Investment Matrix Code: 01 Purpose: N/A	Housing Objective 1, 3, 5, 8	\$836,344*  *Reallocated from Affordable Housing Fund (Prior Year CCFP), Public Improvements in Conservation Areas, and Accessible Modifications/FCRHA Properties prior year carried over funds.	\$590,324 \$1,243,250*  *Reallocated from Silver Lining Initiative prior year carried over funds.			
Project ID - #16 Senior/Homeless/Persons w/Disabilities:  Development/acquisition and modifications of housing and facilities to design specifically for persons with physical and/or mental disabilities, persons who are homeless and persons who are seniors. A preference will be made for housing persons with disabilities, especially for persons under age 55. (Number to be determined dependent upon project).  Priority Need – Rental Housing  Performance Indicator – Number of individuals/households assisted  Outcome - Households will have affordable housing through affordable housing preservation and/or development for the purpose of providing decent affordable housing. Number of households to be determined based on proposals.  CDBG Citation - 570.201 (a) 570.201 (c) CDBG National Objective – LMH  Start Date – 07/01/11 Completion Date – 06/30/12  Other Resources: Private Investment  Matrix Code: 01 Purpose: Persons w/ Disabilities (and Seniors)	Housing Objective 1, 2, 3 Community Services 1.1, 1.2, 1.3, 1.4	\$146,342 \$112,915* *Reallocated from Contingency, Revitalization, and Housing Development Corporation prior year carried over funds.	\$36,478*  *Reallocated from HOME Development Costs prior year carried over funds.			

	Goals &		FY 2012				
Project/Activity	Objectives	CDBG	HOME	ESG	HOPWA		
Project ID - #17 Tenant Based Rental Assistance – PROGRESS Center Reasonable Accommodations and Emergencies: Tenant Based Rental Assistance to persons referred by the Department of Housing and Community Development PROGRESS Center, a new service model for applicants and participants in the FCRHA's programs. The PROGRESS Center focuses on intervention to address crises, collaboration with sister human service agencies to coordinate services and provide FCRHA residents facing, through no fault of their own, an emergency or in need a reasonable accommodation the program/property cannot address. (\$104,305)  Priority Need – Rental Housing Performance Indicator – Number of households assisted Outcome – 5 Households have affordable housing through rental assistance programs for the purpose of providing decent affordable housing.  HOME Citation – 92.209 CDBG National Objective - N/A Start Date – 07/01/11 Completion Date – 06/30/12 Other Resources: N/A Matrix Code: 31F Purpose: N/A	Housing Objective 1, 2, 3, 7, 8		\$ 104,305				
Project ID - #18 North Hill Project: A development, The Residences at North Hill Park (Mount Vernon District), is planned for a portion of 33 acres known as "North Hill," owned by the FCRHA and would consist of 67 units of manufactured housing. A major portion of the remaining land will be developed by the Fairfax County Park Authority as a passive community park directly north of the new community. CDBG funds would be used for the purchase of manufactured housing and/or site improvements for North Hill.  Priority Need – Homeownership  Performance Indicator – Number of individuals/households assisted Outcome – 67 households will have affordable housing through affordable housing preservation and/or development for the purpose of providing decent affordable housing.  CDBG Citation - 570.201 (a), 570.201 (c) CDBG National Objective – LMH  Start Date – 03/01/12 Completion Date – 03/01/13  Other Resources: Local Investment, Additional Resources to be identified Matrix Code: 01, 03 Purpose: N/A	Housing Objective 3, 5	\$ 161,050 \$232,892* *Reallocated from Accessibility Modifications/ FCRHA Properties and Public Improvements in Conservation Areas prior year carried over funds.					

	Goals &	FY 2012				
Project/Activity	Objectives	CDBG	HOME	ESG	HOPWA	
Project ID #19 Emergency Shelter Grant: Eleanor Kennedy Shelter Fairfax County operates six full-service emergency shelters for homeless single adults and families. ESG funding is received by the County through the Department of Housing and Community Development based on expenditures reported by the Department of Family Services for shelter operating expenses. The Eleanor Kennedy Shelter serves single adults and is located at Fort Belvoir in Fairfax County. The FY 2012 ESG allocation will be used to partially offset shelter operating expenses.  Priority Need – Homeless Performance Indicator – Number of households Assisted Outcome - 233 homeless individuals will have access to a shelter for the purpose of providing decent affordable housing.  CDBG Citation - N/A CDBG National Objective - N/A Start Date – 07/01/11 Completion Date – 06/30/12  Other Resources: County General Funds Matrix Code: Not Applicable Purpose: Homeless	Housing Objective 1, 8			\$34,560		
Project ID #20 Emergency Shelter Grant: Embry Rucker Shelter Fairfax County operates six full-service emergency shelters for homeless single adults and families. ESG funding is received by the County through the Department of Housing and Community Development based on expenditures reported by the Department of Family Services for shelter operating expenses. The Embry Rucker Shelter serves single adults and families and is located in Reston, Virginia. The FY 2012 ESG allocation will be used to partially offset shelter operating expenses.  Priority Need – Homeless  Performance Indicator – Number of households Assisted  Outcome - 345 homeless individuals will have access to a shelter for the purpose of providing decent affordable housing.  CDBG Citation - N/A CDBG National Objective - N/A Start Date – 07/01/11 Completion Date – 06/30/12  Other Resources: County General Funds	Housing Objective 1, 8			\$62,108		
Matrix Code: Not Applicable Purpose: Homeless  Project ID #21 Emergency Shelter Grant: Mondloch House Fairfax County operates six full-service emergency shelters for homeless single adults and families. ESG funding is received by the County through the Department of Housing and Community Development based on expenditures reported by the Department of Family Services for shelter operating expenses. Mondloch House serves families and disabled individuals and is located near the Route One	Housing Objective 1, 8			\$36,672		

	Goals & FY 2012				
Project/Activity	Objectives	CDBG	HOME	ESG	HOPWA
Corridor in Alexandria (Fairfax County), Virginia. The FY 2012 ESG					
allocation will be used to partially offset shelter operating expenses.					
Priority Need – Homeless					
Performance Indicator – Number of households Assisted					
Outcome - 164 homeless individuals will have access to a shelter for					
the purpose of providing decent affordable housing.					
CDBG Citation - N/A CDBG National Objective - N/A					
<b>Start Date – 07/01/11 Completion Date – 06/30/12</b>					
Other Resources: County General Funds					
Matrix Code: Not Applicable Purpose: Homeless					
<b>Project ID #22 Emergency Shelter Grant:</b> Bailey's Community	Housing			\$37,116	
Shelter Fairfax County operates six full-service emergency shelters for	Objective				
homeless single adults and families. ESG funding is received by the	1, 8				
County through the Department of Housing and Community					
Development based on expenditures reported by the Department of					
Family Services for shelter operating expenses. The Bailey's					
Community Shelter serves single adults and is located in Bailey's					
Crossroads. The FY 2012 ESG allocation will be used to partially offset					
shelter operating expenses.					
Priority Need – Homeless					
Performance Indicator – Number of households Assisted					
Outcome - 629 homeless individuals will have access to a shelter for					
the purpose of providing decent affordable housing.					
CDBG Citation - N/A CDBG National Objective - N/A					
Start Date – 07/01/11 Completion Date – 06/30/12					
Other Resources: County General Funds					
Matrix Code: Not Applicable Purpose: Homeless					
Project ID #23 Emergency Shelter Grant: Shelter House	Housing			\$24,303	
Fairfax County operates six full-service emergency shelters for	Objective				
homeless single adults and families. The shelters are operated by non-	1, 8				
profit agencies under contracts with the Department of Family Services.					
ESG funding is received by the County through the Department of					
Housing and Community Development based on expenditures reported					
by the Department of Family Services for shelter operating expenses.					
Shelter House serves families and is located in Falls Church (Fairfax					
County), Virginia. The FY 2012 ESG allocation will be used to					
partially offset shelter operating expenses.					
Priority Need – Homeless					
Performance Indicator – Number of households Assisted					
Outcome - 109 homeless individuals will have access to a shelter for					
the purpose of providing decent affordable housing.					
CDBG Citation - N/A CDBG National Objective - N/A					

	Goals &		FY 2012				
Project/Activity	Objectives	CDBG	HOME	ESG	HOPWA		
Other Resources: County General Funds							
Matrix Code: Not Applicable Purpose: Homeless							
Tr the rest of the							
Project ID #24 Emergency Shelter Grant: Katherine K. Hanley Family Shelter Fairfax County operates six full-service emergency shelters for homeless single adults and families. The shelters are operated by non-profit agencies under contracts with the Department of Family Services. ESG funding is received by the County through the Department of Housing and Community Development based on expenditures reported by the Department of Family Services for shelter operating expenses. Katherine K. Hanley Family Shelter serves families and is located in Fairfax, Virginia off of Lee Highway (Route 29). The FY 2012 ESG	Housing Objective 1, 8			\$68,009			
allocation will be used to partially offset shelter operating expenses.  Priority Need – Homeless  Performance Indicator – Number of households Assisted							
Outcome – 360 homeless individuals will have access to a shelter for							
the purpose of providing decent affordable housing. Number of							
individuals to be determined.							
CDBG Citation - N/A CDBG National Objective - N/A							
<b>Start Date – 07/01/11 Completion Date – 06/30/12</b>							
Other Resources: County General Funds							
Matrix Code: Not Applicable Purpose: Homeless							
Project ID - #25 HOPWA: Under federal regulations for the	Housing						
Consolidated Plan, the District of Columbia receives funds through the	Objective				\$ 380,000		
Housing Opportunities for Persons with AIDS (HOPWA) Program for	2, 8						
the entire eligible metropolitan statistical area (EMSA). The funds are sub-allocated to Northern Virginia jurisdictions through the Northern							
Virginia Regional Commission and administered locally by Northern							
Virginia Family Service. These funds provide rental assistance and							
short-term rent, mortgage, and/or utility payments for approximately 27-							
28 households with persons who are living with AIDS.							
Priority Need – HIV/AIDS							
Performance Indicator - Number of individuals/households Assisted							
Outcome - 27-28 households have access to a sustained affordable							
housing through rental assistance and short-term rent, mortgage,							
and/or utility payments for the purpose of providing decent							
affordable housing.							
CDBG Citation - N/A CDBG National Objective - N/A							
Start Date – 07/01/11 Completion Date – 06/30/12							
Other Resources: N/A Matrix Code: 31F Purpose:							

	Goals &		12		
Project/Activity	Objectives	CDBG	HOME	ESG	HOPWA
HIV/AIDS					
TOTAL FY 2012 ENTITLEMENT FOR FEDERAL PROGRAMS		\$6,463,133	\$2,692,612	\$262,768	\$ 380,000
ADDITIONAL CARRYOVER AMOUNT FROM PRIOR YEARS		\$1,257,151	\$2,942,745		
TOTAL FY 2012 BUDGET ALLOCATIONS		\$7,720,284	\$5,635,357	\$262,768	\$380,000

a Implementation of the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act is anticipated in FY 2012, with additional funding in the Emergency Solutions Grant (ESG) Program. A percentage of funding will be required to be used for prevention services, and a project for ESG Prevention will be added when regulations and instructions are received from HUD.

# CDBG AND HOME PROGRAM INCOME TO BE APPLIED IN FY 2012

	Goals &	FY 2011				
Project/Activity	Objectives	CDBG	HOME	ESG	HOPWA	
		Program	Program			
		Income	Income			
<b>Project ID - #2 Fair Housing:</b>						
	See above.	\$25,000				
See description above.						
Project ID - #16 Senior/Homeless/Persons w/Disabilities:						
	See above.	\$135,000	\$30,000			
See description above.						
Project ID - #18 North Hill Project:						
	See above.	\$70,000				
See description above.		,				
TOTAL ESTIMATED PROGRAM INCOME		\$230,000	\$30,000			

Based on HUD requirements that program income be expended before drawing down entitlement funds from HUD, program income received may be applied to any approved CDBG or HOME activity that the County is implementing.

In prior years, restrictions had been placed on the use of funds allocated to the Rehabilitation of FCRHA Properties project, limiting them to the rehabilitation of housing and facilities only for persons with physical or mental disabilities. Many of the FCRHA properties contain a mix of residents who may or may not have a disability. Because those properties do not contain 100% of residents with disabilities, prior year funds designated under the Rehabilitation of FCRHA Properties project could not be used on needed improvements at various FCRHA properties. These unused funds also have impact on the required timely expenditure of funds under CDBG and HOME. Lifting the restriction on the use of these funds provides the FCRHA with more flexibility to address improvement needs at FCRHA properties. Through the approval of this Consolidated Plan One-Year Action Plan for FY 2012 by the Fairfax County Board of Supervisors, the restrictions for the funds used for this project/activity of an estimated \$821,438 would be lifted.

### CCFP FUNDING PRIORITIES AND ALLOCATION PROCESS

A major responsibility of the CCFAC is to recommend funding priorities for the CCFP. The CCFAC maintains an ongoing process for the review and analysis of both data and community input that provides the information on which funding priority allocations are based. Community input processes include a variety of citizen and provider input activities conducted throughout the year around the County. Subsequent to the receipt and review of public comments, the CCFAC finalizes the funding priorities and forwards them to the Board of Supervisors for action.

On July 13, 2009, the Fairfax County Board of Supervisors approved the priorities for the Fiscal Year 2011-2012 cycle for the Consolidated Community Funding Pool. Listed below are the four priority areas and the target percentage range for each, with a comparison to the proportion of awards in the FY 2009-2010 CCFP cycle. In response to community input, the CCFAC recommended, and the Board approved, an increase in the target percentages for Crisis Intervention and Ongoing Assistance, which required lowering the target range for Prevention and Self-Sufficiency.

## **Consolidated Community Funding Pool, FY2011-2012 Priorities**

	PRIORITY	Outcome Statement	Target Funding Percentages	Percentage of Awards FY 2011- 2012
I.	PREVENTION	Families and Individuals remain independent and have the tools and resources to prevent dependence; communities increase their ability to develop and provide preventive services.	10% to 20%	17%
II.	CRISIS INTERVENTION	Individuals, families or communities in crisis overcome short-term problems and quickly move back independence.	15% to 25%	13%
III.	SELF-SUFFICENCY	Families, individuals, neighborhoods and communities address multiple needs to attain self-sufficiency.	45% to 55%	63%
IV.	ONGOING ASSISTANCE	People, neighborhoods, and communities that have continuing and long-term needs achieve or maintain healthy, safe and independent lives to the medium extent possible.	10% to 20%	7%

For more detailed descriptions of these proposed four priority funding areas, please refer to Appendix A of this document.

The four priority areas and recommended target percentages are not intended to be prescriptive or absolute, but to guide the CCFP applicants and the Selection Advisory Committee which reviews the applications. Applicants determine for themselves which priority area or areas are most relevant to what they propose to achieve, and in some cases, more than one outcome area may be addressed. This approach allows the Selection Advisory Committee to more easily connect individual proposals with the funding priorities approved by the Board of Supervisors.

The funding available through the CCFP is allocated through a competitive Request for Proposals process. The Selection Advisory Committee (SAC) is appointed by the County Executive and is comprised of County citizens. The SAC reviews and ranks the applications and makes final funding recommendations to the Board of Supervisors. In order to maximize the time available for potential applicants to develop proposals and the awards selection process, the formal Request for Proposals was released prior to the release of the Proposed One-Year Action Plan. CCFP proposals for FY 2011 and FY 2012 were received on December 1, 2009. Funding awards for FY 2011 were made by the Board of Supervisors in April 2010 as part of its action on the County's FY 2011 budget and the projects funded (and projected outcomes) by the CCFP follow starting on the next page.

# CONSOLIDATED COMMUNITY FUNDING POOL PROJECTS FOR FY 2012

**NOTE:** CCFP Funds for FY 2012 are input in this Proposed Plan at FY 2011 funding levels and with the same project allocation.

Project Title/Outcomes/a	Organization Name/Matrix Code/Primary Purpose/Service Area	CDBG Eligibility Citation	FY 2012 Funding	Fairfax County General Funds/b	CDBG Affordable Housing	CDBG Targeted Public Services
Laura's House	Turpose/service rirea	Citation	Tunung	I dilasi b	Housing	Bervices
This project provides for the						
acquisition of two 4 bedroom						
townhomes which will be						
rented at affordable rents to						
extremely low income	Brain Foundation, The					
individuals with mental illness,	Matrix Code: 01					
providing accessibility for the	Primary Purpose: N/A					
purpose of providing decent	Service Area: Human Service	550 001 ( )	4.00.000		****	
affordable housing.	Region County-wide	570.201(a)	\$300,000		\$300,000	
Homes for the Homeless						
(LMC)						
40 homeless households will						
have access to permanent housing prior to their exit from						
the transitional housing	Christian Relief Services					
program for the purpose of	Matrix Code: 05					
creating decent affordable	Primary Purpose: Homeless					
housing.	Service Area: County-wide	570.201 (e)	\$117,690			\$117,690
Micro enterprise	Bervice rica. County wide	370.201 (0)	Ψ117,050			Ψ117,070
Development Program (LMC)						
15 small business owners will						
start or expand their businesses						
through the receipt of micro						
loans for the purpose of creating						
economic opportunities.	Ethiopian Community					
	Development Council					
160 individuals will have access	Enterprise Development					
to business development	Group					
training and technical assistance	Matrix Code: 18C					
for the purpose of creating	Primary Purpose: N/A		,			
economic opportunities.	Service Area: County-wide	570.201 (o)	\$73,000			\$73,000

Organization			Fairfay		CDBG
0	CDBC			CDPC	Targeted
		EX 2012	•		Public
-		-			
	Citation	Funding	Funds/b	Housing	Services
Fairfax.	570.201 (e)	\$100,110			\$100,110
	` '	Ź			,
airfax Area Christian					
mergency & Transitional					
ervices, Inc. (FACETS)					
fatrix Code: 05					
`	570 201 (c)	\$121 BAS			<b>4131 030</b>
	570.201 (e)	\$131,920			\$131,920
ounty	570.201 (e)	\$284,314	\$190,260		\$94,054
ai melai e ai la comina e ai melai e ai mela	irfax Area Christian nergency & Transitional rvices, Inc. (FACETS) atrix Code: 05 imary Purpose: Homeless rvice Area: Lee Highway orridor (Fairfax Circle to the irfax County Parkway) ood Shepherd Housing and mily Services atrix Code: 05 imary Purpose: N/A rvice Area: South Fairfax	Name/Matrix Code/Primary Purpose/Service Area irfax Area Christian nergency & Transitional rvices, Inc. (FACETS) atrix Code: 05 imary Purpose: N/A rvice Area: Barros Circle in ontreville, Ragan Oaks in irfax, and Robinson Square Fairfax.  570.201 (e)  irfax Area Christian nergency & Transitional rvices, Inc. (FACETS) atrix Code: 05 imary Purpose: Homeless rvice Area: Lee Highway orridor (Fairfax Circle to the irfax County Parkway) ood Shepherd Housing and mily Services atrix Code: 05 imary Purpose: N/A rvice Area: South Fairfax	Name/Matrix Code/Primary Purpose/Service Area irfax Area Christian nergency & Transitional rvices, Inc. (FACETS) atrix Code: 05 imary Purpose: N/A rvice Area: Barros Circle in intreville, Ragan Oaks in irfax, and Robinson Square Fairfax.  570.201 (e)  \$100,110	Name/Matrix Code/Primary Purpose/Service Area irfax Area Christian nergency & Transitional rvices, Inc. (FACETS) atrix Code: 05 imary Purpose: N/A rvice Area: South Fairfax  irfax Area Christian nergency & Transitional rvices, Inc. (FACETS) atrix Code: 05 imary Purpose: N/A rvice Area: Barros Circle in nergency & Transitional rvices, Inc. (FACETS) atrix Code: 05 imary Purpose: Homeless rvice Area: Lee Highway ord Shepherd Housing and mily Services atrix Code: 05 imary Purpose: N/A rvice Area: South Fairfax	Name/Matrix Code/Primary Purpose/Service Area irfax Area Christian nergency & Transitional rvices, Inc. (FACETS) atrix Code: 05 imary Purpose: Homeless rvices, Inc. (FACETS) atrix Code: 05 imary Purpose: Homeless rvices, Inc. (FACETS) atrix Code: 05 imary Purpose: Homeless rvices, Inc. (FACETS) atrix Code: 05 imary Purpose: Homeless rvices, Inc. (FACETS) atrix Code: 05 imary Purpose: Homeless rvices, Inc. (FACETS) atrix Code: 05 imary Purpose: Homeless rvice Area: Lee Highway orridor (Fairfax Circle to the irfax County Parkway) odo Shepherd Housing and mily Services atrix Code: 05 imary Purpose: N/A rvice Area: South Fairfax

	Organization			Fairfax		CDBG
	Name/Matrix	CDBG		County	CDBG	Targeted
	Code/Primary	Eligibility	FY 2012	General	Affordable	Public
Project Title/Outcomes/a	Purpose/Service Area	Citation	Funding	Funds/b	Housing	Services
sufficiency. The project will						
offer two options: housing for						
individuals and families who						
cannot obtain a home due to						
credit or income limits and						
those who are able to obtain						
housing in their own name but						
are at risk of returning to						
homelessness. Services will						
include access to housing,						
financial counseling, and						
support.						
113 low-income households						
will sustain housing stability as						
a result of the availability of						
affordable housing units, with						
case management, training, and						
support for the purpose of						
providing decent affordable						
housing.						
Emergency Services- Keeping						
Families at Home (LMC)						
342 households will be						
provided counseling to allow clients in short-term crises to						
	Cood Shamband Haysing and					
maintain access to their homes and enable families leaving	Good Shepherd Housing and Family Services					
homelessness to obtain access	Matrix Code: 05Q					
to homes for the purpose of	Primary Purpose: N/A					
providing decent affordable	Service Area: South Fairfax					
housing.	County	570.204	\$59,510			\$59,510
ADDRESS (Aggressive	Homestretch, Inc.	370.204	φυλουι			φυλιο
Dynamic Debt Reduction,	Matrix Code: 05					
Elimination, and Savings	Primary Purpose: Homeless					
Strategies) (LMC)	Service Area: Fairfax County					
110 households will have access	and Fairfax City					
to services that will help them						
substantially reduce or pay off						
debts for the purpose of creating		570.201 (e)	\$35,000			\$35,000

	Organization			Fairfax		CDBG
	Name/Matrix	CDBG		County	CDBG	Targeted
			FY 2012	General	Affordable	Public
D : 4 T:41 (O 4	Code/Primary	Eligibility				
Project Title/Outcomes/a	Purpose/Service Area	Citation	Funding	Funds/b	Housing	Services
suitable living environments.						
Homestretch English as a						
Second Language (HS-ESL)						
(LMC)						
40 individuals will have the						
language skills they need	Homestretch, Inc.					
through access to English as a	Matrix Code: 05					
Second Language instruction	Primary Purpose: Homeless					
for the purpose of creating	Service Area: Fairfax County					
economic opportunities.	and Fairfax City	570.201 (e)	\$40,000			\$40,000
<b>Homestretch Transitional</b>						
Housing (LMC)						
347 individuals will have access						
to case management,						
employment services and						
childcare during training by						
which they will gain skills to						
stabilize and manage their	Homestretch, Inc.					
finances and achieve self-	Matrix Code: 05Q					
sufficiency for the purpose of	Primary Purpose: Homeless					
creating suitable living	Service Area: Fairfax County					
environments.	and Fairfax City	570.204	\$380,000		\$284,314	\$95,686
<b>Housing First Services for</b>						
<b>Chronically Homeless Adults</b>						
The project will provide						
community case management						
for chronically homeless adults						
in Region 1, including skill						
building for daily living,						
addressing personal challenges,						
increasing income and	New Hope Housing, Inc.					
increasing self-determination,	Matrix Code: 05					
providing accessibility for the	Primary Purpose: Homeless					
purpose of creating suitable	Service Area: South Fairfax					
living environments.	County		\$71,250			\$71,250

Design ATM 10 Assessed	Organization Name/Matrix Code/Primary	CDBG Eligibility	FY 2012	Fairfax County General	CDBG Affordable	CDBG Targeted Public
Project Title/Outcomes/a	Purpose/Service Area	Citation	Funding	Funds/b	Housing	Services
Supportive Services Program	Wesley Housing					
(LMC)	Development Corporation					
36 elderly and disabled	Matrix Code: 05B					
residents at an affordable	Primary Purpose: Persons					
housing development will	with Disabilities					
receive access to health and	Service Area: Coppermine					
other social services for the	Place in Herndon, Agape					
purpose of creating suitable	House in Fairfax, and					
living environments	Springdale House in Falls					
	Church	570.201 (e)	\$110,000			\$110,000
Bilingual Housing						
Rehabilitation Specialist						
(LMH)						
35 households will have						
sustained affordable housing						
through the rehabilitation of						
their older, moderately-priced						
dwelling units for the purpose						
of providing decent affordable						
housing.						
10 households will have						
sustained affordable housing	Town of Herndon					
through the resolution of code	Matrix Code: 14A					
violations in their housing units	Primary Purpose: N/A					
for the purpose of providing	Service Area: Town of					
decent affordable housing.	Herndon	570.202 (c)	\$89,380		\$48,131	\$41,249
RIHC Affordable Housing		\ /			. /	
Acquisition (LMH)						
2 households will have access to	Reston Interfaith Housing					
rental housing followed by	Corporation					
supportive services to improve	Matrix Code: 01					
self-sufficiency for the purpose	Primary Purpose: N/A					
of creating decent affordable	Service Area: Human Service					
housing.	Region 3		\$481,0000		\$481,000	
	Subtotal		\$2,273,174	\$190,260	\$1,113,445	\$969,469

Project Title/Outcomes/a	Organization Name/Matrix Code/Primary Purpose/Service Area	CDBG Eligibility Citation	FY 2012 Funding	Fairfax County General Funds/b	CDBG Affordable Housing	CDBG Targeted Public Services
Other CCFP projects not using CDBG funding			\$8,780,427	\$8,780,427		
	TOTAL FUNDING		\$11,053,601	\$8,970,687	\$1,113,445	\$969,469

a/Most outcomes numbers are estimates based on FY 2010 numbers.

b/ Total includes Community Services Block Grant (CSBG) funding. No projects funded with Targeted Public Services or Affordable Housing Fund received CSBG Funding.

### **CONTINUUM OF CARE**

The needs of homeless persons and homeless families with children have been identified in the Fairfax County community through an annual point-in-time count for more than ten years. The count includes collection of information about the homeless population which helps to describe the nature and extent of homelessness in the community. Information is also gathered through the annual HUD Continuum of Care grant application process and from the Homeless Management Information System (HMIS). These data, coupled with waiting list information for programs serving the homeless, and the strategic directions set out in the approved *Plan to Prevent and End Homelessness*, guide the assessment of needs for different types of facilities and services for homeless persons in the community.

Fairfax County's Continuum of Care system of programs and services includes all of the fundamental components of prevention, outreach, intake and assessment, emergency shelter, transitional housing with necessary support and rehabilitative services, permanent supportive housing, and linkage to permanent housing. Although the full complement of services has been developed in Fairfax County, capacity remains an issue. Homeless families and individuals are still turned away from shelters that are full, and there are significant waiting lists for housing, treatment, and other support services. The Fairfax-Falls Church Continuum of Care system includes homeless services for persons in the City of Fairfax and the City of Falls Church and is illustrated in a chart in Appendix E.

After an extensive planning process that began in 2005 and included multiple opportunities for review and input from the Fairfax-Falls Church community, the Fairfax County Board of Supervisors approved the *Plan to Prevent and End Homelessness in the Fairfax-Falls Church Community* on March 31, 2008. The Community Partnership and the Office to Prevent and End Homelessness were established in 2009 and became fully operational during FY 2010.

The Office was assigned responsibility to implement and manage the Homelessness Prevention and Rapid Re-Housing Program (HPRP) funded under the federal American Recovery and Reinvestment Act of 2009. The Housing Opportunity Support Teams (HOST) were designed and implemented using HPRP funds, and a new Housing Locator Program was established to enhance the ability to find affordable housing for people needing assistance. During FY 2010, 838 people received short-term housing assistance through HPRP. In addition, a Housing Options Work Group developed annual targets to realize the housing goals in the Ten-Year Plan, and those targets were incorporated into the Five-Year Consolidated Plan for FY 2011-2015.

The Fairfax Continuum of Care applications to HUD for 2010 were awarded \$5,318,017 in HUD funds for 26 renewal grants to organizations in the Fairfax-Falls Church community. The HUD awards require \$580,810 as the County's local match, \$445,136 in State pass-through funds, and \$620,229 in private matching funds. Funding for one new project request has not yet been announced. The approved renewal projects address the needs of homeless individuals and families through existing Shelter-Plus Care and Supportive Housing projects, including one-year renewals of five Shelter-Plus Care projects (including two grants from2009 that were merged, and 21 Supportive Housing Program grants. The Shelter-Plus Care grant renewals provide continued permanent housing for 114 adults with disabling conditions. The Supportive Housing Program renewal grants provide continued funding for currently existing services, including permanent supportive housing for 77 homeless individuals with mental illness or dual-diagnosis, eight safe haven beds for vulnerable homeless adults with serious mental illness, 24r units of permanent supportive housing for 25 families serving persons with disabilities who have children

under age 18, five units of transitional housing serving 11 single adults, 16 beds of transitional housing and treatment services for homeless individuals with substance abuse issues, and 107 units of transitional housing for homeless families.

# Gaps and Priorities

Identifying gaps and priorities has been an integral part of the Continuum of Care development process. Point-in-time surveys have been conducted annually to obtain accurate unduplicated counts of the number of homeless persons in the County as of a given date. Since 2007, the point in time count only reports on persons who are literally homeless – living on the street, in shelters, in time-limited transitional housing, or other very temporary, precarious arrangements. Persons living in supportive housing are tracked in the count, but reported separately. On January 26, 2011, there were 666 single individuals and 265 families with children containing 883 persons (with 539 children), for a total of 1,549 people who met the homeless criteria. This number is a negligible change from the 1,544 persons counted in 2010. Homeless single individuals increased slightly from 652 in 2010, and the number of homeless families changed with two more families but nine fewer persons than in 2010. A total of 336 single adults were counted in permanent supportive housing for homeless persons, an increase of 26 persons from 2010 in spite of eight persons in a Safe Haven being counted as homeless this year due to a change in HUD reporting requirements. Following HUD guidelines, the point-in-time count totals exclude persons who do not have a permanent home and are doubled up or living in overcrowded situations and may be at significant risk of becoming homeless.

Analysis of the data collected about the population characteristics and housing needs of these persons is used in the Continuum of Care grant application process. This information is also used along with other data by working committees to identify needs and gaps, develop program ideas, seek funding sources, evaluate existing programs, and educate the community at large. Major gaps identified are the need for permanent supportive housing for persons with disabilities, which would include development of single resident occupancy units and additional safe haven capacity, a continuing need for services and programs to help women and their children who are victims of domestic violence, and a growing need for other permanent affordable housing options for both single individuals and families with children. The Housing Options work group for the Plan to Prevent and End Homelessness has identified a need for "Other Permanent Housing with Supports" as a type that has not previously been available. This housing type would serve families and individuals who could move to permanent housing, do not have a member with a disabling condition, but do need supports for some period of time in order to obtain and stabilize housing in their own name.

The ability to secure permanent affordable housing for families and individuals so that they can leave shelter or transitional housing is a major gap in the high-cost Northern Virginia housing market. In 2009, the average rental complex apartment rent in Fairfax County was \$1,375 per month for all types of units, and the median market value of owned housing in 2009 was \$441,679 – 12 percent lower than 2008. However, even with the economic slowdown in 2008 and 2009 and a significant number of foreclosures in some communities, the cost of housing is still beyond the financial means of most families and individuals exiting homelessness. For most families or individuals who become homeless, even those graduating from transitional housing, some form of housing subsidy is essential, but the demand for assisted housing far exceeds the supply. By 2010, the median market value of owned housing had dropped another five percent to \$418,440. As of February 2011, there were nearly 11,800 households on the waiting lists for Public Housing, Housing Choice Vouchers, and the Fairfax County Rental Program. The largest

gap, and the greatest need in the Continuum of Care, continues to be the need for permanent affordable housing.

#### COORDINATION AND OTHER ACTIONS

### Coordination of Resources to Achieve Objectives

The CCFAC is the primary coordinating group for the Consolidated Plan process. CCFAC has representation from FCRHA, numerous boards, authorities and commissions, the business community, schools community, faith community, children younger than school age community, and youth needs and services community. Representatives from the full spectrum of stakeholders provide input into the priorities set for the upcoming years. Working together and setting priorities contributes to better understanding of current policies and services and fosters better coordination among groups. The lead coordinating agency is the HCD, working with an inter-agency team that includes the Department of Family Services (DFS), the Department of Administration for Human Services, the Department of Neighborhood and Community Services, and the Office of the County Executive.

Another essential part of the coordination process is support for the efforts of other public, private and nonprofit organizations that seek funding for housing activities and programs from a variety of federal and State funding sources. Fairfax County will generally support such applications. Coordination of multiple departments, agencies, and services is a difficult task and one that the County is striving to improve. Citizen comments from the public forums held in preparation for the FY 2011-2015 Plan, revealed concern for a lack of coordination in providing services.

One of the goals of the Consolidated Community Funding Pool is to help build public/private partnerships and improve coordination, especially within the human services regions of the County. The CCFP process reflects significant strides to improve services to County residents and to usher in a new era of strengthened relations between the County and community nonprofit and faith-based organizations. First, all programs funded through this process are required to develop and track program outcome measures. To aid agencies in meeting this requirement, the County has provided several performance measurement training opportunities for staff and volunteers from all interested community-based agencies. Second, the criteria used to evaluate the proposals explicitly encourage agencies to leverage County funding through strategies such as cash match from other non-County sources, in-kind services from volunteers or contributions from the business community and others. Third, the criteria encourage agencies to develop approaches which build community capacity and involve residents and the individuals and families in the neighborhoods being served. Fourth, the County has provided a nonprofit organizational development initiative to strengthen current and potential CCFP applicant organizations.

# Coordination of County Agencies

Fairfax County's Office of Coordinated Services Planning (CSP) has extensive knowledge of the resources available to Fairfax County citizens. CSP provides Fairfax County residents with information, referral, linkage, and advocacy to the available public and private human services. CSP manages and continually updates Fairfax County's <a href="Human Services Resource Guide">Human Services Resource Guide</a>, a database that contains detailed information on resources that are available to Fairfax County residents. In addition, through partnerships with community-based organizations and other Fairfax County agencies, CSP offers the following services:

- **Basic Needs**: Emergency food, shelter, clothing, furniture, and transportation to medical appointments
- **Financial Assistance**: Rent or mortgage assistance to prevent eviction or foreclosure, security deposit assistance to secure permanent housing, utility payments to prevent disconnection, prescription assistance, and other special needs. Assistance is determined on a case-by-case basis and is generally available only once a year
- **Health Care Services**: Complete enrollment or make referrals for enrollment to the Northern Virginia Dental Clinic based on residents' zip codes. Provide referrals for other health care services—medical, dental, eye glasses, hearing aids, pregnancy, and family planning

### • Referrals to Services and Resources

CSP staff members are multilingual and CSP also offers interpretive services so that all citizens may be served. When contacted by residents in need of services, CSP assesses individual and family situations and works with citizens to provide a personalized integrated service plan. The goal of the service plan is to help solve crises by coordinating the connection with the services and resources available within the community to address immediate and long-term needs. Services are provided by Fairfax County agencies, state and federal agencies, nonprofit organizations, community-based organizations, faith-based organizations, and some private forprofit organizations. CSP explores prevention and early intervention services and strategies available through community-based organizations and Fairfax County service providers and encourages and promotes self-sufficiency which involves economic independence and social stability.

The Fairfax County Redevelopment Housing Authority coordinates with CSP in their admission process. CSP helps individuals and families in filling out applications for public housing and/or Housing Choice Vouchers. FCRHA works closely with other County agencies and has a cooperative agreement with the TANF Agency (DFS), to share information and/or target supportive services. The FCRHA/HCD and the DFS have been collaborators in self-sufficiency programs, such as the Partnership for Permanent Housing, Project Self-Sufficiency, and Operation Bootstrap prior to the current Family Self-Sufficiency (FSS) program. The DFS and HCD are two departments within the Fairfax County government structure and the service collaboration predates current cooperative agreements. Representatives of DFS and other agencies sit on the FSS Program Coordinating Committee. FSS participants' service plans include the use of a Release of Information that permits the exchange of information between the agencies. Project Homes, which also serves families in transitional housing, is another joint venture of DFS and HCD.

Other coordination efforts between the FCRHA and TANF agency include client referrals; Information-sharing regarding mutual clients (for rent determinations and otherwise); coordinate the provision of specific social and self-sufficiency services and programs to eligible families; and jointly administer programs. In addition to this the FCRHA and TANF agency administer an allocation of Housing Choice Vouchers (HCV) for homeless families in conjunction with supportive services and the Family Unification Program.

Coordination to Serve Homeless Persons and Families, Persons with Physical or Mental Disabilities

The FCRHA and the HCD continually work to facilitate more coordination in addressing the housing needs of persons who are homeless and persons with disabilities. For example, HCD and the Fairfax County Office to Prevent and End Homelessness (OPEH) co-convene the county's "Housing Options Work Group", which is made up of a variety of non-profit groups serving the homeless and staff from the Fairfax-Falls Church Community Services Board (CSB), the Fairfax Area Disability Services Board (FA-DSB) and the county's Department of Family Services. This group played a key role in the development of the Housing Blueprint. Its ongoing charge is to identify housing options to meet the metrics in the Blueprint, at the supportive service levels called for in the county's Ten-Year Plan to Prevent and End Homelessness.

The CSB provides a full array of services that promote resilience, recovery and self-determination to Fairfax-Falls Church residents with or at risk of developmental delay, mental illness, intellectual disabilities or alcohol or drug abuse or dependency. Services include: prevention, outreach, intake and assessment, early intervention, residential services, outpatient and day treatment services, case management, alcohol/drug detoxification, medication management, emergency services, day support, vocational, and peer-operated recovery services. The CSB either directly-operates its services or provides them through contracts with over one hundred community-based partners. Services are available at the shelters, at regional mental health centers, at agency sites, in individuals' and families' homes, and throughout the community. Emergency Shelters have outreach staff who work to connect homeless individuals and families with case management, supportive services and housing. Recent improvements to the discharge policy will improve tracking and coordination between housing and supportive service providers and reduce the risk of homelessness.

Examples of the myriad nonprofit agencies that partner with the County to coordinate efforts to serve populations with special needs are New Hope Housing, Reston Interfaith, and Volunteers of America. FACETS also partners with other nonprofits to expand services. Numerous services and programs are partially supported by County funds, including the Hypothermia Prevention Programs in the four Human Services Regions of the County which have been developed and implemented by FACETS through partnerships with dozens of faith communities.

The Fairfax Area Disability Services Board (FA-DSB) is a County-appointed advisory board that works to improve the lives of persons with all disabilities, with a portion of its efforts focused on those with physical and sensory disabilities. FA-DSB works closely with the Fairfax County DFS' Disability Services Planning and Development (DSPD) unit to provide coordinated services to persons with physical or sensory disabilities. In addition to representing the needs of persons with physical, sensory and other disabilities to local and state governments, the community and the private sector, FA-DSB works to develop and support linkages between services to improve the coordination and the array of services for persons with disabilities.

## Coordination of Government Agencies and the Private Sector

Another essential part of the coordination process is support for the efforts of other public, private and nonprofit organizations that seek funding for housing activities and programs from a variety of federal and State funding sources. When appropriate and feasible, Fairfax County provides financial support to support such efforts.

Fairfax County expands opportunity for providing needed services to its citizens and augments it programs through utilizing both state and federal resources and resources from the private sector (see table in Community Development and Neighborhood Preservation section of document).

One of the best examples of coordination with other government agencies to provide services is through HOPWA. Fairfax County and 15 other Northern Virginia cities or counties work with the Northern Virginia Regional Commission (NVRC) to address the needs of Persons with AIDS (HOPWA). NVRC acts as the administrative agent for HOPWA funds in the Virginia portion of the metro Washington Eligible Metropolitan Area (EMA). These funds provide services to establish and maintain housing for low-income Persons Living with AIDS/HIV (PWAs). Through a regional approach and community-wide strategies, Fairfax County will continue to provide affordable housing and other resources for persons with HIV/AIDS in coordination with surrounding jurisdictions. The County will continue to promote community partnerships between State and local governments and community-based non-profits to create models and innovative strategies to serve the housing and related supportive service needs of persons living with HIV/AIDS and their families. The County also strives to leverage funding and will continue to identify and supply community strategies related to supportive services in conjunction with housing to ensure the needs of persons living with HIV/AIDS and their families are met.

The County works in partnership with community organizations such as the Fairfax Area Agency on Aging to help consumers access and deliver services to seniors. Fairfax Area Agency on Aging and the Commission on Aging , its advisory body, promote the needs of senior citizens and serves as liaison between the county and other governmental, public, and private groups concerned with aging issues. In addition, the County takes advantage of the Senior Community Services Employment Program, a federally subsidized employment training program that provides temporary part-time work experience and job training in community services activities for people age 55 and over who have limited income. It is often called the Title V Program because it is funded under Title V of the Older Americans Act of 1968.

Another example of how the County partners with other entities to provide services is the Fairfax County Community Health Care Network. The Fairfax County Community Health Care Network is a partnership of health professionals, physicians, hospitals and local government. It was formed to provide primary health services for low income, uninsured County residents who cannot afford primary medical care services for themselves and their families.

### Coordination of Economic Development Efforts

Fairfax County should maintain its prosperous economic climate and varied employment opportunities by continuing to develop and pursue a broad range of actions, including public/private partnerships, designed to enhance its long-term competitive position in regional, national, and international economic development. At the same time, the County should enhance those systems that support the employability of the population for its economic betterment.

Public-Private partnership efforts have successfully laid the ground-work for two major mixed use developments which will advance area revitalization.

The Northern Virginia Regional Partnership represents more than 1.6 million residents within four counties (Arlington, Fairfax, Loudon, and Prince William), five independent cities (Alexandria, Fairfax, Falls Church, Manassas, and Manassas Park), and four towns (Dumfries, Herndon, Leesburg, and Vienna).<sup>12</sup>

<sup>&</sup>lt;sup>12</sup> Northern Virginia Regional Partnership, Inc.

The Northern Virginia Regional Partnership collaborated with the Northern Virginia Technology Council, a regional technology industry association with over 1,000 business members. Together, they developed The Northern Virginia Technology Workforce Development Initiative, which has the goal of developing a "world-class, knowledge-based workforce that will attract other businesses to locate in Northern Virginia." The following are some key elements of the Regional Partnership's Strategic Plan that they have acted to implement: 14

- Attract and train new workers into the region's technology industries
- Expand opportunities to make career transitions toward technology jobs
- Begin to develop the region's future technology workforce

The County's revitalization focus has shifted to investing in mixed-use commercial areas. There is a continued effort to use public funds to leverage private sector investment to improve public infrastructure, promote new business development and jobs, retain existing businesses, reduce blight, enhance livability, and bolster the tax base to ensure the County's ability to provide public services. The result will be the creation of meaningful jobs for the unemployed and lowand moderate-income residents of the area, preservation of affordable housing opportunities for nearby residents, as well as activities to promote the substantial revitalization of the County's neighborhoods.

### OTHER ACTIONS PLANNED FOR SPECIFIC PURPOSES

# Fostering and Maintaining Affordable Housing

One of the priorities of the County for the use of CDBG funding, HOME funds, and the local Consolidated Community Funding Pool is to support the production and preservation of affordable housing. The actual allocation of these funds reflects this priority. In addition, CDBG-backed Section 108 loans have been used extensively in the production of affordable housing.

### Affordable Rent Standard

As stipulated under CDBG regulations, jurisdictions are required to adopt and make public rent standards. For this purpose, "affordable rent" shall be rent for housing that is no greater than 40 percent of a household's gross annual income for an eligible lower income household as defined under CDBG program regulations. However, the goal shall be that lower income households, as defined under CDBG program regulations, pay rent that is no more than 30% of their gross annual income. In general Fairfax County uses a standard of affordability where rent and utilities are no more than 30% of annual gross income, consistent with the federal Housing Choice Voucher Program.

# <u>Improving Public Housing and Resident Initiatives</u>

The FCRHA is a political subdivision of the Commonwealth of Virginia. The FCRHA is administratively supported by the Fairfax County HCD. The mission of the FCRHA is to initiate and provide opportunities for Fairfax County residents to live in safe, affordable housing and to help develop, preserve, and revitalize communities through fiscally responsible and open processes. The Fairfax County Board of Supervisors created the HCD in 1973 for the purpose of

 $<sup>^{\</sup>rm 13}$  Northern Virginia Regional Partnership, Inc.

<sup>&</sup>lt;sup>14</sup> Northern Virginia Regional Partnership, Inc.

carrying out the programs and serving as the staff of the FCRHA. The Public Housing Agency (PHA) Plan is a plan that informs HUD, residents of federally subsidized housing, and the public of the PHA's mission for serving the needs of low-income and very-low income families and the PHA's strategy for addressing those needs. The PHA plan specifically focuses on the Public Housing focuses on the public housing and Housing Choice Voucher (HCV) programs as required by HUD and does not encompass all programs and activities of the FCRHA or HCD.

The Federal Public Housing Program is administered by the U.S. Department of Housing and Urban Development (HUD) to provide funds for rental housing serving low income households owned and operated by local housing authorities such as the FCRHA. Federal Public Housing and Housing Choice Vouchers are among the many programs that FCRHA operates. There have been no new federal public housing units in Fairfax County since 1997 and none are anticipated in the future. FCRHA public housing priorities are concentrated on targeting populations most in need, preserving the 1,060 current units in public housing projects, reducing the waiting list for public housing units, and empowering the residents with self-sufficiency skills to move beyond public housing.

Eligibility for admission and occupancy to low-income public housing in Fairfax County requires the applicants to fulfill the following general criteria: (1) qualify as a family, (2) have annual income which does not exceed the income limits for admission to a designated development, and (3) qualify under the Local Preference if head or spouse is employed, attending school or participating in a job training program, a combination thereof at least 20 hours per week; or is 62 or older; or is the only adult in the household, is working less than 20 hours per week and is a primary caretaker of a disabled dependent; or meets HUD's definition of being disabled. Also, applicants must be from households that pay more than 30 percent of gross income for rent and utilities or have household income at or below 50% of Area Median Income (AMI) and live or work in Fairfax County, City of Fairfax, City of Falls Church or Town of Herndon

In setting priorities for the upcoming years, and consistent with the Housing Blueprint, the County will put their emphasis on those identified as having the greatest need including the low to extremely-low income families, elderly families, and those with special needs, including families within these groups that are on the public housing waiting list. Not considering owner households, there are 28,425 renter households in Fairfax County with incomes at or below 50 percent of the area median income (based on 2009 CHAS). Of those renters, more than half pay in excess of 50 percent of their income for housing. As facilities and funding are limited, the County will use a partnership approach to offering alternative forms of housing assistance that will in turn reduce the number on the public housing waiting list. Fairfax County has developed Bridging Affordability, a program supported by local funding, that will provide funding to non-profits, via a competitive process, for use as rental subsidies and capital for acquisition of additional affordable units to address the homelessness and waiting list goals of the Housing Blueprint.

### Fair Housing

The Fairfax County Public Housing Program has been rated by HUD as a high performing program. Admissions and Occupancy policies for the program are governed by the Quality Housing and Work Responsibility Act of 1998 (which amended the United States Housing Act of 1937) and are consistent with the objectives of Title VI of the Civil Rights Act of 1964. The Fairfax County HCD actively participates as a member of the Fair Housing Task Force and the

Fairfax County Office of Human Rights and Equity Programs participates in HUD's Fair Housing Assistance Program.

Fairfax County promotes equal opportunity and works to affirmatively further fair housing. Section 504 of the Rehabilitation Act of 1973, as amended, states that entities receiving federal funding must provide services related to securing housing or shelter, including services related to community group living, and supportive of the purposes of this Act and of the titles of this Act, and adaptive housings services (including appropriate accommodations to and modifications of any space used to serve, or occupied by, individuals with disabilities). The County will continue to undertake affirmative measures to ensure access to assisted housing regardless of race, color, religion, national origin, sex, familial status, and disability; to undertake affirmative measures to provide a suitable living environment for families living in assisted housing, regardless of race, color, religion, national origin, sex, familial status, and disability; to undertake affirmative measures to ensure accessible housing to persons with all varieties of disabilities regardless of unit size required; and to ensure compliance with federal, state and local fair housing policies and laws.

# **Specific Objectives**

There were 10,114 families on the public housing waiting list as of February 2008. Of these, 76 percent are extremely-low income, 21 percent are low-income, and 3 percent are moderate-income families. Elderly families account for 16 percent and families with a person with a disability account for 19 percent. All of these groups have been identified through the Consolidated Plan process as priority needs groups. According to 2005-2007 average data from CHAS 2009, 11,110 or 77 percent of the extremely-low income renters in Fairfax County pay in excess of 50 percent of their income for housing and are most in need of housing assistance. Specific objectives to address the needs of these priority groups are shown on Table 1C of the Five-Year Consolidated Plan for FY 2011-2015.

## **Proposed Outcomes/Activities**

# Improved Affordable/Accessible Housing (Objective 1-3, 6 and 7; 14-18)

- FCRHA will exceed HUD federal targeting requirements for families at or below 30
  percent of AMI in public housing and exceed HUD federal targeting requirements for
  families at or below 30 percent of AMI in tenant-based HCV assistance
- In addition to targeting families at or below 30 percent of AMI, the FCRHA will employ an admissions preference aimed at families with economic hardships; this preference is for families that pay more than 30 percent of gross income for rent and utilities for the past 90 days (excluding telephone and cable costs), or pay less than 30 percent of gross income for rent and utilities but earn less than 50% of area median income
- In addition to targeting families at or below 30 percent of AMI, the FCRHA will employ a preference for working families, elderly families, and disabled families
- FCRHA will employ an over-income policy in its Public Housing program that results in the termination of assistance to families above 100 percent of the Area Median Income, thereby making those units available to families in greater need

# Improved Affordable/Accessible Housing (Objective 1-3, 6 and 7; 14-18)

• FCRHA will carry out the modifications needed in public housing based on the section 504 Needs Assessment for Public Housing (Currently, there are 100 vouchers specified for persons with physical or Mental disabilities under the Mainstream Housing for

- Persons with Physical or Mental Disabilities Program and administered through Medicaid-waiver vouchers)
- FCRHA will draw on partnerships with local non-profit agencies for additional support for families with disabilities
- Within the 5-year period, FCRHA will seek a Resident Opportunity and Self-Sufficiency (ROSS) grant to provide residential support services for households with disabilities and will set-aside public housing units for occupancy for disabled individuals in the Supportive Shared Housing Program administered by the Community Services Board

## Improved Affordable/Accessible Housing (Objective 6)

# **Preserve Public Housing**

Fairfax County is dedicated to preserving, renovating, and maintaining FCRHA-owned properties and regularly allocates appropriate federal resources for this purpose. With a severe shortage of affordable housing and with market pressures accelerating the shift of units out of the affordable housing supply, it is imperative that the limited supply of deepsubsidy assisted affordable units be preserved whenever possible. Deep-subsidy programs include Public Housing, privately owned federally assisted housing, and housing vouchers and certificates. The supply of federal Public Housing in Fairfax County has not increased in more than a decade. In addition there are 3,458 tenant-based federally-funded Housing Choice Vouchers (closed since 2007) in Fairfax County. The County is committed to assuring the continued excellent reputation of the FCRHA through fiscally responsible policies, sound business practices, and well-maintained properties that meet the high community standards of Fairfax County. Examples of activities planned to address this goal beginning in FY 2011 include, but are not limited to:

- Improve maintenance and limit the time units are not occupied
  - Over the time period covered by the FY 2011-2015 Plan, the County will continue to employ effective maintenance and management policies to minimize the number of public housing units off-line
  - Measures will be taken to conduct renovation activities efficiently and to reduce turnover time for vacated public housing units. In addition, FCRHA will promote use of on-line applications for housing assistance
- Improve communication practices
  - County will support the quality work and professionalism of the HCD staff and to provide highly effective programs by incorporating and maintaining up-to-date Information Technology solutions in FCRHA/HCD business and communication function
  - County will continue to encourage their citizens to have a sense of ownership in policies and programs through open and two-way communication of ideas and information about housing and community development challenges and opportunities

# Improved Affordable/Accessible Housing (Objectives 2 and 6)

## Reduce the Housing Waiting List

FCRHA will address combined federal Public Housing and Housing Choice Voucher waiting list by providing self-sufficiency programs to current residents that will result in some residents moving on to other housing opportunities. Examples of activities planned beginning in FY 2011 include, but are not limited to:

- Bolster the existing resources, by ensuring maximum lease-up in FCRHA programs and properties, establishment of a collaborative referral process with non-profit owners, and non-profit acquisitions using federal resources such as the HOME Community Housing Development Organization (CHDO) set-aside granted to Fairfax County.
- Initiate other efforts to reduce waiting lists, such as exploring tax exemption for developers of housing for persons earning extremely low-incomes, completion of FCRHA pipeline projects, and the use of voluntary cash contributions received from developers via the land use rezoning process to develop additional affordable units.
- Provide additional funding to reduce waiting lists, including potentially using local resources to complete the FCRHA development pipeline and fund non-profit operate rental subsidy programs and affordable housing development.

# Suitable Living Environment (Objective 7)

### Promote Family Self-Sufficiency

FCRHA works to empower the residents of public housing with the means to become as self-sufficient as possible. FCRHA encourages and facilitates movement toward financial independence beyond the need for FCRHA services while recognizing the needs and limitations of the mentally and physically disabled, the aged, and infirm. Because the annual unit turnover rate for Public Housing programs is about 10 percent, the FCRHA will continue to focus in up-coming years on the self-sufficiency and asset development of families living in Public Housing and HCV households. Examples of activities planned beginning in FY 2011 include, but are not limited to:

- Promote programs that offer Public Housing residents and housing choice voucher recipients the skills and resources to move beyond assisted housing
- FCRHA will continue to encourage policies that support and encourage work
- FCRHA will continue its Family Self-Sufficiency Program (the FY 2010 capacity is to serve 50 participants each from Public Housing and Housing Choice Voucher Programs)
- Coordinate the Family Self-Sufficiency Program with the Welfare-to-Work and Affordable Housing initiatives, the Family Self-sufficiency Program will
- Promote linkage to homeownership via a ROSS grant program and other incentives

The FCRHA and the TANF Agency (DFS) share information and/or target supportive services. The agencies share information as it relates to benefit information in general—HCD verifies housing assistance benefits and uses TANF information to determine rental assistance subsidy amounts. Both agencies must have signed releases from the applicants/participants to share this information.

The FCRHA/HCD and the DFS have been collaborators in self-sufficiency programs, such as the Partnership for Permanent Housing, Project Self-Sufficiency, and Operation Bootstrap prior to the current Family Self-Sufficiency (FSS) program. For the FSS program HCD frequently works with VIEW participants (some of whom receive TANF initially).

Other coordination efforts between the FCRHA and TANF agency include client referrals; information sharing regarding mutual clients (for rent determinations and otherwise); coordinate the provision of specific social and self-sufficiency services and programs to eligible families; and jointly administer programs. In addition to this the FCRHA and TANF agency administer an

allocation of Housing Choice Vouchers (HCV) for homeless families in conjunction with supportive services and the Family Unification Program.

# Removing Barriers to Affordable Housing

The Fairfax Board of Supervisors has adopted the following Affordable Housing Goals:

- 1. To End Homelessness in 10 Years
- 2. To Provide Affordable Housing Options to Those with Special Needs
- 3. To Reduce the Waiting Lists for Affordable Housing by half in 10 Years
- 4. To Produce Workforce Housing Sufficient to Accommodate Projected Job Growth

In implementing these goals, it is the intention that opportunities should be available to all who live or work in Fairfax County to purchase or rent safe, decent, affordable housing within their means. Affordable housing should be located as close as possible to employment opportunities without adversely affecting quality of life standards. It should be a vital element in high density and mixed-use development projects, should be encouraged in revitalization areas, and encouraged through more flexible zoning wherever possible.

The following policies demonstrate the breadth and depth of the County's commitment to creating affordable housing opportunities for its citizens including those groups identified as having priority needs and to removing regulatory impediments.

- Provide bonus densities in exchange for affordable housing and reduce NIMBY reactions (details on the Affordable Dwelling Unit program are provided later)
- Residential rezoning should not be approved above the low end of the Plan range unless an appropriate commitment of land, dwelling units, and/or a cash contribution to the Housing Trust Fund is provided
- Capitalize the Housing Trust Fund so that it can be used as a mechanism to fund the development of affordable housing
- Encourage affordable housing as a development option for infill sites, particularly in commercial areas and near employment concentrations
- Give priority for the use of County and other government-owned buildings and land as sites for the provision of affordable housing
- Promote and facilitate innovative site design and construction techniques, as well as encourage the use of manufactured housing and manufactured housing components, when aimed at providing affordable housing
- Support the efforts of the FCRHA in producing a portion of these affordable housing units through the provision of County resources and the approval of suitable housing sites
- Encourage and facilitate home sharing as one mechanism for lowering housing costs

The County is committed to encouraging the provision of affordable housing in all parts of the County. Policies implementing this objective include:

- Expand housing opportunities in or near mixed-use Centers as a way of providing the opportunity for persons employed in the County to live near their jobs
- Promote the development of multifamily housing in both mixed-use Centers and existing residential areas, as appropriate, in an effort to diversify the housing stock and expand

- lower cost housing options (the County has adopted Locational Guidelines for Multifamily Residential Development as part of the Countywide Land Use)
- Promote affordable housing opportunities throughout the County, particularly in areas where existing supply is low
- Encourage the creation of accessory dwelling units as a means of increasing the supply and distribution of affordable housing

Fairfax County strives to conserve stable neighborhoods and encourage rehabilitation and other initiatives that will help to revitalize and promote the stability of older neighborhoods. Policies implementing this objective include:

- Address the community impacts of foreclosure through Silver Lining Plus and other programs
- Encourage redevelopment through tax abatement
- Improve and maintain existing housing and neighborhood quality by upgrading substandard housing and improving physical community facilities (e.g., streets, sidewalks, lighting) in existing neighborhoods
- Maintain housing quality in existing neighborhoods and preserve neighborhood stability through the abatement of "spot" blight
- Facilitate improvement and maintenance of existing neighborhoods by initiating community development programs, in communities where needed, with as little displacement as possible; and incorporating affordable housing units as part of all major housing rehabilitation efforts
- Retain existing below market rental housing through acquisition, rehabilitation assistance and other subsidies
- Facilitate the retention of existing mobile home parks which are identified in the Area Plans as appropriate for mobile home park use (the County has adopted Guidelines for Mobile Home Retention as part of the Countywide Land Use)

To increase the supply of housing available to special populations, including the physically and mentally disabled, the homeless, and the low-income elderly, and large families, the County employs the following policies:

- Locate housing resources for special populations in all parts of the County as a way of improving accessibility to employment opportunities, County services, as well as cultural and recreational amenities
- Facilitate the development of single room occupancy residences and other types of permanent housing for homeless persons and families, as well as others in need of these housing options
- Enforce fair housing laws and nondiscriminatory practices in the sale and rental of housing to all citizens
- Promote multifamily housing for the elderly and the handicapped that is conveniently located to public transportation and community services
- Encourage the creation of handicapped accessible housing units or units that can be easily modified for use by the disabled
- Redesign of Domestic Violence service system making sheltering services communitybased

The County will utilize Regional approaches to address the impact of government regulations on the overall supply of housing. Fairfax County advocates "fair growth" within the region, a strategy that requires regional cooperation to assure sufficient land is planned and zoned for residential development and reduces the reliance on land use planning and rezoning as a technique to control development.

Predicted job growth through 2015 will strain the supply of new housing in Fairfax County. The challenge is to identify opportunities for increased housing development despite a decreasing supply of developable "green" land (i.e. vacant land suitable for development), as the County has become more and more "built out". In developing the remaining areas of green land, the County will seek to reduce development cycle times by limiting development in areas that require rezoning and the associated time-consuming processes for approval.

As Fairfax County becomes increasingly built-out, the County is promoting an increased supply of housing through redevelopment. Opportunities for redevelopment will mainly occur in older, commercial corridors, rather than in residential areas. Including mixed-income, transit-oriented residential development and mixed-use commercial redevelopment is a strategy that the County is using to generate a significant number of housing units.

Regarding types of affordable housing, staff will work to develop policies for consideration by the Board of Supervisors designed to encourage the private-sector production of residential studio units.

The FCRHA's accessible housing goal has been to have 5% of the agency's total housing units accessible to persons with physical disabilities and 2% accessible to persons who are sight and/or hearing impaired. This goal is being achieved by renovating designated units of the agency's existing housing stock and purchasing/developing accessible units. The principles of universal design will be incorporated in FCRHA renovated and newly constructed units to the extent feasible. All projects financed by the FCRHA will be required to provide accessible units, where economically feasible.

In addition, as units become available through the Affordable Dwelling Units (ADU) program, developers are being requested to make a minimum of 5 percent of the units accessible. Should the FCRHA purchase existing developments, sufficient units will be renovated to ensure compliance with accessibility regulations, whereby a minimum of 5% of the units must be made accessible for persons with mobility disabilities and a minimum of 2% of the units for individuals with sensory disabilities, where economically feasible.

Request for affordable housing proposals has also included a funding priority for projects that serve persons with disabilities and other special needs populations. Additionally, greater coordination of housing and human services resources is intended, in part, to encourage programs to improve the job skills and earnings of low-income residents in subsidized/assisted units, thereby enabling these families to move to unsubsidized housing and expanding the benefit of limited resources through increased unit turnover.

### Evaluating and Reducing Lead-Based Hazards

Abatement of lead-based paint in Fairfax County's Public Housing was completed in the fall of 1997. The County is complying with regulations issued by HUD which require notification, evaluation, and reduction of lead-based paint hazards in federally owned residential properties and other housing receiving federal assistance. Telephone consultation, literature, and referrals

to private lead testing companies are provided to citizens who call regarding lead-based paint or other potential environmental lead hazards in the community.

In the summer of 2006, HCD staff attended a Training Seminar on Implementing the Lead Safe Housing Rule in CPD-Funded Programs. The County is implementing procedures for compliance with regulations issued by HUD which established new requirements for notification, evaluation, and reduction of lead-based paint hazards in federally owned residential property and housing receiving federal assistance. All CDBG/HOME funded projects receive Environmental Reviews and as part of the review a determination is made on any potential lead paint hazards and need for testing and abatement.

The Fairfax County Health Department conducts environmental blood lead level evaluations for all reported cases of lead poisoning in children under 6. The evaluation is used to create a Lead Hazard Control Plan for interim lead controls and abatement of lead hazards. An investigation of the source of the contamination takes place including the child's home. If the source is determined to be from the home, siblings will be tested and the Health Department will counsel the family on steps to take to remove the source of contamination. Retesting of the children is required. The Department of Family Services may be asked to intervene if the family does not properly remove the lead contaminants. If necessary, the child or children could be removed from the home until appropriate measures have been taken.

The Fairfax County website displays a lead poisoning prevention page (<a href="http://www.fairfaxcounty.gov/hd/eh/lead/">http://www.fairfaxcounty.gov/hd/eh/lead/</a>). The webpage defines some of the major sources of lead in people's homes: dust from deteriorating lead-based paint primarily due to opening and closing windows in older homes (built pre-1978), residual lead dust in residential soils, and lead pipes. In addition, the Health Department educates the household members about reducing lead exposure. To reduce risk of lead poisoning, the County recommends that residents remove peeling paint and chips from the home, not allow for children to be present when scraping or cleaning up paint chips, minimize dust through frequent damp mopping of floors and using wet cloths to wipe down windows, and discourage children from playing in bare soil surrounding the home. In addition, the Fairfax County lead poisoning prevention website provides links to numerous websites with information on lead exposure. Telephone consultation, literature, and referrals to private lead testing companies are provided to citizens who call regarding lead-based paint or other potential environmental lead hazards in the community.

# Reducing the Number of Households with Incomes Below Poverty

Agencies in Fairfax County work together and coordinate services to help combat poverty and help low-income residents to become self-sufficient. Funds from the Consolidated Community Funding Pool (CCFP) support programs that target households with incomes below poverty.

One of the funding priorities in the CCFP is to provide the supports people need to be self-sufficient. Programs funded through the CCFP with CSBG funds are specifically targeted toward households with incomes at or below the poverty program guidelines. The FCRHA, DFS, and the Community Action Advisory Board (CAAB) share responsibilities in combating poverty.

The CAAB serves as an advisory body to the Fairfax County Board of Supervisors. The CAAB advises the Board on the needs, concerns and aspirations of low-income persons and recommends policies that promote meaningful change. The following are goals established by CAAB:

- Identify review and develop policies as they relate to low-income residents
- Support actions that minimize reductions to programs and services providing the greatest supports to low-income families and individuals
- Maximize opportunities to provide input based on identified priority areas
- Oversee the disposition of Community Service Block Grant funds, to include:
  - o Researching and assessing community needs
  - Allocating funds
  - Approving programs and contracts with community organizations serving lowincome persons
- Educate the Board of Supervisors and other County officials, other agencies and civic groups, the low-income community and citizens of Fairfax County in support of the CAAB mission

Community Action Programs (CAPs) are public-private partnerships, locally managed and controlled by volunteer boards of directors, for the purpose of reducing poverty and promoting self-sufficiency of the poor.<sup>15</sup>

Several anti-poverty services and programs are offered to residents and participants in FCRHA programs. The FCRHA employs several policies to enhance the economic and social self-sufficiency of assisted families. These policies include:

- Public housing rent determination policies
- Public housing admissions policies (Working Preference)
- HCV admissions policies (Working Preference)
- Preference/eligibility for HCV homeownership option participation
- Housing and Community Development Corporation and FCRHA Resolutions Implementing Economic Uplift and Self-Sufficiency
- Adoption of First-Time Homebuyers Direct Sales
- Adoption of Policies and Regulations Concerning the Sale and Rental of Affordable Dwelling Units (First Time Homebuyers' Program)
- Establishment of the PROGRESS Center, including the continuation of the Family Self Sufficiency Program and the establishment of the Service Coordinator and Section 3 Programs
- Authorization to Formalize Current Practices for Economic Uplift and Self-Improvement Initiatives
- Authorization to Establish a New Family Self-Sufficiency Program
- Partnership for Permanent Housing, a grant funded program to offer homeownership opportunities to Public Housing residents demonstrating the ability to graduate from that program

### FAIR HOUSING ISSUES AND ANALYSIS OF IMPEDIMENTS

Fairfax County promotes equal opportunity and works to affirmatively further fair housing. Section 504 of the Rehabilitation Act of 1973, as amended, states that entities receiving federal funding must provide services related to securing housing or shelter, including services related to community group living, and supportive of the purposes of this Act and of the titles of this Act,

<sup>&</sup>lt;sup>15</sup> Fairfax County Proposed Five-Year Consolidated Plan for FY 2011-2015, Antipoverty section. Proposed Fairfax County Consolidated Plan One-Year Action Plan for FY 2012

and adaptive housings services (including appropriate accommodations to and modifications of any space used to serve, or occupied by, individuals with disabilities). The County will continue to undertake affirmative measures to ensure access to assisted housing regardless of race, color, religion, national origin, sex, familial status, and disability; to undertake affirmative measures to provide a suitable living environment for families living in assisted housing, regardless of race, color, religion, national origin, sex, familial status, and disability; to undertake affirmative measures to ensure accessible housing to persons with all varieties of disabilities regardless of unit size required; and to ensure compliance with federal, state and local fair housing policies and laws.

Federal regulations issued by HUD governing the Consolidated Plan require jurisdictions to complete an Analysis of Impediments (AI) to fair housing choice. In June 1997, the Board of Supervisors adopted the Fairfax County Fair Housing Analysis of Impediments. In 2007, the Fairfax County Office of Human Rights and Equity Programs amended its Fair Housing Plan. The Plan includes a list of past activities implemented to address fair housing, and a summary of current impediments to fair housing. The Board of Supervisors adopted the Fair Housing Analysis of Impediments, as amended, in July 2007.

The Board of Supervisors designated the Fairfax County Office of Human Rights and Equity Programs as the agency responsible for implementation and oversight of actions addressing impediments to fair housing choice.

In 2010 Fairfax County conducted a new Analysis of Impediments (AI) to identify impediments to fair housing and projects to undertake during FY 2012 to address the impediments listed. The AI is in the process of being submitted to the Fairfax County Board of Supervisors.

A draft of the new AI is available on line at: http://www.fairfaxcounty.gov/rha/draftfairhousingai.pdf.

#### MINORITY OUTREACH PROGRAM

Fairfax County has a Supplier Diversity Program with the objective to undertake every effort to increase the opportunity for utilization of small, women-owned and minority-owned (SWAM) vendors in all aspects of procurement. The program operates under the auspices of the Department of Purchasing and Supply Management (DPSM) Contracts Division. The objectives of the County regarding this program are:

- To actively and diligently provide the procurement of facilities, equipment, supplies and services from SWAM businesses, in an equally competitive manner.
- To actively and diligently work toward accentuating the positive education and outreach
  oriented elements of this program so as to increase rather than decrease competition and
  thereby maximize the value received for the taxpayers' dollars expended on goods and
  services bought by the County.

In order to meet the objective of ensuring maximum opportunity for the participation of SWAM firms in the County procurement activities, it is necessary to initiate outreach efforts to identify these firms and opportunities for them to learn about doing business with the County. The County's outreach efforts include participating in local and regional conferences and seminars.

The DPSM has developed a Selling to Fairfax County workshop for SWAM businesses interested in providing goods and services to the County. The workshop is held on the third Wednesday of every month and the workshop instructors are the contract administrators from DPSM.

DPSM hosts the Annual Vendor Forum, a reverse trade show where Fairfax County agency decision makers are made available for open networking and where educational sessions for small businesses are held at no cost to the vendor community. This show is held in the first quarter of the calendar year.

In addition, a Small Business Commission (SBC) was created by the Fairfax County Board of Supervisors to advise and assist the Board, County Executive, and County purchasing agent, on any matter that will enhance the capability of small, minority, and women-owned businesses, as well as those owned by disabled persons, to succeed and to obtain contracts with the County. The SBC is made up of twelve representatives appointed by the Board of Supervisors, all of whom serve without compensation.

### MONITORING STANDARDS AND PROCEDURES

The HCD monitors and reports to the CCFAC, the FCRHA for some activities, the Board of Supervisors and the public on progress and achievements of programs funded under and covered by the goals of the Consolidated Plan.

For the Consolidated Community Funding Pool (CCFP), which uses CDBG, County General Funds and the Community Services Block Grant (CSBG), funding awards are made by the Board of Supervisors and contracts are executed with the nonprofit sub-grantees. The contracts include each sub-grantee's proposal descriptions, goals, projected outcomes, and budget. These elements form the basis for monitoring each program and for the program's evaluation.

The Department of Administration for Human Services and HCD have the responsibility for monitoring the performance of CCFP programs funded by CSBG, CDBG, and County General Funds. There are certain standard contract requirements (including federal requirements) which are common to all CCFP performance evaluations. A monitoring checklist is used for these standard contract requirements. In addition, staff also reviews each sub-grantee's annual audit. 16

The Fairfax County HCD, Department of Neighborhood and Community Services, and Department of Administration for Human Services collaborate with various entities to provide training to nonprofit organizations in monitoring and accountability. Outcome measurement is a funding requirement and assists organizations to: (1) focus on their mission, (2) track program results, and (3) develop consistent procedures for reporting services delivered as well as a basis for determining the effectiveness of funded programs.

#### **COMMENTS**

<sup>&</sup>lt;sup>16</sup> Fairfax County Five-Year Consolidated Plan for FY 2011-2015. Proposed Fairfax County Consolidated Plan One-Year Action Plan for FY 2012

The CCFAC held a public hearing on Housing and Community Needs on November 9, 2010. These comments are summarized below. The Fairfax County Board of Supervisors held a public hearing on the draft Proposed Consolidated Plan One-Year Action Plan for FY 2012 on March 29, 2011.

Dave Donahue, Vice President of Annandale Christian Community for Action (ACCA), provided testimony on questions that the CCFAC indicated they would like to have addressed at the hearing. Regarding how ACCA sees the needs of the community changing, Mr. Donahue indicated that ACCA foresees continuing escalation of the needs for emergency assistance because of unemployment and foreclosures. Other concerns ACCA identified were the increasing need for tuition assistance to keep children attending ACCA's Child Development Center when they lose their child care subsidies; the effect of proposed state regulations limiting child care subsidies to five years; and the loss to ACCA of individual contributions from United Way work place campaigns and grants. To shift ACCA's emphasis in response to the changing conditions, needs, and resources, ACCA budgeted less for Family Emergency Assistance and increased their outreach through Facebook, an electronic newsletter, and more systematic fund raising. ACCA recommended that the community should, in response to the changing needs, continue to publicize the needs, even if the economy begins to turn around. Regarding immediate and long-term needs, Mr. Donahue indicated that both aspects need to be addressed because prevention in the short and long run is the moral solution as well as the most efficient use of funds from the public and private sectors. Mr. Donahue indicated that ACCA applauded the County's polling in the nonprofit community to determine which types of assistance would be most effective, and he referred to the advice ACCA gave to the County in testimony from 2009 (a copy which he provided) regarding the need for County support through the development of evaluation models for nonprofits. Dave Donahue's testimony also referred to the President's Message in the FY2010 Annual Report.

Theodore Moriak, representing The Brain Foundation, indicated that Fairfax County has over 500 people afflicted by mental illness awaiting residential space and that many find themselves in unacceptable situations such as being homeless on the street or in parks, or being in homeless shelters. Mr. Moriak described some of the accomplishments of The Brain Foundation and thanked the Board for the provision of Consolidated Community Funding Pool (CCFP) funds that would enable The Brain Foundation to provide two more homes for eight more persons with mental illness. Mr. Moriak indicated that the need for affordable housing for veterans suffering from depression, bipolar disorder, and substance abuse can be expected to increase in the future, and he indicated that The Brain Foundation's model for providing affordable housing can be replicated. In his testimony, Mr. Moriak indicated that the County could bolster the CCFP's efforts to support affordable housing by developing procedures to obtain waivers from County real estate taxes for all-volunteer nonprofits that provide this housing. Mr. Moriak concluded by expressing The Brain Foundation's appreciation of the support of the CCFP.

Shannon Steene, Amanda Andere and Kerrie Wilson, Chairman and members respectively of Nonprofit NoVA, provided written and oral testimony. Regarding how Nonprofit NoVA foresees the needs of the community changing, Nonprofit NoVA indicated that times are still tough and the needs continue to grow, and they indicated that, for those who struggled before the economy collapsed, achieving stability is harder than ever. The loss of jobs, the lack of affordable housing, a tight credit market, and high cost of living combined to make recovery out of reach for many residents of Fairfax County. They indicated that, as more and more people began turning to government and nonprofit programs for support, available resources from all sources were shrinking, and in looking ahead to FY 2012, recovery will require a sustained

investment to stabilize those who are at most risk in the community. Regarding how their organizations responded and recommendations for the community, Nonprofit NoVA indicated that their members demonstrated new ways of working together that allowed them to leverage investments and their own resources to have more impact during the hard times. Nonprofit NoVA provided examples of accomplishments and indicated that, without the potential of additional stimulus money and assuming the economy remains depressed in FY 2012, it will be important to "stay the course" in terms of investments in nonprofit partnerships that address the needs of the most vulnerable, and to ensure that ground is not lost from what was gained in stabilizing families and neighborhoods. Nonprofit NoVA urged the CCFAC to fully incorporate the vision of the Deputy County Executive for Human Services regarding realignment of County programs to support and strengthen the services safety net, following the model of the Ten Year Plan that better integrates partners and services in each County region for targeted responses. According to Nonprofit NoVA, the private sector and community members need to align their support and contributions around systematic efforts to address needs, rather than start new programs, and the burden for caring for the County's most vulnerable residents cannot fall solely on any one sector. Regarding how human service investments should be balanced, Nonprofit NoVA stated that, based on their experience, comprehensive and balanced programs, as well as a knowledgeable case manager or coach, are imperative. Nonprofit NoVA offered the following specific recommendations: 1) Sustain and fully fund the Consolidated Community Funding Pool, 2) Continue the FY 2011 priority for projects that address affordable housing development and administration and build and strengthen the human services safety net by focusing on infrastructure and capacity-building, while rewarding innovation and partnerships that leverage non-County resources, 3) Prioritize investments in affordable housing development and preservation and supportive housing infrastructure as identified in the Housing Blueprint and Ten Year Plan to Prevent and End Homelessness, 4) Regarding fair housing, continue to give priority to the populations identified in the FY 2011 Housing Blueprint for serving those persons who are homeless, disabled, or otherwise receiving priority within the Fairfax County managed housing waiting lists, and 5) If there is an opportunity to reflect this in the One-Year Action Plan, affirm the importance of creating a reserve that can be drawn on to mitigate unforeseen crises or to take advantage of opportunities such as the FY 2010 match to draw down federal stimulus funds. Nonprofit NoVA's written testimony concluded with asking Fairfax County to continue its existing approach, recognizing that there are many benefits, not only costs, to prioritizing human service investments in the community.

In addition to readings of the written testimony by Mr. Steene and Ms. Andere, Ms. Wilson testified about the importance of balance and the continued emphasis on partnerships and leveraging in the use of Consolidated Community Funding Pool (CCFP) resources. Ms. Wilson also recommended the development of a comprehensive employment strategy as well as the continuation of affordable housing and fair housing as priorities, and the exploration of a fund for sudden emergency needs.

Steven Bloom, Chairman of the Community Action Advisory Board (CAAB), presented oral testimony summarizing and highlighting some of the needs identified in written testimony submitted on behalf of the Community Action Advisory Board: affordable housing, child care, and self-sufficiency (defined as public assistance and job training). In addressing how the CAAB see the needs of the community changing, Mr. Bloom's written testimony indicated that, even before the current economic slowdown, many indicators of community need in the three areas specified above (the CAAB Priority Areas) were already rising, and he provided examples such as: median monthly rent having increased 67% since 1996 and over half of renters over age 65 and over 25% of homeowners over 65 paying more than 30% of their income on housing; the average monthly public assistance caseload for self-sufficiency having risen 37% from July 2008

to June 2010; and the costs for full-time preschool center-based child care in Fairfax County ranging between \$8,000 and \$13,000 per year with the median income of families receiving subsidies being \$24,960. Regarding how the CAAB plans to shift their emphasis in response to changing conditions, needs, and resources and if they had any recommendation for what the community should do to respond to the changing needs, Mr. Bloom's testimony indicated that providing for the economic security of low income residents should be considered a priority while the recovery is ongoing, and that job training and education are the most important keys to getting people back to work, once their housing situation has been stabilized and a safe place found for their children. Regarding balancing immediate needs and long-term needs, Mr. Bloom indicated that providing people with the tools for economic security is prevention and he recommended continued investments in prevention. Mr. Bloom's testimony stated that stabilizing the situation for people in crisis by finding housing, child care, and providing necessary public assistance is necessary to prevent even more negative outcomes such as homelessness, child neglect, and hunger, and central to addressing the priority of assisting those with greatest need will be providing the County's most disadvantaged citizens with a housing "bridge" to stability, recovery, and greater economic security. Mr. Bloom's testimony concluded by urging the CCFAC to keep the needs identified in his testimony in mind when evaluating the performance of the Consolidated Plan in meeting housing and community development needs for FY 2012.

Doris Ray, Director of Advocacy and Outreach for the Northern Virginia region for the **ENDependence Center**, presented information in support of the need for new accessible housing. Fairfax County is the largest jurisdiction, with the largest population of clients and two thirds of the consumers of the ENDependence Center services in Virginia. The Department of Labor reports that two thirds of all persons with disabilities are unemployed or underemployed. Accessibility tends to be required by Fairfax County only in housing receiving federal funding. The *Olmstead* decision (1999) recognizes that persons with disabilities who reside in institutions should be given the opportunity to live in the community with support services. Social service providers are now required to ask clients if they want to live in the community and to provide the necessary referrals that will enable them to do so. It is therefore important to focus on the needs of these persons both in the strategic plan and the action plans. Additionally, there is a need for giving them priority in rental assistance programs. Fairfax County submitted a HUD application for new vouchers to meet the needs of this target population. Although some of the requested vouchers already have been denied, ten are being considered. Persons in institutions seeking to transition to the community should be given priority in the use of those vouchers and nonprofits should be so instructed. An additional need of such transitioning persons is for case management, both in transition and continuing. The CCFAC is requested to make case management services a priority for the use of the CCFP. The CCFAC is applauded for its support thus far, particularly for the increase in the stock of accessible housing. The CCFAC is encouraged to conduct fair housing tests to make sure that the housing meets fair housing and Section 504 standards for both accessibility and nondiscrimination. Such testing has not been conducted in more than 5 years. Any violations of the accessibility requirements must be identified within a short time of the construction of new housing.

Jerry Poje, representing Communities of Faith United for Housing, read written testimony, in support of affordable housing programs and human service programs. Mr. Poje indicated that implementation of the Plan to Prevent and End Homelessness in the Fairfax-Falls Church Community was making an impact on homelessness in the community, and he cited two key strategies in the Plan: 1) providing integrated access to housing and services and 2) increasing the availability and choices of permanent housing. Mr. Poje indicated that replacing expiring Homelessness Prevention and Rapid Re-Housing Program (HPRP) funds is critical to preventing

and ending homelessness, for these funds enabled the provision and/or coordination of pertinent housing and support services for persons who were homeless or at risk of becoming homeless through the use of Housing Options Support Teams (HOSTs). According to Mr. Poje's testimony, providing the funds to continue HOST is a very cost-effective way of preventing homelessness and promptly addressing the needs of those who become homeless, thereby helping to achieve the two fundamental goals of the Plan. Communities of Faith United for Housing also supported increased funding necessary for the County's nonprofit partners to sustain their work in current housing initiatives. Regarding affordable housing, Mr. Poje indicated that one of the key elements to success for the Housing First approach is the availability of housing. According to Mr. Poje, additional capital funding is needed to either build housing or acquire existing housing that can be affordable to persons below the Average Median Income (AMI) and that additional rental subsidies are needed to provide rental housing for very low-income people (30% AMI or below). Mr. Poje's testimony concluded with urging the CCFAC to fund programs for affordable housing for the neediest families and individuals in the community. Communities of Faith United for Housing sees capital funds for the acquisition of housing units and rent subsidies for very-low income people as both being very high priorities for the County's Consolidated Community Funding Pool, and that there is an urgent need to provide sufficient funds to allow the continuation of proven, effective programs that were supported by TANF funds that recently expired and HPRP funds that are about to expire.

Cynthia N. Hull, Executive Director of United Community Ministries submitted written testimony which opened with congratulating the County on significant strides made toward the prevention and ending of homelessness. She indicated that the truly unique partnership among public and private entities is the underlying core of the success of efforts in this area and hoped that this will lead to future progress. Ms. Hull indicated that bringing both governmental and nonprofit organizations to the "table" at the beginning of the process is a model that she hoped will be applied to other efforts in which both parties have a deep investment. Regarding how Ms. Hull foresaw the needs of the community changing, she indicated that she envisioned the employment environment worsening for those with fewer job skills, less education, and limited English proficiency. According to Ms. Hull, housing is essential and the community's definition of housing services should be broadened to incorporate areas such as the provision of food, utility cut-off prevention assistance, and access to medical services. She indicated that these all are homelessness prevention steps and that the need for all continues to increase. Also under the umbrella of homelessness prevention and a need for all that continues to increase, according to Ms. Hull, are workforce development programs; affordable, quality child care, financial literacy, and other skill development classes; domestic violence prevention; and programs that strengthen neighborhoods. In addressing the question of how United Community Ministries (UCM) plans to shift their emphasis in response to the changing conditions, needs, and resources and what recommendations they have for what the community should do to respond to the changing needs, Ms. Hull indicated that UCM will continue to concentrate on meeting basic human needs; will continue to work individually with those who are the most difficult to place; will continue programs supporting families and individuals in strengthening their ability to maintain housing and stable lives; and will continue to work in collaboration with other nonprofits and governmental agencies to ensure the best use of resources and expertise. Ms. Hull's testimony concluded with information on how UCM would address the balance between immediate needs and long-term needs in terms of program areas such as prevention. She mentioned that there was a great concern to many community members regarding the decision in the Consolidated Community Funding Pool to defund a number of programs for school-aged youth, including one run by UCM, indicating that, by diverting funding away from the County's young people today. this was setting the County up for a more difficult and expensive tomorrow. Ms. Hull also indicated that, while applauding the support and work on fundamentally essential housing

programs, other needs, both basic and skills building, need to be remembered, and that preventing and ending homelessness will only be as successful as the support and skills the community can continue to help people find and receive.

Michele Hymer Blitz, Chair of the Fairfax Area Disability Services Board (FA-DSB), provided some specific priorities regarding fair and accessible housing needs that the FA-DSB requested be included in the One-Year Action Plan and the Consolidated Community Funding Pool. Those priorities are: 1) Testing for accessible housing, specifically testing for landlord compliance with the accessibility requirements for multi-family housing. 2) Third party notification during the public housing application process – that the Fairfax County Department of Housing and Community Development staff further encourages applicants to provide a third party designation as an additional point of contact for any updates or notifications. With applicants being required to respond promptly when notified of an interview with County staff, those applicants with disabilities who may not read their mail daily, may have to wait until they have assistance in reviewing their mail, or may have limited ability to understand correspondence would benefit from designating a third party contact. 3) Having the County collaborate with disability organizations and area housing providers for the creation of an alert list of accessible and available rental housing units. And 4) Having updates and enforcement training for County building inspectors on the design and construction accessibility requirements of the Virginia building code. This could further strengthen the County's understanding and enforcement of accessibility standards. The FA-DSB also indicated that they would greatly appreciate the CCFAC's feedback on how they could work with relevant staff or other partners to facilitate consideration and, as appropriate, inclusion of these priorities.

Brian D. Banks, Director of Public Policy & Community Outreach for the Capital Area Food Bank, addressed the need for county funding for emergency food services. Mr. Banks spoke of the involvement the Capital Area Food Bank has with Fairfax County organizations and described what the Capital Area Food Bank does. Mr. Banks indicated that the need for food in the community has grown and that, as the need grows, there is a difficulty for the food bank and partners agencies to keep up with what areas of the County need help. Mr. Banks challenged the County to utilize the food bank for its resources and to keep his organization informed of places where they could provide more assistance in the County.

Board of Supervisors Public Hearing on March 29, 2011.

Jim Edwards-Hewitt, Chair of the Consolidated Community Funding Advisory Committee (CCFAC), indicated that the CCFAC is grateful that the Consolidated Community Funding Pool funding levels in the proposed budget were retained at the FY 2011 levels. In his written testimony, Mr. Edwards-Hewitt indicated that the proposed Consolidated Plan One-Year Action Plan for FY 2012 reflects the priorities of the Housing Blueprint that was adopted by the Board of Supervisors. He pointed out examples of activities included in the proposed Action Plan, specifically the Blueprint Non-Profit Affordable Housing project and the Tenant Based Rental Assistance project for the Department of Housing and Community Development's PROGRESS Center clients. Mr. Edwards-Hewitt also stated that the CCFAC recognized a concern of the FCRHA regarding the Rehabilitation of FCRHA Properties project and indicated that the proposed One-Year Action Plan included a policy lifting the restriction on the use of funds for this project that limited them to the rehabilitation of housing and facilities only for persons with physical or mental disabilities. The lifting of the restrictions would provide the FCRHA with more flexibility to address improvements in its properties and enable more timely expenditure of

HUD funds. Before concluding his testimony, Mr. Edwards-Hewitt expressed the concern the CCFAC had regarding proposed reductions in the federal funds covered under the Consolidated Plan and he urged continued support by the Board of the Community Development Block Grant and the HOME Program.

Queenie Cox, President of the New Gum Springs Civic Association, spoke of a community service need in the County: support on suspension centers. Ms. Cox requested that a process be implemented that would allow a reallocation of CDBG funds carried over from prior years to be used to fund suspension centers for students who are suspended for the 2011-2012 school year to enable them to continue their academic studies in a safe environment while under adult supervision. She indicated that a reallocation may include a "reserve or emergency" budget line item of funds specifically for Support on Suspension Centers (SoS Ctrs.). Ms. Cox communicated that the New Gum Springs Civic Association strongly felt that the Board of Supervisors be aware of what they consider this special and unique unmet need. In her testimony, Ms. Cox publicly thanked two George Mason University professors for developing and providing counseling services for suspended students and their families at the Gum Springs SoS Ctr. Ms. Cox asked that the Board of Supervisors consider her request for emergency funding to support the Gum Springs-SoS Ctr. for the 2011-2012 school year and indicated they would even accept emergency funding for this year since they did have a shortfall and would rely on donations to finish out the school year.

Doris Ray, Director of Advocacy and Outreach for the Northern Virginia region for the ENDependence Center, voiced her support and appreciation of the work of the CCFAC, the Department of Housing and Community Development, and the FCRHA for the development of the Five-Year Consolidated Plan for Fiscal Years 2011-2015 and the Proposed One-Year Action Plan for FY 2012. She indicated that she would like to see an expressed priority for Tenant-Based Rental Assistance (TRBRA) for persons with disabilities living in nursing homes and other institutions who are in need. Ms. Ray suggested utilizing TBRA through the HOME Program for this, and that the County amends the Five-Year Plan or the Proposed One-Year Action Plan for FY 2012 before it is submitted to HUD for this priority. Ms. Ray also indicated that, regarding the Fair Housing portions of the Action Plan, she wanted to see emphasis on testing, particularly the testing of compliance with new construction standards. Ms. Ray spoke in support of an incentive for the development of new units, that, when Consolidated Plan money is spent, be built that are fully accessible. Ms. Ray would like this modeled after the Low-Income Housing Tax credit model that, per Ms. Ray, calls for 10% of the units to be fully accessible.

# Additional Comments Received (Written)

**Ronald F. Christian, Chairman of the Fairfax County Redevelopment and Housing Authority (FCRHA)**, wrote on behalf of the FCRHA in support of the proposed Consolidated Plan One-Year Action Plan for FY 2012 and thanked the CCFAC and the joint CCFAC/FCRHA Working Advisory Group for their work on the development of the proposed Plan. Mr. Christian wrote of the potential negative effects if the federal HOME Program and CDBG were cut. He indicated that large cuts to CDBG would have a devastating effect on County programs contained in the proposed Action Plan. Mr. Christian indicated that, in approving CDBG and HOME recommendations at its January 20, 2011 meeting, the FCRHA passed a resolution that, should the reductions in CDBG and HOME funding be 10 percent or greater from the County's FY 2011 levels, the FCRHA will be offered the opportunity to reconsider its recommendations. Mr. Christian asked the Board of Supervisors for their support of CDBG and HOME, and

thanked the Board for its continued commitment to affordable housing and to the CDBG and HOME programs.

### How the Public Comments were Addressed

The CCFAC considered the public comments on the proposed Consolidated Plan One-Year Action Plan for FY 2012 at its meeting on April 12, 2011. There were no changes required to be made to the document regarding the comments from the Chairs of the CCFAC and the FCRHA regarding the support of the Consolidated Community Funding Pool and the One-Year Action Plan for FY 2012.

Regarding the comments from the New Gum Springs Civic Association, the CCFAC recognized that the activity described in the testimony for which funding is requested is a public service activity under CDBG. CDBG regulations impose a 15% cap on public services activities (no more than 15% of a juridiction's grant funds for a funding year can be expended on public service activities). The proposed One-Year Action Plan includes the full 15% in Project # 17, Targeted Public Services, a part of the Consolidated Community Funding Pool. The New Gum Springs Civic Association is encouraged to apply for funding through the CCFP during the regular CCFP funding cycle.

Regarding the comments from the Director of Advocacy and Outreach for the Northern Virginia region for the ENDependence Center on an expressed priority for Tenant-Based Rental Assistance (TBRA) for persons with disabilities living in nursing homes and other institutions who are in need, the CCFAC noted that Project # 10 in the proposed One-Year Action Plan addresses this. HOME TBRA funds are specified for rental assistance for non-elderly disabled households at risk of institutionalization or who want to return to the community from institutions. It should also be noted in the FY 2012 Housing Blueprint, TBRA resources are specifically planned under the Special Needs Population goal to provide 25 vouchers to non-elderly persons with disabilities, consistent with Project # 10 in the proposed One-Year Action Plan.

The Director from the ENDependence Center testified regarding the Fair Housing portions of the Action Plan, that she wanted to see emphasis on testing, particularly the testing of compliance with new construction standards. Consultation with staff of the Office of Human Rights and Equity Programs will be undertaken regarding this. The Director also spoke in support of an incentive for the development of new units, that, when Consolidated Plan money is spent, be built that are fully accessible. County staff will explore the possibility of this. The FCRHA currently has a standard that all new FCRHA units are to be built under universal design requirements.

### **CERTIFICATIONS**

There are 11 separate certifications, listed below, to be included in the Annual Plan. The specific text for these certifications follows.

- 1. Affirmatively Further Fair Housing
- 2. Anti-displacement and Relocation Plan
- 3. Drug-Free Workplace
- 4. Anti-Lobbying
- 5. Authority of Jurisdiction
- 6. Consistency with Plan
- 7. Section 3 of the Housing and Urban Development Act of 1968
- 8. Community Development Block Grant Certifications (multiple)
- 9. HOME Program Certifications (multiple)
- 10. Emergency Shelter Grant Certifications (multiple)
- 11. Housing Opportunities for Persons with AIDS Certifications

Note: Citizen Participation and Community Development Plan certifications are included in the CDBG certification requirements. The acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, are included in the Anti-Displacement and Relocation Plan certification.

#### CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

**Affirmatively Further Fair Housing --**The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Anti-displacement and Relocation Plan --It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential anti-displacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

**Drug Free Workplace --**It will or will continue to provide a drug-free workplace by:

- 1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- 2. Establishing an ongoing drug-free awareness program to inform employees about –(a) The dangers of drug abuse in the workplace; (b) The grantee's policy of maintaining a drug-free workplace; (c) Any available drug counseling, rehabilitation, and employee assistance programs; and (d) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
- 3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
- 4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will -
  - (a) Abide by the terms of the statement; and
  - (b) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
- 5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
- 6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted 
  (a) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or (b) Requiring such employee to participate satisfactorily in a drug abuse

assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;

7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.

**Anti-Lobbying --**To the best of the jurisdiction's knowledge and belief:

- 1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
- 2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
- 3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all sub awards at all tiers (including subcontracts, sub grants, and contracts under grants, loans, and cooperative agreements) and that all sub recipients shall certify and disclose accordingly.

**Authority of Jurisdiction --**The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

**Consistency with plan** -- The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

**Section 3 --**It will comply with Section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.

Anthony H. Griffin	Date
County Executive	
Title	

## **Specific CDBG Certifications**

The Entitlement Community certifies that:

**Citizen Participation --**It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

**Community Development Plan --**Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

**Following a Plan --**It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

- 1. <u>Maximum Feasible Priority.</u> With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
- 2. Overall Benefit. The aggregate use of CDBG funds including Section 108 guaranteed loans during program year(s) Fairfax County Fiscal Year 2012, 2013 and 2014, (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
- 3. <u>Special Assessments.</u> It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by

moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

**Excessive Force --**It has adopted and is enforcing:

- 1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
- 2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

**Compliance With Anti-discrimination laws --**The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

**Lead-Based Paint --**Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, subparts A, B, J, K and R;

Compliance with LawsIt w	ill comply with applicable laws.
Anthony H. Griffin	 Date
County Executive Title	

## **Specific HOME Certifications**

The HOME participating jurisdiction certifies that:

**Tenant Based Rental Assistance --**If the participating jurisdiction intends to provide tenant-based rental assistance:

The use of HOME funds for tenant-based rental assistance is an essential element of the participating jurisdiction's consolidated plan for expanding the supply, affordability, and availability of decent, safe, sanitary, and affordable housing.

**Eligible Activities and Costs** --it is using and will use HOME funds for eligible activities and costs, as described in 24 CFR § 92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in § 92.214.

**Appropriate Financial Assistance --**before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

Anthony H. Griffin	Date
County Executive	
Title	

## **ESG** Certifications

The Emergency Shelter Grantee certifies that:

**Major rehabilitation/ conversion --**It will maintain any building for which assistance is used under the ESG program as a shelter for homeless individuals and families for at least 10 years. If the jurisdiction plans to use funds for purposes less than tenant-based rental assistance, the applicant will maintain any building for which assistance is used under the ESG program as a shelter for homeless individuals and families for at least 3 years.

**Essential Services --**It will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure as long as the same general population is served.

**Renovation** --Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

**Supportive Services --**It will assist homeless individuals in obtaining appropriate supportive services, including permanent housing, medical and mental health treatment, counseling, supervision, and other services essential for achieving independent living, and other Federal State, local, and private assistance.

Matching Funds -- It will obtain matching amounts required under §576.71 of this title.

**Confidentiality** --It will develop and implement procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project except with the written authorization of the person responsible for the operation of that shelter.

**Homeless Persons Involvement --**To the maximum extent practicable, it will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, operating facilities, and providing services assisted through this program.

**Consolidated Plan --** It is following a current HUD-approved Consolidated Plan or CHAS.

Anthony H. Griffin	Date	
County Executive		
Title		

## **HOPWA Certifications**

The HOPWA grantee certifies that:

**Activities --**Activities funded under the program will meet urgent needs that are not being met by available public and private sources.

**Building --**Any building or structure assisted under that program shall be operated for the purpose specified in the plan:

- 1. For at least 10 years in the case of assistance involving new construction, substantial rehabilitation, or acquisition of a facility,
- 2. For at least 3 years in the case of assistance involving non-substantial rehabilitation or repair of a building or structure.

Anthony H. Griffin	Date
County Executive	
Title	

## APPENDIX 1 TO CDBG, HOME, ESG and HOPWA CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING AND DRUG-FREE WORKPLACE REQUIREMENTS:

## A. Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U. S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

## B. Drug-Free Workplace Certification

- 1. By signing and/ or submitting this application or grant agreement, the grantee is providing the certification.
- 2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
- 3. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
- 4. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e. g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).
- 5. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph three).
- 6. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance (Street address, city, county, state, zip code):

County of Fairfax Department of Housing and Community Development, at:	
3700 Pender Drive, Fairfax, Fairfax County, Virginia 22030	
One University Plaza, Fairfax, Fairfax County, Virginia 22030	
4530 University Drive, Fairfax, Fairfax County, Virginia 22030	
South County Government Center Office, 8350 Richmond Highway,	
Alexandria Fairfax County Virginia 22309	

Check if there are workplaces on file that are not identified here. The certification with regard to the drug-free workplace is required by 24 CFR part 24, subpart F.

7. Definitions of terms in the Non-procurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

"Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U. S. C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

"Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

"Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

"Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including: (i) All "direct charge" employees; (ii) all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and (iii) temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e. g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of sub-recipients or subcontractors in covered workplaces).

## APPENDIX 2 TO CDBG, HOME, ESG and HOPWA CERTIFICATIONS

RESALE / RECAPTURE GUIDELINES FOR HOMEBUYER ACTIVITIES USING HOME FUNDS:

When using HOME funds in any FCRHA program involving homebuyer activities, the program will incorporate the following provisions as appropriate:

## **RECAPTURE**

If the HOME recipient decides to sell the house within the affordability period at whatever price the market will bear, the FCRHA will require recapture of all or a portion of the direct HOME subsidy as follows:

- <u>Sharing of the net proceeds</u>: when the net proceeds are insufficient to repay the direct HOME subsidy and the homebuyer's investment, the net proceeds may be shared in either of two ways:
  - 1) Recapture of the HOME funds may be based on the ratio of the HOME subsidy to the sum of the homeowner's investment (down payment and any capital improvement investment made by the owner since purchase), plus the HOME subsidy:

HOME Subsidy	
•_	X Net Proceeds = HOME recapture
HOME Subsidy + Homeowner Investment	

- 2) The homebuyer's investment may be repaid in full before any HOME funds are recaptured. The FCRHA may choose to use the available proceeds from the resale to repay the homeowner's investment first. The HOME subsidy is then repaid to the extent that proceeds are available.
- <u>Excess Proceeds</u>: When net proceeds exceed the amount necessary to repay both the homeowners investment and the HOME subsidy, the excess proceeds may be paid to the homeowner, retained by the FCRHA, or shared by both parties.
- <u>Exception</u>: Development subsidies are not subject to recapture. For properties that receive development subsidies only, and there is no direct financial assistance to the homebuyer, the resale requirements below will apply.

#### **RESALE**

Under certain FCRHA programs, the HOME-assisted units must remain affordable over the entire affordability term, and therefore those units will be designated as "affordable units." If a unit is so designated, and is sold during the affordability period, the sale must meet the following criteria:

- The new purchaser must be low-income, meeting the HOME Program definition, and occupy the property as the family's principal residence.
- The sales price will be controlled by the FCRHA so as to be "affordable" to the new purchaser.
- The original homebuyer, now the home seller, must receive a "fair return" on their investment, as defined by the FCRHA.
- The FCRHA will use deed restrictions, land covenants or other similar legal mechanisms to enforce the resale restrictions.

# PRIORITIES FOR THE CONSOLIDATED COMMUNITY FUNDING POOL (CCFP) Approved by the Fairfax County Board of Supervisors, July 13, 2009 for Fiscal Years 2011-2012

## I. PREVENTION

**Description**: Services in this category are intended to help those who are at-risk of falling into, but are not yet in situations which would require significant, multiple or ongoing interventions or services. Those who are repeatedly falling into difficulties generally need more extensive and complex services than "prevention". This category also includes community and neighborhood development programs that provide early and positive public engagement to identify emerging problems and solutions, and develop community-based prevention activities.

**Outcome**: Families and individuals get help to remain independent and have the tools and resources to prevent future or ongoing dependence. Communities increase their ability to develop and provide preventive services.

**Target Funding Range**: 10-20%

**Service Examples** (may include some of the following examples, but not limited to):

- Mentoring programs for youth, adults and families
- Conflict resolution and anger management training and counseling
- After-school or other programs that provide positive alternatives to risky behavior
- Courses that teach language or culture to help groups interact positively
- Life-skills and healthy choices programs
- Information about how to find and access services
- Financial literacy/management training and counseling to foresee and prevent financial crises
- Health fairs and health screening clinics, dental clinics; inoculations, nutrition education
- Community or neighborhood need/asset assessments to engage local resources for implementing community-based prevention programs

## II. CRISIS INTERVENTION

**Description**: Services in this category assist individuals and families that need (due to personal or social crises such as those related to the economic downturn of 2008-09, a health crisis, or temporary disability) short-term or one-time assistance with basic needs (food, shelter, transportation, counseling) to avoid falling more deeply into dependency on public support. In addition, providers of these programs should conduct initial assessments or referrals to identify longer-term or chronic issues and steer recipients toward resources to address these more complex problems. This category would not cover ongoing services to address more chronic conditions such as illiteracy, substance abuse, long-term poverty, ongoing illness, or permanent disability.

**Outcome**: Individuals, families or communities in crisis get help to overcome short-term problems (generally not more than three months) and quickly move back to independence if appropriate.

**Target Funding Range**: 15-25%

## **Service Examples:**

- Food pantry
- Utility payments
- Rental assistance
- Financial counseling
- Furniture collection and distribution
- Disaster response
- Services to victims of domestic violence and their families
- Emergency medical assistance, including emergency counseling and pharmaceutical assistance
- Provision of temporary or emergency shelter to the homeless

## III. SELF-SUFFICIENCY

**Description**: Services in this category recognize that many social problems are complex in origin, and require complex intervention. Sophisticated assessment, coordination, collaboration, and case management are generally required to provide these services effectively. The people, families, neighborhoods and communities served have long-term, but not permanent problems. Services in this category may link to prevention services, but should not be confused with them. This category should not include emergency short-term (category II) or ongoing needs (category IV) services for people or families.

**Outcome**: Families, individuals, neighborhoods and communities get comprehensive services addressing many facets and needs so that they can attain self-sufficiency over a period of three months to three years.

**Target Funding Range**: 45-55%

## **Service Examples:**

- Evaluation of long-term needs
- Development of a comprehensive plan to achieve self-sufficiency, which may include phased services and/or referrals
- Acquiring/preserving/rehabilitating/constructing affordable, accessible and stable housing with accessible supportive social services
- Transition assistance requiring involvement with individuals or families over a period of more than three months
- Employment training/job skills/awareness of economic opportunities
- Primary medical/dental services
- Counseling services
- Trauma recovery
- Adult education
- Cross cultural assistance
- Child-care to help parents stay employed
- Legal services
- Transportation to provide access to existing programs or services
- Financial asset formation

## IV. ONGOING ASSISTANCE

**Description**: Services in this category meet the needs of people who because of age or other permanent conditions will need ongoing help, and likely will never achieve self-sufficiency. It may be difficult to initially assess whether an individual or family needs services from this category, as compared to another category. Indeed, those receiving ongoing services may also benefit from preventive programs, require emergency services, or move from dependence to self-sufficiency in some areas of their lives while needing ongoing assistance in others. Programs to help neighborhoods or communities address growing ongoing service needs would also fall into this category.

**Outcome**: People, neighborhoods and communities that have continuing and long-term needs achieve or maintain healthy, safe and independent lives to the maximum extent possible

**Target Funding Range**: 10-20%

## **Service Examples:**

- Affordable, accessible and stable long-term housing with supportive social services
- Services to assist people transitioning from institutional to home or community based care
- Personal assistance with routine tasks
- Transportation to medical appointments
- Social environments for isolated individuals
- Home health visits
- Individual and family counseling
- Respite services to help caregivers
- Nutrition assistance
- Supportive employment

Capital Projects from the Community Development Block Grant may be awarded in multiple categories (generally self-sufficiency and ongoing services) independently of the target funding percentage.

# # #

### ADVISORY GROUPS AND OTHER ORGANIZATIONS

## **Consolidated Community Funding Advisory Committee**

The CCFAC, which is responsible for the overall citizen and community input process and for preparation of the Consolidated Plan and the annual update to the One-Year Action Plan, is composed of representatives from the following:

Advisory Social Services Board
Community Action Advisory Board
Community Partnership to Prevent and End Homelessness
Fairfax Area Disabilities Services Board
Fairfax County Alliance for Human Services
Fairfax County Human Services Council
Fairfax County Public Schools/PTA/Schools Community
Fairfax County Redevelopment and Housing Authority
Fairfax-Falls Church Community Services Board
Fairfax-Falls Church United Way
Health Care Advisory Board

These groups and the Directors and staff contacts of the respective County agencies or organizations receive copies of the Proposed Action Plan for review and comment to the CCFAC or to prepare formal public comment for consideration by the Board of Supervisors.

## **Participating and Cooperating Jurisdictions**

The Consolidated Plan is also furnished to the Towns and Cities which participate in the Fairfax County CDBG and HOME Program, and to the City of Falls Church, which contracts with Fairfax County for emergency shelter and services to the homeless (but does not participate in the County's CDBG and HOME program). The following jurisdictions are included.

Town of Herndon Town of Clifton Town of Vienna City of Fairfax City of Falls Church

## **Additional Citizen Organizations and Advisory Groups**

The following additional citizen organizations, councils, boards and advisory groups, which are not specified in the Citizen Participation Plan and may not be represented directly on the CCFAC, and/or staff contacts for these groups, are given the opportunity to provide comments and input to the CCFAC or the Board of Supervisors on the Proposed Action Plan for FY 2012.

Affordable Dwelling Unit Advisory Board

**Economic Development Authority** 

Office of Human Rights and Equity Programs

**Tenant-Landlord Commission** 

Commission for Women

Fairfax County Private Industry Council

FCRHA Resident Advisory Council

**Planning Commission** 

Northern Virginia Private Industry Council

Northern Virginia Regional Commission

Therapeutic Recreation Services Advisory Council

**Employer Child Care Council** 

**Advisory Social Services Board** 

Route 1 Task Force for Human Services

Federation of Citizens Associations

Magisterial District Councils

Chambers of Commerce

Fairfax County Athletic Council

Fairfax County Community Center Coalition

Community Improvement Committee

Community Policy & Management Team

Resource Advisory Program

SACC Parent Advisory Council

Head Start Parent Policy Council

Medical Care for Children Project

Juvenile Court Citizens Advisory Board

Commission on Organ & Tissue Donation & Transplantation

Mt. Vernon Mental Health Center Advisory Board

Northwest Center for Community Mental Health Advisory Board

Northern Virginia Mental Health Foundation

## **Associations and Nonprofit Organizations**

Over 300 associations and Nonprofit organizations involved in affordable housing, community development, emergency assistance, homeless services, and supportive housing programs were involved in the development of the Consolidated Community Funding Pool targeted funding priorities and in review of the draft proposal evaluation criteria. These organizations, and those which requested a copy of the FY 2011-12 Application Package for the Consolidated Community Funding Pool, were also given the opportunity to provide comments on the proposed One Year Action Plan for FY 2012 to the CCFAC or to prepare formal comments for the Board of Supervisors.

## APPENDIX C

## CONSOLIDATED COMMUNITY FUNDING ADVISORY COMMITTEE TIMELINE FOR FISCAL YEAR 2011

## September 2010

\*9/14 Consolidated Community Funding Advisory Committee (CCFAC)

meeting 7:30 p.m., Fairfax County Government Center, Conference

Room 2/3

Discuss – Possible topics and speakers for public hearing on housing and

community development needs

Planning for the CCFAC Year Ahead

October 2010

\*10/12 CCFAC meeting 7:30 p.m., Fairfax County Government Center,

Conference Room 9/10

Discuss – Possible topics and speakers for public hearing on housing and

community development needs

Appointment of Working Advisory Group (WAG) Members

November 2010

\*11/9 CCFAC meeting 7:30 p.m., Fairfax County Government Center,

Conference Room 9/10

Fairfax County Public Hearing on Housing and Community Development

Needs

December 2010

\*\*12/14 CCFAC/Fairfax County Redevelopment and Housing Authority

(FCRHA) Working Advisory Group (WAG) meeting, 6:00 p.m., Fairfax

County Government Center, Conference Room 2/3

\*12/14 CCFAC meeting 7:30 p.m., Fairfax County Government Center,

Conference Room 2/3

January 2011

**Early Jan.	Second meeting of the WAG, 7:00 p.m., Department of Housing and Community Development, Pender Drive Building
1/11	Board of Supervisors (Board) meeting, 10:00 am, Board Auditorium, Fairfax County Government Center
*1/11	Canceled due to inclement weather: CCFAC meeting 7:30 p.m., Fairfax County Government Center, Executive Conference Room 232
**1/20	FCRHA meeting 7:00 p.m., One University Plaza Consideration of WAG recommendations and Adoption of recommendations for the use of FY 2012 CDBG and HOME funds
1/25	Board meeting, 10:00 a.m., Board Auditorium, Fairfax County Government Center
1/25	CCFAC Executive Committee Meeting, 7:30 p.m., Department of Housing and Community Development, Pender Drive Building Discussion of evaluation of Consolidated Community Funding Poolfunded nonprofit projects and best practices in the area of evaluation
February 2011	
2/8	Board meeting, 10:00 am, Board Auditorium, Fairfax County Government Center
*and **2/8	CCFAC meeting 7:30 p.m., Fairfax County Government Center, Executive Conference Room 232  Action: Consideration of WAG recommendations and Adoption of recommendations for the use of FY 2012 CDBG and HOME funds  Action: Approval of release of Proposed One-Year Action Plan for FY 2012 (including adoption of recommendations for use of FY 2012 CDBG, HOME, ESG, and HOPWA funds) for Public Comment
2/22	Board meeting, 10:00 am, Board Auditorium, Fairfax County Government Center
2/24	Release of Proposed Consolidated Plan One-Year Action Plan for FY 2012
	30-day public comment period begins
March 2011	
3/3	FCRHA meeting 7:00 p.m., One University Plaza
3/8	Board meeting, 10:00 a.m., Board Auditorium, Fairfax County Government Center Authorization to Advertise a Public Hearing for March 29, 2011 on the Proposed Consolidated Plan One-Year Action Plan for FY 2012
*3/8	CCFAC meeting 7:30 p.m., Fairfax County Government Center, Executive Conference Room 232

3/29 Board meeting, 4:30 p.m., Board Auditorium, Fairfax County Government Center The Board of Supervisors holds Public Hearing on the Proposed Consolidated Plan One-Year Action Plan for FY 2012 Board Public Hearing on the Budget Public comment period ends for Proposed Consolidated Plan One-Year Action Plan for FY 2012 3/30/31 Board meeting, 10:00 a.m., Board Auditorium, Fairfax County Government Center Board Public Hearing on the Budget **April 2011** 4/12 Board meeting, 10:00 a.m., Board Auditorium, Fairfax County Government Center Board Budget Markup 4/12 CCFAC Meeting, 7:30 p.m., Fairfax County Government Center, Executive Conference Room 232 Consider public comments on Proposed Consolidated Plan One-Year Action Plan for FY 2012 prior to forwarding of the Plan to the Board of Supervisors for approval. Action: Approval of forwarding the Proposed Consolidated Plan One-Year Action Plan for FY 2012 to the Board of Supervisors for approval 4/26 Board meeting, 10:00 a.m., Board Auditorium, Fairfax County Government Center Approval of Proposed Consolidated Plan One-Year Action Plan for FY Consolidated Community Funding Pool Awards for FY 2012 4/28FCRHA meeting 7:00 p.m., One University Plaza May 2011 5/10 Board meeting, 10:00 a.m., Board Auditorium, Fairfax County Government Center CCFAC meeting 7:30 p.m., Fairfax County Government Center, \*5/10 Executive Conference Room 232 Action: Approval of releasing the proposed FY 2013-2014 Consolidated Community Funding Pool funding priorities for public comment Submit to HUD the adopted Consolidated Plan One-Year Action Plan for 5/13 FY 2012, implementation to begin July 1, 2011. Release of proposed FY 2013-2014 Consolidated Community Funding 5/13 Pool funding priorities for public comment

5/24 Board meeting, 10:00 a.m., Board Auditorium, Fairfax County

Government Center

**June 2011** 

6/7 Board meeting, 10:00 a.m., Board Auditorium, Fairfax County

Government Center

\*6/14 CCFAC meeting 7:30 p.m., Fairfax County Government Center,

Executive Conference Room 232

<u>Action</u>: Approval of forwarding the proposed FY 2013-2014 Consolidated Community Funding Pool funding priorities to the

**Board of Supervisors for approval** 

Election of Officers

6/16 FCRHA meeting 7:00 p.m., One University Plaza

6/21 Board meeting, 10:00 a.m., Board Auditorium, Fairfax County

Government Center
Public Comment

6/23 Submission of Board Item for 7/12/11 Board meeting for Approval of FY

2013-2014 Consolidated Community Funding Pool Funding Priorities

**July 2011** 

7/12 Board meeting, 10:00 a.m., Board Auditorium, Fairfax County

Government Center

Approval of FY 2013-2014 Consolidated Community Funding Pool

**Funding Priorities** 

FY 2012 CCFP projects begin

CDBG Program Year 37 (FY12) begins HOME Program Year 20 (FY12) begins

<sup>\*</sup>Denotes Regular CCFAC Meetings

<sup>\*\*</sup>Denotes WAG's role in overall process

## RESOURCES EXPECTED TO BE AVAILABLE

## Federal Resources

Home Investment Partnerships Program (HOME): HOME is an entitlement program which provides flexible housing grants to be used for: the acquisition, rehabilitation, and new construction of affordable housing, tenant based assistance, home buyer assistance, planning, and support services. Fifteen percent (15%) of the annual funding must be set aside for housing development activities of Community Housing Development Organizations (CHDOs), as defined by HUD.

<u>HOPE for Youth</u>: The Youth build program provides assistance for activities and services to assist economically disadvantaged youth to obtain education and employment skills and to expand the supply of permanent affordable housing. It can be used for planning grants, or implementation grants that can include: architectural and engineering work, acquisition, rehabilitation, construction, relocation, administrative costs, education and job training services, counseling, leadership skill development, support services, wages, stipends and benefits to participants, operating expenses, replacement reserves, legal fees, training and technical assistance for the applicant.

Community Development Block Grant (CDBG): CDBG is a federal annual entitlement grant program which funds activities to carry out one of three national objectives: benefit low/moderate-income families; aid in the prevention or elimination of slums or blight; or address urgent needs where conditions pose a serious and immediate threat to the health and welfare of the community. Types of projects generally eligible for funding include: acquisition, rehabilitation, development of public improvements, facilities and housing; public services (up to 15 percent of grant); restoration of historic properties; removal of architectural barriers; special economic development activities; program planning and administration; relocation payments; and other assistance related to community development projects.

<u>CDBG Section 108 Loan Guarantee</u>: This program provides federal loans, secured by a pledge of future CDBG grants and other security, to help fund large-scale development projects. Loan funds may be used for real property acquisition, rehabilitation of publicly owned real property, housing rehabilitation, relocation, clearance, and site improvements, interest payments on guaranteed loan and issuance costs, and debt service reserves.

<u>Emergency Shelter Grants (ESG)</u>: This is an entitlement program that provides grants to improve the quality of existing emergency shelters and to increase the number of shelters developed for the homeless, and can be used for: renovation, conversion of buildings, rehabilitation, essential social services, and operating costs (excluding staff payroll).

Housing Opportunities for Persons with AIDS (HOPWA): This is primarily an entitlement program that provides both entitlement and competitive grants for housing assistance and supportive services for low-income persons with AIDS or related diseases and their families. It can be used for: acquisition, rehabilitation, conversion, lease, repair of facilities, new construction, project-based or tenant-based rental assistance, planning, support services, operating costs, short-term payments (rent, mortgage, utility), and administrative expenses.

<u>Public Housing Operating Subsidy</u>: The FCRHA receives some operating subsidy for public housing units which were developed through acquisition, rehabilitation, or new construction using public housing development funds.

<u>Capital Fund Grant Program</u>: This formula-based program provides funding for the FCRHA to make physical and management improvements or development in public housing, and can be used to upgrade living conditions, correct physical deficiencies, and achieve operating efficiency.

<u>Community Services Block Grant (CSBG)</u>: As part of the County's Consolidated Community Funding Pool, the CSBG provides funding for Community Action Program anti-poverty activities, housing counseling, emergency assistance, and other supportive services.

<u>Department of Energy (DOE)/Other Energy Programs</u>: DOE programs may provide funds for rehabilitation (or weatherization), and new construction.

<u>Lead-Based Paint Abatement</u>: This HUD grant program is to develop cost-effective community strategies for abatement of lead-based paint, and funds can be used for: rehabilitation, planning, and operating costs.

<u>Low-Income Housing Tax Credits</u>: This program, administered by the Virginia Housing Development Authority, provides federal tax credits to investors who provide financial support for development of approved low-income housing projects.

<u>Preservation Programs</u>: Various programs provide financial incentives to retain project subsidies for housing where federal assistance is expiring, or to sell the project to a purchaser who will keep it for low-income persons. Housing Choice vouchers may be provided to qualified low-income residents in certain projects to preserve their housing assistance after the project mortgage restrictions are removed or the subsidy contract terminates.

<u>Housing Choice Voucher Program (Formerly Section 8)</u>: This program provides rental assistance payments to private owners who lease their units to assisted families and individuals. New allocations of funds for rental assistance are awarded on a competitive basis.

Housing Choice Voucher Homeownership Program: This is a pilot program that assists first-time homebuyers that have been in the Housing Choice Voucher Program for at least one year. 25 families currently have achieved homeownership to participate have their Housing Assistance Payment applied to their mortgage.

<u>Supportive Housing for Persons with Disabilities (Section 811)</u>: This is a competitive grant program which provides funding to expand housing with supportive services in independent living facilities or group homes, and can be a source of financing for capital advances or project rental assistance.

<u>Supportive Housing of the Elderly (Section 202)</u>: This program provides capital advances to finance elderly housing that offers supportive services, and project rental assistance (exclusive of debt service) which can be used for: acquisition, rehabilitation, new construction, rental assistance, support services.

<u>Surplus Housing for Use to Assist the Homeless</u>: This program provides rent-free, suitable federally-owned properties that are leased to homeless organizations, which must pay the operating and any rehabilitation and/or renovation costs.

<u>Veterans Affairs Supportive Housing (VASH):</u> The Fairfax County Redevelopment and Housing Authority (FCRHA) has 35 housing vouchers, awarded under a partnership between HUD and the Department of Veterans Affairs, to house homeless U.S. veterans in the community. The HUD-VASH program combines federal Housing Choice Voucher rental assistance, administered by the FCRHA, with case management and clinical services provided by VA at its medical centers and within the community.

The following federal programs are administered by HUD under the Homeless Assistance Grants program in a competitive funding process.

The Supportive Housing Program (SHP): This program provides grants which can be used for acquisition, rehabilitation, new construction (limited), leasing of structures, operating costs, and supportive service costs of housing, such as transitional housing and permanent supportive housing, which includes a planned service component to serve persons with special needs. Two formerly separate programs (The Supplemental Assistance for Facilities to Assist the Homeless (SAFAH) program and The Safe Havens program) are now consolidated as The Safe Havens\_program, which offers grants to provide very-low-income housing for homeless persons with serious mental illnesses, and can be used for: new construction, acquisition, rehabilitation, leasing assistance, low-demand support services, outreach activities, and operating costs.

<u>Shelter Plus Care</u>: This program provides grants, which can be sponsor-based, project-based, or tenant-based, for rental assistance that is offered with support services to homeless persons with disabilities.

## Other Public Resources: State Programs

<u>Virginia Housing Development Authority (VHDA) Loans and Grants</u>: The VHDA offers below-market interest loans and grants to fund low-income housing in the State through acquisition, construction, rehabilitation, and homebuyer assistance.

<u>Virginia Housing Partnership Fund</u>: This fund was designed to offer grants and loans as match funds for other grant programs providing for the acquisition, rehabilitation, and construction of low-income housing in the Commonwealth, but it is currently not

supported with appropriations from the General Assembly. It does receive some State HOME program funds and has repayments from prior loans to loan again.

<u>Homeless Intervention Program</u>: State funds to provide grants or loans for the payment of temporary rental, mortgage, and security deposit assistance to households who are homeless or are in imminent danger of becoming homeless. A housing counseling component is directed toward the goal of financial independence and self-sufficiency for the program recipients. The program is operated by a Nonprofit with a contract directly with the state.

<u>Sponsoring Partnerships and Revitalizing Communities Program (SPARC)</u>: State funds to offer homebuyers first trust mortgage financing from Virginia Housing Development Authority's (VHDA) approved lenders at an interest rate below the standard VHDA first-time homebuyer rate. The Fairfax County HCD offers financing in the County's Neighborhood Revitalization Financing Program through VHDA's SPARC program.

<u>State Tax Credit for Elderly/Disabled Housing</u>: This program provides a State tax credit to landlords in return for reduced rent charged to tenants who are elderly or have disabilities.

## Other Public Resources: Local Programs

Bridging Affordability: The Bridging Affordability program is funded by Fairfax County and is designed to address the county's Housing Blueprint goals of ending homelessness in ten (10) years and reducing the county's waiting lists for affordable housing by half in ten (10) years. The program provides via a competitive procurement process, funding to eligible non-profit organizations to perform eligible affordable housing activities, including 1) short- and long-term rental subsidies; and 2) capital for affordable housing acquisition.

Consolidated Community Funding Pool (CCFP): Since FY 2000, an allocation of County General Funds has been combined with federal/State Community Services Block Grant funds and an allocation of Community Development Block Grant funds to provide a pool of dollars for community-based Nonprofit programs funded through a competitive solicitation process.

<u>County Funds (including Housing Trust Fund)</u>: These funds provide funding for a variety of housing-related activities, including acquisition of property and structures, rehabilitation, construction, rental assistance, financial leveraging, and revolving loans. These include the Housing Trust Fund, the Preservation Loan Fund, and the Affordable Housing Partnership Fund described below.

Affordable Housing Partnership Program (AHPP): This fund provides financial assistance to nonprofits and other developers of affordable housing. The program not only supports new housing stock but will encourage preservation of existing affordable housing that may be at risk. The program provides funding for predevelopment expenses, gap and bridge financing as well as technical assistance.

<u>Fairfax County Moderate Income Rental Program</u>: This operating program supports the acquisition, rehabilitation, maintenance, and operating costs of housing owned by the FCRHA for rent to eligible low- and moderate-income residents who may not meet federal assistance guidelines.

<u>Business Assistance/Loan Programs</u>: County funds support organizations that develop and implement small and minority business loan programs utilizing other sources, including CDBG Section 108 loans, for loan funds. These organizations may also provide business-development training and technical assistance and participate in revitalization and redevelopment efforts.

<u>Home Improvement Loan Program</u>: This program provides loans for home-improvement loans and technical assistance to low- and moderate-income homeowners with priority for those homes that do not meet health and building code requirements.

Home Repair for the Elderly Program: This program provides funding for minor home repairs for the elderly as well as handicapped and disabled homeowners at no cost to the homeowners. The program provides a crew to do up to one week's labor, up to \$500 in material expenses, to complete necessary repairs and maintenance.

Homeownership Assistance Program: This program provides a second-trust mortgage loan up to \$5,000 to FCRHA tenants, program participants and others who live and work in Fairfax County. The buyers make affordable monthly payments on the second-trust loan and must provide one-half of the down payments from their own funds. The Fairfax County Employees Homeowner Program assists employees to purchase a home in Fairfax County.

<u>Emergency Housing and Shelter Program</u>: This program provides for the contract operation of the County's six community shelters for homeless individuals and families, supportive services, and payments for emergency motel placements.

Emergency Assistance Program: This program provides loans for security deposits, rent or mortgage assistance, and utility payments to prevent evictions; and it provides grants for moving and storage fees to assist clients in relocating to affordable housing after an eviction.

<u>Homeless Prevention Program</u>: This contract program is administered by a nonprofit agency that provides no-interest loans for rent, mortgage, and security deposits to prevent evictions and/or foreclosures.

There are many private for-profit and nonprofit organizations which contribute to residential construction and community development activities in Fairfax County. The resources which these organizations use can vary over time and may be specific to particular projects. Such resources are described here in general categories.

## Private Resources: For-Profit

<u>Financial Institutions</u>: Involvement of the banking community is crucial to structuring the multi-layered financing arrangements that have become necessary to produce and preserve affordable housing. In a time of reduced and constrained public resources, the financing of a large project can involve more than a dozen funding elements from different sources. One private bank provided the essential elements for the acquisition and rehabilitation of a 240-unit apartment complex in a financing arrangement that involved 13 separate sources of funds. Public/private partnerships have also been negotiated for other preservation projects. Bank loans are critical for new construction activity, and are usually part of the package for a household purchasing a home through a first-time homebuyer assistance program. Banks also participate in a public/private partnership for a small and minority business loan program.

Private Developers: Many private development companies are involved in housing production in Fairfax County. The Low-Income Housing Tax Credit Program, along with multi-family development loans from VHDA or the Virginia Housing Partnership Fund, has become a combination attractive to development companies to finance construction of multi-family housing developments that would be affordable to people with incomes at 50-60 percent of median income. With limited funding available, applications for these programs have been highly competitive. For projects with 50 units or more, the County's Affordable Dwelling Unit Ordinance provides a bonus density incentive for developers to provide a percentage of units in new construction as affordable housing. The FCRHA has the option to acquire or lease up to one-third of the units, and the balance are for direct sale to eligible low/moderate income homebuyers, or rental to eligible renters.

Other Private Businesses: Many private businesses contribute goods, services, volunteer time and money to nonprofit community-based organizations to assist with a variety of programs, including emergency assistance, food, and home repairs for elderly or other low-income households. For example, there is private support given for the purpose of establishing computer-learning centers for low-income families. Additionally, there is an initiative underway in which the FCRHA will develop magnet housing whereby affordable housing and jobs are linked. This concept will provide a living/learning/working environment that is tied to employers and educational institutions.

Private Resources: Nonprofit

Nonprofit Housing Development Corporations: Several nonprofit housing development corporations are active in Fairfax County. Like for-profit developers, these organizations have also applied for the Low-Income Housing Tax Credit Program and multi-family loan programs available through VHDA. Some applications of the nonprofit developers have been oriented toward acquisition and rehabilitation of older garden-apartment complexes to preserve these units as part of the affordable housing inventory. Nonprofit developers can also work closely with service organizations to develop programs, such as transitional housing, where intensive support services and case management may be essential. Some of the federal grant programs for new construction are only available to nonprofit organizations. Utilization of these programs usually means that the nonprofit has to provide any required matching funds from other resources. These organizations thereby add significantly to the overall level of resources for affordable housing in the County.

Nonprofit Service Organizations: Fairfax County is fortunate to have a long-standing tradition of active community-based nonprofit organizations that provide a wide variety of social services support and assistance to people in need. While some of these groups are directly involved in developing housing, they contribute immeasurably to activities to prevent homelessness through emergency rental assistance, utility payments, and security deposits, as well as providing families and individuals with food, clothing and assistance in locating housing. Four such nonprofit agencies are contracted to operate the five community shelters in the County. While many of these service organizations receive some funding from the County, they also develop other sources of funds that add to the overall level of resources benefiting the communities they serve.

Low Income Housing Tax Credit Investors: When nonprofit housing development corporations receive an award of tax credits from VHDA, they form partnerships with tax credit investors to syndicate the tax credits. The tax credit investors provide equity to the project in return for an annual tax credit for each of ten years. The equity is an important part of the total financing package for the development of affordable rental housing. The nonprofit is usually the managing general partner of the partnership and the tax credit investor has limited involvement. The project must maintain affordable rents and be occupied by households at specific income levels for a minimum of 30 years.

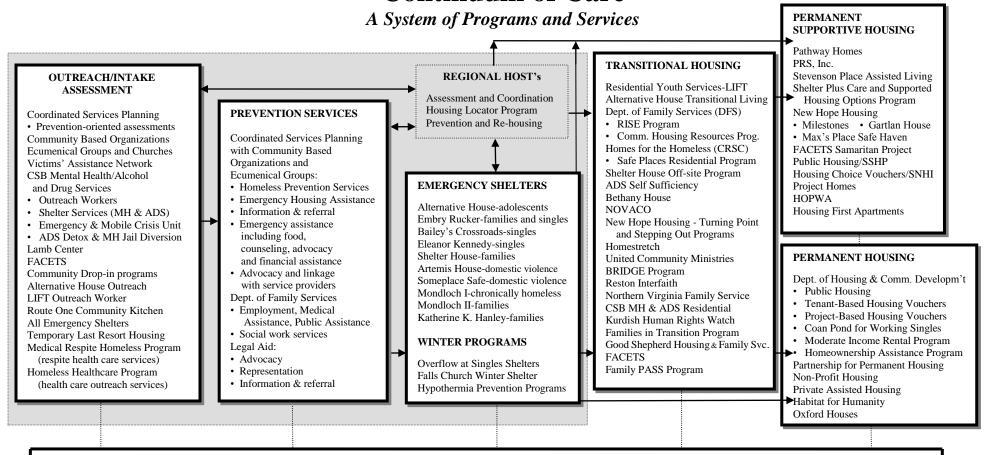
## Appendix E

## **Charts:**

## **Continuum of Care and**

## Fairfax-Falls Church Community Partnership to Prevent and End Homelessness

## **Continuum of Care**



#### MAINSTREAM RESOURCES (SUPPORT SERVICES)

## **EDUCATION**

Adult Education GED

Education for Independence Head Start

**ESOL** 

Citizenship Classes

Housing Counseling Training

Parenting Center

Homeownership Training Proposed Fairfax County Consolidated Microenterprise Business Development Proposed Fairfax County Consolidated Fai

#### EMPLOYMENT/TRAINING

Training Futures

Virginia Employment Commission Job Corps

Department of Rehabilitation Services

Service Source PRS, Inc.

Laurie Mitchell Employment Center Community-based Job

Training & Placement

## HEALTH CARE

Public Health Department RNs & NPs to Shelters Community Healthcare Network Mental Health Services Substance Abuse Treatment Hospitals The Women's Support Center Program for Assertive Community Treatment (PACT)

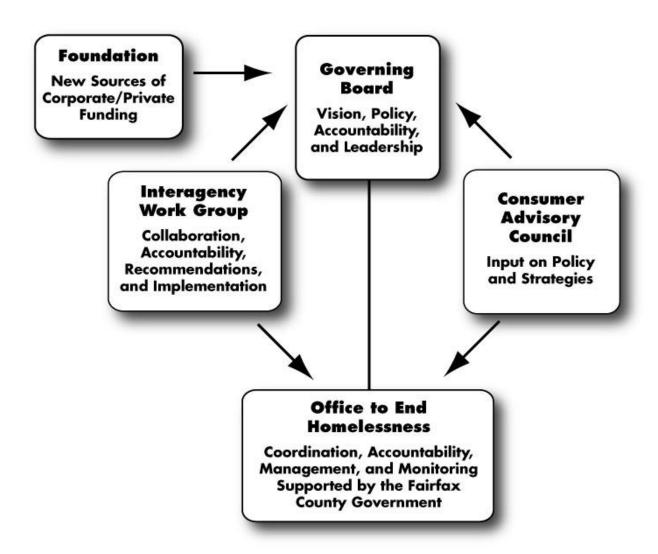
Services utilize many funding sources, including local, State, CoC or other federal grants, and private funds.

Veterans Support Services Representative Payees Case Management Housing Counseling Housing Placement Services Life Skills Training Child Care Immigration/Legal Services Refugee Services Multi-cultural Services Volunteers

#### TRANSPORTATION

Fairfax Connector Bus Tokens Metro Passes Cab/Taxi Vouchers **FASTRAN** Ride Serve County Cars

## The Fairfax-Falls Church Community Partnership to Prevent and End Homelessness



The Governing Board and Office to Prevent and End Homelessness were formed late in FY 2009 and became fully operational in FY 2010. The Consumer Advisory Council is expected to be operating in FY 2011, and two existing groups are anticipated to perform the functions for the Interagency Work Group. Planning to develop a Foundation to support the overall partnership approach is underway in FY 2011.

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## MARKETING OF AFFORDABLE HOUSING PROGRAMS

On behalf of the FCRHA, the Fairfax County HCD markets its programs, both rental and home ownership, and other agency services, on an ongoing basis using a variety of methods and media. In addition, all outreach is offered in alternative formats to ensure accessibility for persons with disabilities.

## **Print Media**

HCD prepares and distributes printed materials – brochures, flyers, posters, fact sheets, etc. which always include affirmation of our commitments to Equal Housing and access for persons with disabilities, as provided under the Americans with Disabilities Act (ADA). These printed materials are distributed to targeted audiences and also made available for pick-up in several public areas throughout the County, including Board of Supervisors' offices, libraries, the Government Center, etc.

### Video/Broadcast Media

HCD produces programs for broadcast through our local cable channel (Channel 16) highlighting programs and services offered by this agency, including programs funded using federal funds. These are joint efforts with the County's Cable Programming office and are available for viewing by all subscribers to Cox Communications cable in the County. The programs are targeted to raise the awareness of low and moderate income households to opportunities for affordable housing and homeownership, but the programs also serve as an educational tool for all citizens of the services being offered by the County and the Housing Authority. Each program also demonstrates not only the diversity of our community, as well as the diversity of the staff serving the community.

## **News Releases/Public Service Announcements**

Periodically, HCD issues press releases on affordable housing opportunities and initiatives in its rental, homeownership and community development programs, as well as its down payment and closing cost assistance programs. These announcements are sent to a diverse media market representing the cultural, ethnic and racial diversity of the region. Media lists are updated regularly.

## **Forums/Special Events**

HCD regularly hosts special events to promote and market agency programs, projects, initiatives and accomplishments such as, ground breaking and ribbon cutting ceremonies for new properties; forums on affordable housing for the general public and our partners; and press conferences to promote innovative projects and strategies developed by the agency and county. In conjunction with its first-time homebuyer programs, HCD regularly holds orientations to promote its homeownership programs and to help potential purchasers prepare for the home buying experience. These sessions have been conducted in a variety of languages and in various locations throughout the County.

## **COUNTY OF FAIRFAX, VIRGINIA**

### CITIZEN PARTICIPATION PLAN

FOR THE CONSOLIDATED PLAN

Adopted by the Board of Supervisors December 8, 1997

Amended by the Board of Supervisors February 11, 2002

Revised and Amended Citizen Participation Plan Approved by the Board of Supervisors April 30, 2007

## Purpose of the Citizen Participation Plan

As an Urban County, Fairfax County, Virginia is eligible to apply for funds under the federal Community Development Block Grant (CDBG), Emergency Shelter Grants (ESG), HOME Investment Partnerships Program (HOME), and Housing Opportunities for Persons with AIDS (HOPWA) which are provided to the County through the U.S. Department of Housing and Urban Development (HUD). Federal regulations were revised in 1994 to provide for the consolidated submission of documents (the Consolidated Plan) which cover the planning and application aspects of the CDBG, ESG, HOME, and HOPWA programs (federal funding sources).

Beginning Fiscal Year (FY) 2000, the Consolidated Plan will also include local funding sources and federal Community Services Block Grant (CSBG) funds appropriated by the Board of Supervisors. In addition, the Consolidated Plan includes a description of the Continuum of Care for homeless services and programs, and may include federal funding for these programs at such time as these funds are made available through the federal funding allocation process for the Consolidated Plan.

The Fairfax County Citizen Participation Plan provides a guide for public input and participation in the Consolidated Plan process. The purpose of the Citizen Participation Plan is to encourage citizen participation in the definition of housing, community development and public services needs; services to be provided by community-based organizations; the funding priorities for programs and target populations to be served through resources available in the Consolidated

Plan, and in any amendments, as well as to the Consolidated Plan and the annual performance report as may be required by HUD.

The Citizen Participation Plan includes the following objectives and describes how each will be met to ensure compliance with federal regulations. The objectives of the Citizen Participation Plan are to:

- Encourage citizen participation by providing citizens with adequate information concerning the amount of funds expected to be available for community development housing activities, public services and services to be provided by community-based organizations through federal and local funding sources, the proposed range of activities that may be undertaken with those funds, including the amount that will benefit very low and low income persons and the plans to minimize displacement and to assist any persons displaced, other important program requirements, and proposed and approved uses of funds:
- Provide for and encourage citizen participation from all sectors of the community, with
  particular emphasis on participation by persons below the federal poverty line, low and
  moderate income residents of blighted areas and of areas in which federal funds under
  federal funding sources are used or are proposed to be used; and for the participation of
  minority and non-English speaking residents, as well as persons with mobility, visual,
  speech or hearing impairments;
- Provide citizens, public agencies, and all other interested parties with reasonable and timely access to information and records relating to the County's Consolidated Plan, and the use of assistance provided by federal funding sources included in the Plan for the preceding five (5) years;
- Provide technical assistance to groups representing very low and low income persons and to interested residents that request such assistance in developing proposals for funding assistance under federal and local funding sources covered by the Consolidated Plan, with the level and type of assistance to be determined by the County;
- Conduct public hearings to obtain the views of citizens on housing, community
  development and public services needs, and needs for services to be provided by
  community-based organizations, proposed activities, and program performance, which
  hearings shall be held after adequate notice, at times and locations convenient to potential
  and actual beneficiaries, with accommodation for persons with disabilities and nonEnglish speaking residents;
- Gather community input, through a variety of methods such as, community meetings, focus groups, surveys and other appropriate forums, regarding funding priorities for services provided by community-based organizations;
- Prepare a summary of comments or views received from citizens in writing or orally through public hearings, focus groups, community meetings and other methods when

preparing the final Consolidated Plan, and any amendments to the Plan or the performance report and attach the summary to the final Plan or report. In addition, provide for a timely written answer to written complaints and grievances within fifteen (15) working days, where practicable; and

• Provide criteria for determining what constitutes a substantial change in the planned or actual activities described in the approved Consolidated Plan which would require an amendment to the Plan.

## **Notice of Consolidated Plan Schedule**

The County will encourage citizen participation by providing citizens with adequate information concerning the amount of funds expected to be available for community development and housing activities, public services, and services to be provided by community-based organizations through federal and local funding sources, the proposed range of activities that may be undertaken with those funds, including the amount that will benefit very low and low income persons and the plans to minimize displacement and to assist any persons displaced, other important program requirements, and proposed and approved uses of funds.

The annual Consolidated Plan schedule will be mailed to neighborhoods, groups, associations, nonprofit, ecumenical, business and other community organizations and other interested individuals which have been involved in past funding cycles for each program. Other neighborhoods, groups, associations, organizations, and individuals will be added to the list upon request to HCD.

Information which will be available will include the amount of funding expected to be available under all the federal funding sources and programs in the Consolidated Plan, including estimated program income, program and application requirements, the proposed activities which will benefit very low and low income persons, plans for minimizing displacement caused by proposed activities and assistance opportunities for persons displaced, opportunities for citizen input, submission of project proposals, and schedules for proposed and final applications. This information may be obtained from the HCD.

An advertisement of the Proposed Consolidated Plan will be published in a newspaper(s) of general circulation and a copy of the Proposed Consolidated Plan will be available to the public for review and comment at least 30 days prior to submission to HUD. The proposed Consolidated Plan will be available for review 1) at the HCD, 2) at the information desk of the County Government Center at 12000 Government Center Parkway, Fairfax, Virginia 22035; and 3) at the information desk of all branches of the Fairfax County Public Library system. The final submission to HUD will also be distributed to these locations.

## **Citizen Participation Process**

The County will provide for and encourage citizen participation from all sectors of the community, with particular emphasis on participation by persons below the federal poverty line, low and moderate income residents of blighted areas and of areas in which federal funds are used

or are proposed to be used; and for the participation of minority and non-English speaking residents, as well as persons with mobility, visual, speech or hearing impairments.

The County will provide citizens, public agencies, and other interested parties with reasonable and timely access to information and records relating to the County's Consolidated Plan, and the use of assistance provided by federal funding sources included in the Plan for the preceding five (5) years.

Citizens will have an opportunity to comment on housing, community development, public service needs, and population and program priority needs identified to be addressed by community-based organizations and the proposed Consolidated Plan prior to its submission to HUD at public hearings, meetings, or by directly contacting the appropriate County agency. Information on the Consolidated Plan schedule will be disseminated to local agencies and Nonprofit organizations working with minority, non-English speaking, and physically impaired residents to afford as many people as possible the opportunity for full citizen participation.

The County will work closely with the FCRHA to encourage the participation of residents of public and assisted housing developments in the development and implementation of the Consolidated Plan. The County will apprise the FCRHA of housing and community development activities related to its developments and surrounding communities so the FCRHA can make such information available at the annual public hearing on the Comprehensive Grant program.

Citizen input on housing, community development, and needs for services to be provided by community-based organizations will be received annually at one or more public hearings to be held before the Consolidated Community Funding Advisory Committee. The Committee is composed of one representative each from the FCRHA, Human Services Council (HSC), Community Action Advisory Board, Fairfax-Falls Church Community Services Board, Homeless Oversight Committee, Fairfax-Falls Church United Way, Commission on Aging, Advisory Social Services Board, Fairfax Area Disabilities Services Board, Health Care Advisory Board, Fairfax County Alliance for Human Services, representatives from the business community, schools community, faith community, children younger than school age community, and youth needs and services community. Membership may include representation from human services provider groups, consumer and community organizations and Boards, Authorities and Commissions, which relate to the Human Services Community, as appropriate. Members shall be appointed by the County Executive and shall serve for a term of three years. The role and responsibilities of the Consolidated Community Funding Advisory Committee will be to:

- Solicit community input
- Advise the Board of Supervisors on the development and implementation of the federally required Consolidated Plan
  - Advise the Board of Supervisors on issues relating to the coordinated funding process:
    - --Policy considerations
    - --Funding priorities
    - --Selection criteria
    - --Performance measures

- Coordinate with the Community Action Advisory Board in implementation of the CSBG process
- Implement the combined solicitation process and, if deemed appropriate, make comments on Selection Advisory Committee recommendations forwarded by the County Executive to the Board of Supervisors
- Monitor the Consolidated Plan process and report to the Board of Supervisors on its effectiveness relative to defined goals
- Consider and evaluate the potential for including other County and community processes in the Consolidated Plan process.

Based on the comments received from citizens through needs hearing(s) and other community input strategies from interested Nonprofit, ecumenical, business and other civic organizations and County agencies, the Consolidated Community Funding Advisory Committee will prepare a Proposed Consolidated Plan. The Proposed Consolidated Plan will be submitted for review and comment to organizations and individuals on the mailing list.

Comments received will be addressed by the Consolidated Community Funding Advisory Committee and included with the submission of the Proposed Consolidated Plan to the Board of Supervisors.

A public hearing will be held by the Board of Supervisors on the Proposed Consolidated Plan. Final approval of program priorities and funding recommendations included in the Consolidated Plan will be made by the Board of Supervisors.

Reasonable and timely access will be given to citizens, public agencies, and other interested parties to information and records relating to previous funding applications and allocations for the programs included in the Consolidated Plan for the preceding five (5) years.

## **Technical Assistance**

The County will provide technical assistance to groups representing very low and low income persons, as well as to community-based organizations and interested residents that request such assistance in developing proposals for funding assistance under any of federal or local funding sources covered by the Consolidated Plan, with the level and type of assistance to be determined by the County.

This technical assistance could include activities such as training on grant writing, small/minority business support offered through the Purchasing and Supply Management agency, Internet information links, pamphlets and brochures/information packets on resources available in the community.

County staff will be available upon request to answer any questions concerning the requirements of federal and local funding sources included in the Consolidated Plan, such as available funding amounts, funding priorities, eligible activities, environmental review procedures, equal opportunity requirements, relocation provisions, citizen participation requirements and any other requirements of federal and local funding sources. In cases where staff can not answer questions pertaining to federal HUD funds, assistance will be requested from HUD.

As part of the on-going citizen participation effort, County staff will meet with citizen groups in Fairfax County which represent very low, and low and moderate income residents such as neighborhood conservation and redevelopment areas, and with citizen groups in other areas of the County which express interest in participating in federal and/or local funding sources included in the Consolidated Plan, to explain program and application procedures. These meetings will be held in facilities convenient to the neighborhood or groups requesting the meetings.

County staff will provide technical assistance when requested to neighborhood groups, minority groups, community-based organizations, and other residents interested in participating in federal and local funding sources included in the Consolidated Plan. All such groups, including the disabled and elderly, and those serving non-English speaking ethnic/minority populations, will be encouraged and assisted as requested in submitting their views and proposals. County staff will be available to provide assistance in the development and submission of program funding requests and other input. Any persons requiring assistance should contact the Division of Real Estate Finance and Grants Management at HCD at 246-5170 or the TTY number 385-3578.

## **Public Hearings**

The County will conduct public hearings to obtain the views of citizens on housing, community development and public services needs, and needs for services to be provided by community-based organizations, proposed activities, and program performance, which hearings shall be held after adequate notice, at times and locations convenient to potential and actual beneficiaries, with accommodation for persons with disabilities and non-English speaking residents.

A minimum of two public hearings will be held prior to the submission of the Consolidated Plan to HUD.

One or more public hearings will be held by the Consolidated Community Funding Advisory Committee at the beginning of the Consolidated Plan process to solicit citizen comments on housing and community development needs, needs for services to be provided by community-based organizations, proposed activities, and program performance. Testimony received at this hearing will be considered by the Consolidated Community Funding Advisory Committee in preparing the Proposed Consolidated Plan. In addition, the Consolidated Community Funding Advisory Committee may gather community input through a variety of means, such as forums and focus groups, in the development of funding priorities and criteria.

Prior to the submission of the Consolidated Plan to HUD, the Board of Supervisors will hold a public hearing on the Proposed Consolidated Plan as recommended by the Consolidated Community Funding Advisory Committee.

Public hearings will be held at times convenient to potential and actual beneficiaries of the programs to be funded. Public hearings will be held in the Fairfax County Government Center Board Auditorium located at 12000 Government Center Parkway, or in other locations which are convenient to potential and actual beneficiaries, and which are accessible to persons with

disabilities. At public hearings where a significant number of non-English speaking residents are expected to participate, Fairfax County will address their needs by providing an interpreter.

Notice of public hearings on the Consolidated Plan will be advertised in a newspaper(s) of general circulation and at least one minority and non-English speaking publication 15 days prior to the date of the public hearing. The notice will include sufficient information about the purpose of the public hearing to permit informed comment from citizens.

Notice of public hearings on the Consolidated Plan will also be advertised in all branches of the County Library system and press releases issued by the Fairfax County Office of Public Affairs.

## **Response to Citizen Comments**

The County will prepare a summary of comments or views received from citizens in writing or orally through public hearings, focus groups, community meetings and other methods when preparing the final Consolidated Plan, and any amendments to the Plan or the performance report and attach the summary to the final Plan or report. In addition, provide for a timely written answer to written complaints and grievances within fifteen (15) working days, where practicable.

Written or oral comments received from citizens as a result of public hearings or other activities to gather community input held on the Consolidated Plan will be given serious consideration in the preparation of the final Plan document, amendments to the Plan, or the performance report. A summary of the comments received from citizens, both accepted and not accepted, will be attached to the final Consolidated Plan, Plan amendments, or performance report.

Comments, complaints, or grievances concerning the Consolidated Plan should be addressed to the Division of Real Estate Finance and Grants Management, Department of Housing and Community Development, 3700 Pender Drive, Suite 300, Fairfax, Virginia 22030.

Every effort will be made to respond in writing to written complaints within 15 working days of receipt of the complaint. If additional time is required, written notice will be provided.

### Amendment of the Consolidated Plan

The County will provide criteria for determining what constitutes a substantial change in the planned or actual activities described in the approved Consolidated Plan which would require an amendment to the Plan.

The Consolidated Plan may be amended with the approval of the Fairfax County Board of Supervisors.

The County will amend the approved Plan whenever it makes one of the following decisions representing a substantial change or adjustment:

- 1) To carry out a project, using funds from any of the four federal HUD programs covered by the Consolidated Plan (including program income) not previously described in the action plan; or
- 2) To eliminate a project from any of the four federal programs covered by the Consolidated Plan (including program income) for which funds were previously approved by the Board of Supervisors.

In general, any substantial change or adjustment to a Consolidated Plan project budget will be treated as an amendment subject to public notice, review, and comment through the County's quarterly budget review process. Adjustments required to Consolidated Plan project budgets will be included in the third quarter and carryover budget reviews, and will be subject to public comment during the public hearing process held on each of these reviews.

In some circumstances, Consolidated Plan program objectives may be addressed through the appropriation of funds outside of the quarterly budget review process for an activity not previously approved in the Consolidated Plan. In such cases, public notice will be given before the Board of Supervisors is scheduled to take action on such an appropriation.

Substantive amendments to the Consolidated Plan will be publicly advertised at least 30 days prior to consideration of the amendments by the Board of Supervisors to allow time for public comment.

## **Adoption and Amendment of the Citizen Participation Plan**

Proposed changes to the Citizen Participation Plan will be publicly advertised at least 30 days prior to the adoption or amendment of the Citizen Participation Plan by the Board of Supervisors to allow time for public comment.

The proposed revisions to the Fairfax County Citizen Participation Plan for the Consolidated Plan will become effective upon the date of the Board of Supervisors' approval for the planning and implementation process of the Consolidated Plan.